

Civic Centre, Arnot Hill Park, Arnold, Nottinghamshire, NG5 6LU

# Agenda

# **Audit Committee**

Date: Tuesday 20 September 2016

Time: **5.30 pm** 

Place: Committee Room

For any further information please contact:

**Lyndsey Parnell** 

Senior Elections and Members' Services Officer

0115 901 3910

Having trouble reading this? Please call 0115 901 3910 if you need it in large print, audio or another format.

# **Audit Committee**

# **Membership**

**Chair** Councillor Paul Feeney

Vice-Chair Councillor Bob Collis

Councillor Sandra Barnes Councillor Chris Barnfather Councillor Boyd Elliott

Councillor Helen Greensmith Councillor Viv McCrossen

	AGENDA	Page
1	Apologies for Absence and Substitutions.	
2	To approve, as a correct record, the minutes of the meeting held on 21 June 2016.	5 - 6
3	Declaration of Interests.	
4	KPMG Annual Governance Report 2015/16	7 - 32
	Report of KPMG, the Council's external auditors.	
5	Statement of Accounts 2015/16	33 - 138
	Report of the Deputy Chief Executive and Chief Financial Officer.	
6	Payment of Compensation	139 - 142
	Report of Service Manager - Revenues and Benefits	
7	Any other item which the Chair considers urgent.	



# MINUTES AUDIT COMMITTEE

# Tuesday 21 June 2016

Councillor Paul Feeney (Chair)

Councillor Bob Collis
Councillor Sandra Barnes
Councillor Boyd Elliott

Councillor Helen Greensmith Councillor Viv McCrossen

Apologies for absence: Councillor Chris Barnfather

Officers in Attendance: H Lee and V Rimmington

# 1 APOLOGIES FOR ABSENCE AND SUBSTITUTIONS.

Apologies were received from Councillor Barnfather and on behalf of Councillor Greensmith, who would be arriving late.

# TO APPROVE, AS A CORRECT RECORD, THE MINUTES OF THE MEETING HELD ON 22 MARCH 2016.

# **RESOLVED:**

That the minutes of the above meeting, having been circulated, be approved as a correct record.

# 3 DECLARATION OF INTERESTS.

None.

# 4 THE ANNUAL INTERNAL AUDIT REPORT

The Service Manager, Audit and Asset Management, presented a report, which had been circulated prior to the meeting, summarising the activity of the Internal Audit section during 2015-16 financial year. The report also provided assurance on the internal control systems across the Authority to support the Annual Governance Statement provided within the Annual Statement of Accounts.

# **RESOLVED:**

To note the report.

# 5 FOLLOW-UP OF PREVIOUS AUDIT RECOMMENDATIONS

The Service Manager, Audit and Asset Management, presented a report, which had been circulated prior to the meeting, providing information on progress made to address actions identified from previous audit recommendations, and identifying areas where additional action is required in relation to outstanding recommendations.

### **RESOLVED:**

To note the report.

# 6 INTERNAL AUDIT REPORTS ISSUED APRIL - JUNE 2016

The Service Manager, Audit and Asset Management, presented a report, which had been circulated prior to the meeting summarising the outcome of Internal Audit activity for the period April to June 2016. The report highlighted all final reports issued and associated key findings, concerns identified in any work in progress, details of liaison with management and External Audit, and provided details of any changes to the Annual Audit Plan.

# **RESOLVED:**

To note the report.

7 ANY OTHER ITEM WHICH THE CHAIR CONSIDERS URGENT.

None.

The meeting finished at 5.50 pm

Signed by Chair: Date:

Agenda Item

KPMG

# External Audit Report 2015/16

Gedling Borough Council

September 2016

# Contents

The contacts at KPMG in connection with this report are:

Andrew Bush Director

KPMG LLP (UK)

Tel: 0115 935 3560

andrew.bush@kpmg.co.uk

Thomas Tandy Manager

PMG LLP (UK)

**Q**I: 0115 945 4480

thomas.tandy@kpmg.co.uk

**Sundeep Gill**Assistant Manager

KPMG LLP (UK)

Tel: 0121 609 6091

sundeep.gill@kpmg.co.uk

	Page				
Report sections					
<ul><li>Introduction</li></ul>	3				
— Headlines	5				
<ul> <li>Financial statements</li> </ul>	8				
VFM Conclusion	16				
Appendices					
1. Recommendations	21				
2. Materiality and reporting of audit differences	22				
3. Independence and Objectivity	23				

This report is addressed to the Authority and has been prepared for the sole use of the Authority. We take no responsibility to any member of staff acting in their individual capacities, or to third parties. Public Sector Audit Appointments issued a document entitled Statement of Responsibilities of Auditors and Audited Bodies summarising where the responsibilities of auditors begin and end and what is expected from audited bodies. We draw your attention to this document which is available on Public Sector Audit Appointment's website (www.psaa.co.uk).

External auditors do not act as a substitute for the audited body's own responsibility for putting in place proper arrangements to ensure that public business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively.

We are committed to providing you with a high quality service. If you have any concerns or are dissatisfied with any part of KPMG's work, in the first instance you should contact Andrew Bush, the engagement lead to the Authority, who will try to resolve your complaint. If you are dissatisfied with your response please contact the national lead partner for all of KPMG's work under our contract with Public Sector Audit Appointments Limited, Andrew Sayers (on 0207 694 8981, or by email to andrew.sayers@kpmg.co.uk). After this, if you are still dissatisfied with how your complaint has been handled you can access PSAA's complaints procedure by emailing generalenquiries@psaa.co.uk, by telephoning 020 7072 7445 or by writing to Public Sector Audit Appointments Limited, 3rd Floor, Local Government House, Smith Square, London, SW1P 3H.



# KPMG

# Section one: Introduction

# Introduction



### This document summarises:

- The key issues identified during our audit of the financial statements for the year ended 31 March 2016 for the Authority; and
- Our assessment of the Authority's arrangements to secure value for money.

### Scope of this report

This report summarises the key findings arising from:

- our audit work at Gedling Borough Council ('the Authority') in relation to the Authority's 2015/16 financial statements; and
- the work to support our 2015/16 conclusion on the Authority's arrangements to secure economy, efficiency and effectiveness in its use of resources ('VFM conclusion').

### **Financial statements**

Our External Audit Plan 2015/16, presented to you in April 2016, set out the four stages of our financial statements audit process.

**Planning** 

Control Evaluation **Substantive Procedures** 

Completion

This report focuses on the third stage of the process: substantive procedures. Our on site work for this took place during July 2016.

We are now in the final phase of the audit, the completion stage. Some aspects of this stage are also discharged through this report.

### **VFM Conclusion**

Our External Audit Plan 2015/16 explained our risk-based approach to VFM work. We have now completed the work to support our 2015/16 VFM conclusion. This included:

- assessing the potential VFM risks and identifying the residual audit risks for our VFM conclusion;
- considering the results of any relevant work by the Authority and other inspectorates and review agencies in relation to these risk areas; and
- carrying out additional risk-based work.

### Structure of this report

This report is structured as follows:

- Section 2 summarises the headline messages.
- Section 3 sets out our key findings from our audit work in relation to the 2015/16 financial statements of the Authority and the fund.
- Section 4 outlines our key findings from our work on the VFM conclusion.

# Acknowledgements

We would like to take this opportunity to thank officers and Members for their continuing help and co-operation throughout our audit work.



# KPMG

# Section two: Headlines

# **Section two**

# Headlines



This table summarises the headline messages for the Authority. Sections three and four of this report provide further details on each area.

<sup>2</sup>age 12

# This table summarises the headline messages. Sections three and four of this report provide further details on each area.

Proposed audit opinion	We anticipate issuing an unqualified audit opinion on the Authority's financial statements by 30 September 2016. We will also report that your Annual Governance Statement complies with guidance issued by CIPFA/SOLACE in June 2007.						
Audit adjustments	We are pleased to report that our audit of your financial statements did not identify any material adjustments. The Authority made a small number of non-trivial adjustments, all of which were of a presentational nature						
Key financial	We review risks to the financial statements on an on going basis. We identified the following key financial statements audit risks in our 2015/16 External audit plan issued in March 2016;						
statements audit risks	Pension Liability Assumptions						
	NNDR Business Rates Provisions						
	In addition to the standard risks required per profession standards in regards to:						
	<ul> <li>Fraud Risk of Revenue Recognition</li> </ul>						
	Management Override of Controls						
	We have worked with officers throughout the year to discuss these key risks and our detail findings are reported in section 3 of this report. There are no matters of any significance arising as a result of our audit work in these key risk areas.						
Accounts production and audit process	The Authority has good processes in place for the production of the accounts and provided a strong draft set of accounts for audit. This was supported by good quality supporting working papers. Officers dealt efficiently with audit queries and the audit process has been completed within the planned timescales.						



## **Section two**

# Headlines (cont.)



This table summarises the headline messages for the Authority. Sections three and four of this report provide further details on each area.

# Page 13

# VFM conclusion and risk areas

We identified the following VFM risks in our External audit plan 2015/16 issued in March 2016:

Financial resilience in the local and national economy;

We have worked with officers throughout the year to discuss these VFM risks and our detailed findings are reported in section 4 of this report. There are no matters of any significance arising which impact on our overall VFM conclusion.

We have concluded that the Authority has made proper arrangements to secure economy, efficiency and effectiveness in its use of resources. We therefore anticipate issuing an unqualified VFM conclusion by 30 September 2016.

### Completion

At the date of this report our audit of the financial statements is substantially complete. Outstanding areas include:

- awaiting a letter of assurance from the pension fund auditors;
- clearance of director review points;
- one outstanding bank confirmation;
- whole of government accounts return; and
- final director and manager review;

Before we can issue our opinion we will need to perform our accounts finalisations and disclosure procedures. We will also require a signed management representation letter.

We confirm that we have complied with requirements on objectivity and independence in relation to this year's audit of the Authority's financial statements.



# KPMG

# Section three: Financial Statements

# Proposed opinion and audit differences



We have not identified any issues in the course of the audit that are considered to be material.

We anticipate issuing an unqualified audit opinion in relation to the Authority's financial statements by 30 September 2016.

The wording of your Annual Governance Statement mmplies with guidance sued by CIPFA/SOLACE in Quine 2007.

5

### **Proposed audit opinion**

We anticipate issuing an unqualified audit opinion on the Authority's financial statements following approval of the Statement of Accounts by the Audit Committee on 20 September 2016.

### **Audit differences**

In accordance with ISA 260 we are required to report uncorrected audit differences to you. We also report any material misstatements which have been corrected and which we believe should be communicated to you to help you meet your governance responsibilities.

The final materiality (see Appendix 2 for more information on materiality) level for this year's audit was set at £800,000. Audit differences below £40,000 are not considered significant.

We did not identify any material misstatements. We identified a small number of presentational adjustments for example the classification of senior officers remuneration within the respective note, which are required to ensure that the accounts are compliant with the Code of Practice on Local Authority Accounting in the United Kingdom 2015/16 ('the Code'). We understand that the Authority will be addressing these where significant.

### **Annual Governance Statement**

We have reviewed the Annual Governance Statement and confirmed that:

- It complies with Delivering Good Governance in Local Government: A Framework published by CIPFA/SOLACE; and
- It is not misleading or inconsistent with other information we are aware of from our audit of the financial statements.



# Significant audit risks



We have worked with the Authority throughout the year to discuss significant risks and key areas of audit focus.

This section sets out our detailed findings on those risks.

<sup>2</sup>age 16

In our External Audit Plan 2015/16, presented to you in April 2016, we identified the significant risks affecting the Authority's 2015/16 financial statements. We have now completed our testing of these areas and set out our evaluation following our substantive work.

The table below sets out our detailed findings for each of the risks that are specific to the Authority.

# Significant Risk 1

# **Pension Liability assumptions**

The net pension liability for the Authority at 31 March 2015 was £43.6m, following an actuarial re-measurement in the prior year of pension assets and liabilities of an increase in the liability of £9.9m. The assumptions which form the basis of the actuarial valuation present a significant risk of material misstatement. There is also a risk that the data provided to the actuary for their valuation exercise is inaccurate and that these inaccuracies affect the actuarial figures in the accounts. Most of the data is provided to the actuary by Nottinghamshire County Council who administer the pension fund.

### Findings:

- We have liaised with the separate KPMG audit team for the Nottinghamshire Pension Fund, while from discussion no issues have been flagged that will impact upon the net pension liability presented in the accounts, we await final written confirmation.
- As part of our audit process, the National Audit Office has engaged an expert in year, PriceWaterhouseCoopers, to compare the assumptions made by the leading five actuaries, nationally, in calculating IAS19 figures for local government pensions schemes, which includes the actuary used by the Nottinghamshire Pension Fund. The report highlights how the expert is comfortable with the methodologies used to calculate assumptions, and the strength of the assumptions used. We have placed reliance on this work.
- We note that the pension deficit within the funded LGPS has decreased over the year mainly due to the actuarial assumptions that have been applied, in particular financial assumptions for example 0.3% increase in discount rate applied reduces the pension benefit obligation. We consider the overall accounting basis to be appropriate.
- The pension fund is due to undergo its triennial revaluation in 2016, which given the current economic conditions, could potentially impact on the pension contributions rates required to be paid by the Authority in the medium term, resulting in an adverse impact on the revenue outturn position.



# Significant audit risks



We have worked with the Authority throughout the year to discuss significant risks and key areas of audit focus.

This section sets out our detailed findings on those risks.

<sup>2</sup>age 1 /

# Significant Risk 2

# **NNDR Business Rate Appeals Provision**

— The Business Rate Retention regime places a liability on the Authority to refund ratepayers who successfully appeal against the rateable value of their properties on the rating list. A provision of £710,900 was made in 2014/15, which represented the Authority's estimated share of such liabilities at 31 March 2015, however the continuing prevalence of appeals poses a significant risk to the material misstatement of NNDR income.

### Findings:

- The Authority has increased its business rates provision to £942k. The increasing of the provision is in line with other Nottinghamshire Authorities.
- Across the sector their continues to be varying approaches in regards to how the Business Rate appeals provision is calculated.
   The provision calculation is complex and guidance continues to evolve. Across Nottinghamshire Authorities we have seen the increased use of external experts to help calculate the provision, the Authority continues to refine its in-house methodology.
- One of the most notable issues for 2015/16, is the approach taken to provide for un-lodged appeals. The Code suggests that Authorities should consider business rate appeals not yet received, or include as a contingent liability. The Authority has performed a high level calculation, underpinned by setting an expectation of appeals based on the average number of appeals typically received each year. This has resulted in an £87k increase in the business rates provision for those appeals not yet lodged. We deem this to be a balanced approach but expect it to be further refined going forward.
- We reviewed the proposed treatment for calculating the business rate provision as part of our interim visit. The Authority
  demonstrated a comprehensive understanding in regards to the CIPFA guidance and has drawn on guidance provided during local
  government accounting workshops.
- Importantly, the Authority has demonstrated that it continues to refine the business rates provision based on past evidence in regards to the success rate of past appeals and impact of those historic successful appeals on rateable values. Currently this is done on a high level basis, and as more past evidence becomes available we would expect the Authority to continue to develop the provision going forward, for example by reviewing individual outstanding appeals for high rate payers.
- There are no issues we wish to highlight as part of our review of the NNDR Business Rate Appeals Provision.



# Significant audit risks



We have worked with the Authority throughout the year to discuss significant risks and key areas of audit focus.

This section sets out our detailed findings on those risks.

Page 18

In our *External Audit Plan 2015/16* we reported that we would consider two risk areas that are specifically required by professional standards and report our findings to you. These risk areas were Management override of controls and the Fraud risk of revenue recognition.

The table below sets out the outcome of our audit procedures and assessment on these risk areas.

# Fraud risk of revenue recognition

Professional standards require us to make a rebuttable presumption that the fraud risk from revenue recognition is a significant risk.

In our External Audit Plan 2015/16 we reported that we do not consider this to be a significant risk for Local Authorities as there is unlikely to be an incentive to fraudulently recognise revenue.

This is still the case. Since we have rebutted this presumed risk, there has been no impact on our audit work.

# **Management override of controls**

Professional standards require us to communicate the fraud risk from management override of controls as significant because management is typically in a unique position to perpetrate fraud because of its ability to manipulate accounting records and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively.

Our audit methodology incorporates the risk of management override as a default significant risk. We have not identified any specific additional risks of management override relating to this audit.

In line with our methodology, we carried out appropriate controls testing and substantive procedures, including over journal entries, accounting estimates and significant transactions that are outside the normal course of business, or are otherwise unusual.

There are no matters arising from this work that we need to bring to your attention.



# Judgements



We always consider the level of prudence within key judgements in your financial statements. We have summarised our view below using the following range of judgement:

# Level of prudence



Assessment of subjective areas					
Asset/liability class 15/16 14/15 Bala		Balance (£m)	KPMG comment		
D Provisions Q O	3	3	£1 million (PY: £0.9 million)	The Authority's provision balance is predominantly made up of the provision for business rate appeals (£942k) representing outstanding business rate appeals. We have noted that the Authority continues to carry out analysis over the appropriateness of the balance using evidence of previous business rate appeals. Going forward as more past evidence becomes available we would anticipate that the level of provision continues to be refined.	
Coperty, Plant and Equipment (valuations / asset lives)	3	3	£26.8 million (PY: £26.5 million)	We have agreed PPE valuations carried out in 2015/16 back to internally generated valuation certificates, carried out by the Authority's professionally qualified valuer. Inline within accounting standards and the Code, the Authority values its operational land and buildings using either Existing Use Valuation or Depreciation Replacement Cost – depending on the specialised nature of the building,	
Pensions	3	8	£40.7 million (PY: £43.6 million)	The pension deficit within the funded LGPS has decreased over the year mainly due to the actuarial assumptions that have been applied, in particular financial assumptions for example 0.3% increase in discount rate applied reduces the pension benefit obligation. We consider the overall accounting basis to be appropriate.	



# Accounts production and audit process



The Authority has a well established and strong accounts production process. This operated well in 2015/16, and the standard of accounts and supporting working papers was high.

Officers dealt promptly and efficiently with audit queries and the audit process was mpleted within the planned mescales.

### Accounts production and audit process

ISA 260 requires us to communicate to you our views about the significant qualitative aspects of the Authority's accounting practices and financial reporting. We also assessed the Authority's process for preparing the accounts and its support for an efficient audit.

We considered the following criteria:

Element	Commentary		
Accounting practices and financial reporting	The Authority continues to maintain a strong financial reporting process and produce statements of accounts to a good standard.  We consider that accounting practices are appropriate.		
Completene ss of draft accounts	We received a complete set of draft accounts on 30 June 2016.  The Authority have made a small number of presentational changes to the accounts presented for audit however there have been no changes which we consider to be fundamental.		
Quality of supporting working papers	We issued our Accounts Audit Protocol including our required working papers for the audit in April 2016.  The quality of working papers provided was high and fully met the standards specified in our Accounts Audit Protocol.		
Response to audit queries	Officers resolved audit queries in a reasonable time.		



# Completion



We confirm that we have complied with requirements on objectivity and independence in relation to this year's audit of the Authority's financial statements.

Before we can issue our opinion we require a signed management representation letter.

Unce we have finalised our pinions and conclusions we will prepare our Annual Audit Letter and close our audit.

# Declaration of independence and objectivity

As part of the finalisation process we are required to provide you with representations concerning our independence.

In relation to the audit of the financial statements of Gedling Borough Council for the year ending 31 March 2016, we confirm that there were no relationships between KPMG LLP and Gedling Borough Council, its directors and senior management and its affiliates that we consider may reasonably be thought to bear on the objectivity and independence of the audit engagement lead and audit staff. We also confirm that we have complied with Ethical Standards and the Public Sector Audit Appointments Ltd requirements in relation to independence and objectivity.

We have provided a detailed declaration in Appendix three in accordance with ISA 260.

# **Management representations**

You are required to provide us with representations on specific matters such as your financial standing and whether the transactions within the accounts are legal and unaffected by fraud. We have provided a template to the Corporate Director for presentation to the Audit Committee. We require a signed copy of your management representations before we issue our audit opinion.

### Other matters

ISA 260 requires us to communicate to you by exception 'audit matters of governance interest that arise from the audit of the financial statements' which include:

- Significant difficulties encountered during the audit;
- Significant matters arising from the audit that were discussed, or subject to correspondence with management;
- Other matters, if arising from the audit that, in the auditor's professional judgment, are significant to the oversight of the financial reporting process; and
- Matters specifically required by other auditing standards to be communicated to those charged with governance (e.g. significant deficiencies in internal control; issues relating to fraud, compliance with laws and regulations, subsequent events, non disclosure, related party, public interest reporting, questions/objections, opening balances etc.).

There are no others matters which we wish to draw to your attention in addition to those highlighted in this report.



# KPMG

# Section four: Value for Money

# VFM Conclusion



**Our VFM conclusion** considers whether the **Authority had proper** arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.

We follow a risk based approach to target audit effort on the areas of greatest audit (Oisk.

We have concluded that the **Authority has made proper** arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.

# **Background**

VFM audit risk

assessment

Financial statements

and other audit work

The Local Audit and Accountability Act 2014 requires auditors of local government bodies to be satisfied that the authority 'has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources'.

This is supported by the Code of Audit Practice, published by the NAO in April 2015, which requires auditors to 'take into account their knowledge of the relevant local sector as a whole, and the audited body specifically, to identify any risks that, in the auditor's judgement, have the potential to cause the auditor to reach an inappropriate conclusion on the audited body's arrangements.'

The VFM approach is fundamentally unchanged from that adopted in 2014/2015 and the process is shown in the diagram below. However, the previous two specified reporting criteria (financial resilience and economy, efficiency and effectiveness) have been replaced with a single criteria supported by three sub-criteria.

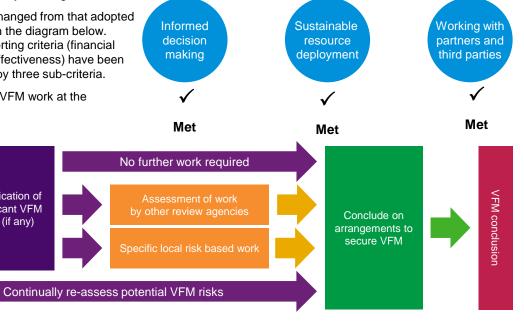
These sub-criteria provide a focus to our VFM work at the Authority.

### Conclusion

We have concluded that the Authority has made proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.

### Overall criterion

In all significant respects, the audited body had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.





Identification of

significant VFM

risks (if any)

# Specific VFM Risks



We have identified one specific VFM risk.

We are satisfied that external or internal scrutiny provides sufficient assurance that the Authority's current arrangements in relation to this risk area are adequate.

We have undertaken work to in response to the risk:

Control of the contro

Ş

# Work completed

In line with the risk-based approach set out on the previous page, and in our *External Audit Plan* we have:

- assessed the Authority's key business risks which are relevant to our VFM conclusion;
- identified the residual audit risks for our VFM conclusion, taking account of work undertaken in previous years or as part of our financial statements audit; and
- considered the results of relevant work by the Authority, inspectorates and review agencies in relation to these risk areas.

# **Key findings**

Over the page we set out the findings in respect of those areas where we have identified a residual audit risk for our VFM conclusion.

We concluded that we needed to carry out additional work for some of these risks. This work is now complete and we also report on this below.



# Specific VFM Risks (cont.)



We have identified one specific VFM risk.

We are satisfied that external or internal scrutiny provides sufficient assurance that the Authority's current arrangements in relation to this risk area are adequate.

We have undertaken work to in response to the risk:

1- Financial resilience in the cal and national economy.

# Key VFM risk Risk description and link to VFM conclusion

Risk 1

# Financial resilience in the local and national economy

The Authority continues to be under financial pressure. In recent years, over the period 2012/13 to 2014/15 GBC has had government grant settlement reductions of £3.2million equivalent to a 34% cash reduction. In addition, over the period 2015/16 to 2017/18 the Authority is expecting settlement funding to reduce by a further £2.6m. The Authority has had to reduce its planned expenditure and increase the delivery of efficiency savings in order to maintain service levels. The Authority has in place a savings plan to help deliver efficiencies and resulting savings. The Authority has a good track record of delivering its savings plans.

### Assessment

The Authority recognises the budget pressures its faces in the medium term, most notably reductions in the Revenue Support Grant provided centrally and cost pressures for example from the Payline review.

The Authority carried out a budgeting exercise in 2014-15 and identified required savings of £2.458m between 2014/15 and 2016/17 to support the medium term financial position. The Authority currently forecasts 92% of the original identified savings will be delivered, however the savings have been re-profiled to reflect for example the slippages in some schemes. This has been reflected in the latest Medium Term Financial Plan (MTFP). For 2015/16 the Authority delivered a small underspend against its revised budget.

Within the latest version of the Gedling Plan which sets out the MTFP 2016-19, the Authority has identified further savings required in the region of £1.1m from 2017-18 onwards. The Authority acknowledges that it needs to develop a robust strategy and plan to deliver these savings.

There will be further financial risks to the Authority including the upcoming pensions triennial revaluation which is likely to result in an adverse impact on the Authorities revenue position in the medium term.

## Specific risk based work required: No

We do not consider that this impacts on the overall VFM conclusion.



25



# Appendices

**Appendix 1: Recommendations** 

**Appendix 2: Materiality and reporting of audit differences** 

**Appendix 3: Independence and objectivity** 

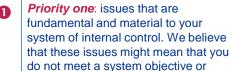
# Key issues and recommendations

We have given each recommendation a risk rating and agreed what action management will need to take.

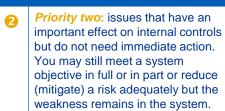
The Authority should closely monitor progress in addressing specific risks and implementing our recommendations.

rage 2/

### **Priority rating for recommendations**



reduce (mitigate) a risk.



Priority three: issues that would, if corrected, improve the internal control in general but are not vital to the overall system. These are generally issues of best practice that we feel would benefit you if you introduced them.

No.	Risk	Issue and recommendation	Management response/responsible officer/due date
1	3	Narrative Statement This is the first year that local authorities have been asked to include within their accounts a narrative statement, which replaces the previous explanatory foreword. The narrative statement is intended to be an effective guide to support the accounts but also reflect upon the performance of the Authority. The Authority provided a good draft narrative statement and we have worked with officers to ensure it meets the minimum requirements of the Code. Going forward, we have agreed with officers that it can be enhanced further for 2016/17 to further complement the accounts and adopt good practice.  Recommendation The Authority should enhance the narrative statement in 2016/17 based on feedback provided by External Audit in 2015/16 and best practice.	Agreed. The Authority will work to enhance its Narrative Statement for the 2016/17 Accounts.  Financial Services Manager 30 June 2016



# **Appendix Two**

# Materiality and reporting of audit differences

For 2015/16 our materiality is £800,000 for the Authority's accounts.

We have reported all audit differences over £40,000 for the Authority's accounts.

Page 28

### **Materiality**

The assessment of what is material is a matter of professional judgment and includes consideration of three aspects: materiality by value, nature and context.

- Material errors by value are those which are simply of significant numerical size to distort the reader's perception of the financial statements. Our assessment of the threshold for this depends upon the size of key figures in the financial statements, as well as other factors such as the level of public interest in the financial statements.
- Errors which are material by nature may not be large in value, but may concern accounting disclosures of key importance and sensitivity, for example the salaries of senior staff.
- Errors that are material by context are those that would alter key figures in the financial statements from one result to another – for example, errors that change successful performance against a target to failure.

We used the same planning materiality reported in our External Audit Plan 2015/16, presented to you in April 2016.

Materiality for the Authority's accounts was set at £800,000 which equates to around 1.5 percent of gross expenditure. We design our procedures to detect errors in specific accounts at a lower level of precision.

### Reporting to the Audit Committee

Whilst our audit procedures are designed to identify misstatements which are material to our opinion on the financial statements as a whole, we nevertheless report to the Audit Committee any misstatements of lesser amounts to the extent that these are identified by our audit work.

Under ISA 260, we are obliged to report omissions or misstatements other than those which are 'clearly trivial' to those charged with governance. ISA 260 defines 'clearly trivial' as matters that are clearly inconsequential, whether taken individually or in aggregate and whether judged by any quantitative or qualitative criteria.

ISA 450 requires us to request that uncorrected misstatements are corrected.

In the context of the Authority, we propose that an individual difference could normally be considered to be clearly trivial if it is less than £40,000 for the Authority.

Where management have corrected material misstatements identified during the course of the audit, we will consider whether those corrections should be communicated to the Audit Committee to assist it in fulfilling its governance responsibilities.



# **Appendix Three**

# Declaration of independence and objectivity

Auditors appointed by Public Sector Audit Appointments Ltd must comply with the Code of Audit Practice.

<sup>2</sup>age 29

### Requirements

Auditors appointed by Public Sector Audit Appointments Ltd must comply with the Code of Audit Practice (the 'Code') which states that:

"The auditor should carry out their work with integrity, objectivity and independence, and in accordance with the ethical framework applicable to auditors, including the ethical standards for auditors set by the Financial Reporting Council, and any additional requirements set out by the auditor's recognised supervisory body, or any other body charged with oversight of the auditor's independence. The auditor should be, and should be seen to be, impartial and independent. Accordingly, the auditor should not carry out any other work for an audited body if that work would impair their independence in carrying out any of their statutory duties, or might reasonably be perceived as doing so."

In considering issues of independence and objectivity we consider relevant professional, regulatory and legal requirements and guidance, including the provisions of the Code, the detailed provisions of the Statement of Independence included within the Public Sector Audit Appointments Ltd *Terms of Appointment* ('Public Sector Audit Appointments Ltd Guidance') and the requirements of APB Ethical Standard 1 *Integrity, Objectivity and Independence* ('Ethical Standards').

The Code states that, in carrying out their audit of the financial statements, auditors should comply with auditing standards currently in force, and as may be amended from time to time. Public Sector Audit Appointments Ltd guidance requires appointed auditors to follow the provisions of ISA (UK&I) 260 Communication of Audit Matters with Those Charged with Governance' that are applicable to the audit of listed companies. This means that the appointed auditor must disclose in writing:

- Details of all relationships between the auditor and the client, its directors and senior management and its affiliates, including all services provided by the audit firm and its network to the client, its directors and senior management and its affiliates, that the auditor considers may reasonably be thought to bear on the auditor's objectivity and independence.
- The related safeguards that are in place.
- The total amount of fees that the auditor and the auditor's network firms have charged to the client and its affiliates for the provision of services during the reporting period, analysed into appropriate categories, for example, statutory audit services, further audit services, tax advisory services and other non-audit services. For each category, the amounts of any future services which have been contracted or where a written proposal has been submitted are separately disclosed. We do this in our *Annual Audit Letter*.

Appointed auditors are also required to confirm in writing that they have complied with Ethical Standards and that, in the auditor's professional judgement, the auditor is independent and the auditor's objectivity is not compromised, or otherwise declare that the auditor has concerns that the auditor's objectivity and independence may be compromised and explaining the actions which necessarily follow from this. These matters should be discussed with the Audit Committee.

Ethical Standards require us to communicate to those charged with governance in writing at least annually all significant facts and matters, including those related to the provision of non-audit services and the safeguards put in place that, in our professional judgement, may reasonably be thought to bear on our independence and the objectivity of the Engagement Lead and the audit team.



# **Appendix Three**

# Declaration of independence and objectivity (cont.)

We confirm that we have complied with requirements on objectivity and independence in relation to this year's audit of the Authority's financial statements.

# Page 30

### General procedures to safeguard independence and objectivity

KPMG's reputation is built, in great part, upon the conduct of our professionals and their ability to deliver objective and independent advice and opinions. That integrity and objectivity underpins the work that KPMG performs and is important to the regulatory environments in which we operate. All partners and staff have an obligation to maintain the relevant level of required independence and to identify and evaluate circumstances and relationships that may impair that independence.

Acting as an auditor places specific obligations on the firm, partners and staff in order to demonstrate the firm's required independence. KPMG's policies and procedures regarding independence matters are detailed in the *Ethics and Independence Manual* ('the Manual'). The Manual sets out the overriding principles and summarises the policies and regulations which all partners and staff must adhere to in the area of professional conduct and in dealings with clients and others.

KPMG is committed to ensuring that all partners and staff are aware of these principles. To facilitate this, a hard copy of the Manual is provided to everyone annually. The Manual is divided into two parts. Part 1 sets out KPMG's ethics and independence policies which partners and staff must observe both in relation to their personal dealings and in relation to the professional services they provide. Part 2 of the Manual summarises the key risk management policies which partners and staff are required to follow when providing such services.

All partners and staff must understand the personal responsibilities they have towards complying with the policies outlined in the Manual and follow them at all times. To acknowledge understanding of and adherence to the policies set out in the Manual, all partners and staff are required to submit an annual ethics and independence confirmation. Failure to follow these policies can result in disciplinary action.

### **Auditor declaration**

In relation to the audit of the financial statements of Gedling Borough Council for the financial year ending 31 March 2016, we confirm that there were no relationships between KPMG LLP and Gedling Borough Council, its directors and senior management and its affiliates that we consider may reasonably be thought to bear on the objectivity and independence of the audit engagement lead and audit staff. We also confirm that we have complied with Ethical Standards and the Public Sector Audit Appointments Ltd requirements in relation to independence and objectivity.



# **Appendix Three**

# Audit Independence

### **Audit Fees**

Our scale fee for the audit was £42,570 plus VAT in 2015/16. This fee was in line with that highlighted within our audit plan agreed by the Audit Committee in March 2016. Our scale fee for certification for the HBCOUNT is £10,562 plus VAT in 2015/16.

### **Non-audit services**

We have summarised below the non-audit services that we have been engaged to provide, the estimated fee, the potential threats to auditor independence and the associated safeguards we have put in place to manage these.

Description of non-audit service	Estimated fee	Potential threat to auditor independence and associated safeguards in place
In May 2011 the Council engaged  THPMG to provide services to  Classist with the recovery of VAT in espect of sports fields and related facilities. The fee was originally contingent however following our appointment as external auditor in 2012/13 was converted to an agreed fixed fee basis which was approved by Public Sector Appointments Limited (PSAA) in January 2016.  2015/16 billed fees totalling £33,000, of this £30,000 was in respect of work carried out up to 31 March 2015, and £3000 to that undertaken during 2015/16.	£33K	Self interest – This engagement is entirely separate from the audit through a separate contract, engagement team and lead partner. In addition, the audit fee scale rates were set independently to KPMG by the PSAA (previously Audit Commission). Therefore, the proposed engagement will have no perceived or actual impact on the audit team and the audit team resources that will be deployed to perform a robust and thorough audit.  Self review – In May 2011 the Authority engaged KPMG to provide services to assist with the recovery of VAT in respect of sports fields and related facilities. Therefore, it does not impact on our opinion and we do not consider that the outcome of this work will be a threat to our role as external auditors. The existence of a separate team for this work is a further safeguard. Consequently, we consider we have appropriately managed this threat.  Management threat – This work will be advice and support only – all decisions will be made by the Authority.  Familiarity – This threat is limited given the scale, nature and timing of the work. The existence of the separate team for this work is the key safeguard.  Advocacy – We will not act as advocates for the Authority in any aspect of this work.  Intimidation – not applicable
Total estimated fees	£33K	





### kpmg.com/uk









The information contained herein is of a general nature and is not intended to address the circumstances of any particular individual or entity. Although we endeavour to provide accurate and timely information, there can be no guarantee that such information is accurate as of the date it is received or that it will continue to be accurate in the future. No one should act on such information without appropriate professional advice after a thorough examination of the particular situation.

© 2016 KPMG LLP, a UK limited liability partnership and a member firm of the KPMG network of independent member firms affiliated with KPMG International Cooperative ("KPMG International"), a Swiss entity. All rights reserved.

KPMG LLP is multi-disciplinary practice authorised and regulated by the Solicitors Regulation Authority. For full details of our professional regulation please refer to 'Regulatory Information' at www.kpmg.com/uk

The KPMG name and logo are registered trademarks or trademarks of KPMG International. | Create KGS: CRT064379A



# **Report to Audit Committee**

Subject: Statement of Accounts 2015/16

Date: 20 September 2016

**Author:** Deputy Chief Executive and Chief Financial Officer

# 1. Purpose of the Report

To seek approval of the Council's Statement of Accounts for 2015/16.

# 2. Background

# 2.1 Overview

The Accounts and Audit (England) Regulations require the responsible financial officer to sign and date the Statement of Accounts by 30 June, and to certify that the Statement presents a true and fair view of the financial position of the authority. Accordingly, the Financial Services Manager (the Chief Financial Officer at the time) signed and certified the Council's Statement of Accounts on 30 June 2016.

The regulations further require that by 30 September 2016 the Statement of Accounts must have been considered and approved by the relevant committee, and at Gedling, this is the Audit Committee. The Statement of Accounts must be re-signed by the current Chief Financial Officer prior to being signed and dated by the chairman of the Audit Committee.

The Statement of Accounts for 2015/16 has now been audited and is attached at appendix 1. The accounts should be considered giving due regard to any comments made by the auditor in the Annual Governance Report, which is the previous item on this agenda.

# 2.2 The Economy

A challenging financial environment prevailed throughout 2015/16, with investment returns remaining low and risk levels heightened. The original expectation was that bank rate would start to rise around Q3 of 2015, however by 31 March 2016 this had moved back to Q2 of 2018 and Bank rate ended the year unchanged at 0.5%. The UK elected a majority Conservative government in May 2015, removing one potential uncertainty but introducing another due to the promise of a referendum on the UK remaining part of the EU. The government maintained its tight fiscal policy stance during the year, however the

downturn in expectations for economic growth made it more difficult to plan to return public sector net borrowing to a balanced annual position within the period of the current parliament.

The European Central Bank (ECB) began a quantitative easing programme in March 2015 in an attempt to stimulate economic growth. In contrast, the US economy continued to grow as a result of resilient consumer demand, and the first increase in the US central rate took place in December 2015.

The Council will continue to monitor the external environment and develop and refine its strategies to counter threats from the wider economy. Ongoing pressures on costs, income streams and funding necessitated critical reviews of services during the 2016/17 budget process, and further significant expenditure reductions are planned over the next few years.

The Council's continuing robust financial position, combined with the medium term financial plan and projections for reserves and balances, means that it is well placed to deal with ongoing challenges, and with worldwide uncertainty.

# 2.3 Accounting Practice Changes

There were no major changes to the Code of Practice on Local Authority Accounting in 2015/16, however there were a number of minor amendments including ongoing changes associated with accounting for the Business Rates Retention Scheme.

# 3. Proposal

# 3.1 General Fund Capital and Revenue Outturn 2015/16

General Fund outturn figures for 2015/16 were reported to Cabinet on 16 June 2016. Net expenditure totalled £12,246,907, an underspending of £257,693 when compared with the current approved estimate for 2015/16, as detailed below. Revenue budget carry forward requests of £83,400 were approved, leaving a net underspending against the current estimate of £174,293 or 1.4%.

Portfolio	Current Estimate 2015/16	Actual Exp 2015/16	Variance
	£	Ł	£
Community Development	1,429,400	1,387,878	(41,522)
Health & Housing	2,238,300	2,153,246	(85,054)
Public Protection	1,506,900	1,409,169	(97,731)
Environment	4,471,900	4,378,203	(93,697)
Growth and Regeneration	1,174,500	1,090,906	(83,594)
Resources and Reputation	1,683,600	1,827,505	143,905
Total	12,504,600	12,246,907	(257,693)

The General Fund Balance at 31 March 2016 was £6.159m. This level of balances remains above the minimum required in the medium term financial plan however it should be noted that of the balance of £6.159m, £0.083m will be required to fund revenue carry forwards and £0.295m will be required for the Council's share of the Business Rates Collection Fund deficit.

Total capital investment during 2015/16 totalled £1.951m and this was financed by the use of capital receipts, grants and contributions, and General Fund revenue contributions. The council's total external debt at 31 March 2016 was £7.812m, all held with the Public Works Loans Board.

# 3.2 Major Variations 2015/16

Full details of budget variances were reported to members on 16 June 2016, however some of the more significant items are repeated below for information.

- Outturn on rent allowances was £0.040m higher than anticipated due to bad debt write-offs.
- Savings of £0.198m against the original estimate were made in respect of employee expenses, as a result of positive vacancy management and reflected in quarterly monitoring. These savings were partly offset by redundancy payments and additional staffing requirements and the underspend against the final approved estimate was £0.030m, in addition to a vacancy provision target of £0.090m.
- Net savings of £0.116m were made against the original estimate for utilities and reflected in quarterly monitoring. The underspend against the final approved estimate was £0.042m.
- Additional income from trade and garden waste totalled £0.057m due to growth in the customer base and additional services.
- Additional leisure centre fees and charges of £0.044m were largely due to pay and play users transferring to the DNA membership scheme.
- New Burdens grant for property search litigation, partially offset by settlement costs, resulted in additional land charges income of £0.070m.
- Council Tax summons cost income recovered was £0.042m lower than anticipated
- Extensions to the useful lives of Council vehicles led to a reduction in the number of sales, reducing fleet management income by £0.035m.

### 3.3 Balance Sheet Variances

The balance sheet shows a movement in net worth of £5.498m, from negative £12.340m at 31 March 2015 to negative £6.842m at 31 March 2016. Of this, £2.962m is due to technical actuarial valuation requirements of the Pension Fund under IAS 19, Retirement Benefits, and £2m is due to the redemption of outstanding PWLB debt. The decrease of £2.962m in the net pension deficit is

due to the specific technical calculations required under IAS 19 which measure the net present value of future assets and liabilities. This technical valuation bears no resemblance to the cash position on the fund, which remains healthy.

During 2015/16 there were no significant revaluation losses due to falls in market value.

Due to the requirements of local authority accounting, changes in pension fund valuations and asset valuations do not have an immediate impact at taxpayer level.

Earmarked reserves increased by £1.189m during 2015/16. The most significant additions were the creation of a £0.5m leisure strategy reserve to provide for future investment in the Council's leisure facilities, and a further contribution of £0.355m to the Economic Development Reserve.

# 3.4 Audit of Accounts Process

The Accounts are scrutinised by the Council's external auditors, KPMG, with whom the Chief Financial Officer discusses progress regularly.

KPMG requires each authority to provide a letter of representation, providing certain assurances about the completeness and accuracy of its Statement of Accounts. A copy of this letter is attached at appendix 2.

The procedures that KPMG expects authorities to follow in providing a representation letter are that it should be dated on or near the date the auditors sign the audit opinion, and that it is signed by the person with responsibility for the financial statements after consultation with the Monitoring Officer on legal matters, and other matters as appropriate. It must be formally acknowledged by an appropriate committee of the Council, and in Gedling's case this is the Audit Committee.

# 4. Resource Implications

There are no specific resource implications arising from this report.

# 5. Recommendation

Members are recommended to:

- 1. Approve the Statement of Accounts for 2015/16 (appendix 1).
- 2. Approve the letter of representation (appendix 2).

# 6. Appendices

- 1. Statement of Accounts 2015/16
- 2. Letter of Representation

### Gedling Borough Council Annual Statement of Accounts 2015/16





This page is intentionally blank

### **GEDLING BOROUGH COUNCIL**

### **ANNUAL STATEMENT OF ACCOUNTS 2015/16**

### **TABLE OF CONTENTS**

Table of Contents	1
Table of Notes to the Accounts	2
Narrative Report	3 - 11
(2) ANNUAL STATEMENT OF ACCOUNTS	
Statement of Accounting Policies	12 - 24
Statement of Responsibilities (including the Chief Financial Officer's Certificate)	25
Please note that the rationale for the order of the financial statements in the State that it shows in sequence the changes in the Council's financial resources over the Reserves Statement), the gains and losses that contributed to these cha (Comprehensive Income and Expenditure Statement), how the resources available held in the form of assets and liabilities (Balance Sheet), and how the movement in reflected in cashflows (Cash Flow Statement).	e year (Movement in anges in resources e to the authority are
FINANCIAL STATEMENTS:	27
Movement in Reserves Statement (MiRS)	28
Comprehensive Income and Expenditure Statement (CIES)	29
Balance Sheet	30 - 31
Cash Flow Statement	32
Notes to the Accounts (see index on p2)	33 - 77
Collection Fund Accounts	78 - 81
(3) AUDIT STATEMENTS:	83 - 86
(4) ACCOMPANYING STATEMENTS:	87
Annual Governance Statement	88 - 92

### ANNUAL STATEMENT OF ACCOUNTS 2015/16 TABLE OF NOTES TO THE ACCOUNTS

NOTE	<u>PAGE</u>	DESCRIPTION
1	33	Accounting policies
2	33	Accounting standards issued but not adopted
3	33	Critical judgements in applying accounting policies
4	33-34	Assumptions about the future and estimation uncertainty
5	35-38	Adjustments between accounting basis and funding basis under regulations
6	39-40	Earmarked reserves
7	41	Analysis of capital grants & contributions and donated assets included in CIES
8	42-44	Property, plant and equipment
9	44	Investment properties
10	45	Intangible assets
11	46-49	Financial instruments
12	49-50	Nature of risk arising from financial instruments
13	51	Long-term debtors
14	51	Short-term debtors
15	51	Cash and cash equivalents
16	52	Short-term creditors and receipts in advance
17	52	Provisions
18	53	Usable reserves
19	53-56	Unusable reserves
20	57	Cash flow - operating activities
21	58	Cash flow - investing activities
22	58	Cash flow - financing activities
23	59-62	Amounts reported for resource allocation decisions (segmental analysis)
24	63	Members' allowances
25	63	External audit costs
26	64-65	Officers' remuneration
27	66	Grants, contributions and donated assets
28	67-68	Related parties
29	69	Capital expenditure and capital financing
30	70	Termination benefits
31	70-76	Post-employment benefits
32	77	Contingent liabilities
33	77	Contingent assets
34	77	Events after the balance sheet date

### NARRATIVE REPORT

### THE FINANCIAL PERFORMANCE OF THE COUNCIL IN 2015/16

### THE 2015/16 REVENUE BUDGET

Following the prolonged downturn in the economy and further reductions in central government grant funding, Gedling Borough Council faced severe financial pressures when preparing its revenue budget for 2015/16, since any reductions require budget cuts and efficiencies in order to deliver services and a balanced budget in the medium term. The Council's Settlement Funding Assessment for 2015/16 was £4.938m, a reduction of 0.926m or 15.8% from that received in 2014/15. When combined with reductions already made in previous years, the Council's central government funding settlement is now below the cash levels received in 1993, when council tax was introduced. Increased New Homes Bonus funding of £0.468m was received in the year.

As well as inflation, other major budget pressures on the 2015/16 budget included the growth in the number of households leading to increased demand for waste management services, additional staffing requirements for planning and building control, and a full borough council election. In addition to these pressures, significant investment proposals were approved for environmental projects and economic development funds.

In March 2015 the Council approved a detailed budget and medium term financial plan that permitted the continued delivery of all key services, whilst maintaining a council tax freeze and taking advantage of the Council Tax Freeze Grant offered by the Government. This was achieved only by the inclusion of significant budget reductions and efficiencies, including reviews of the senior management team and service working practices, members' and civic expenses. Fees and charges were reviewed and set at levels that supported the revenue budget and the treasury strategy. A summary of the budget is given below:

Revenue Budget	£000
Original Net Budget 2014/15	12,979
Budget pressures	669
Budget growth	1,030
Budget reductions and efficiencies	(1,800)
Net Budget 2015/16	12,878

### **COUNCIL TAX**

Gedling Borough Council's element of the council tax was frozen in 2015/16. However, the borough also acts as billing authority for taxes set by Nottinghamshire County Council, the Nottinghamshire Police and Crime Commissioner, the Combined Fire Authority and eleven parish councils. A summary of the council tax charged by the various tax raising bodies is given below:

Council Tax	Collected	Band D charge	Band D charge £
	2015/16 £000	2015/16 £	2014/15
Gedling Borough Council	5,451	153.07	153.07
Nottinghamshire County Council	44,197	1.241.14	1,216.92
Police and Crime Commissioner	6,282	176.40	172.98
Combined Fire Authority	2,579	72.44	71.05
Sub Total	58,509	1,643.05	1,614.02
Parish Councils (average)	536	15.05	14.87
\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \			
Total	59,045	1,658.10	1,628.89

### NARRATIVE REPORT

### **BUSINESS RATES**

The Business Rates Retention Scheme was introduced on 1 April 2013. Business Rates income was previously paid into a national pool which was then redistributed by central government to local authorities on a needs based formula via the local government settlement. The new regime replaced this centralised system, with 50% of income now being retained locally (subject to a significant tariff) whilst the remaining 50% continues to be redistributed on the needs based formula system via Revenue Support Grant (RSG).

The portion of the Council's income that comes from retained business rates will change according to movements in its local business rates income, the intention being to provide an incentive for growth. Any growth however is subject to a levy, designed to limit disproportionate benefit for authorities with significant amounts of business property, and which might make large gains for relatively small investments in business rate growth. Levies paid are used to fund a safety net, designed to provide protection against significant drops in business rate income.

Gedling has entered into a pooling arrangement with several other Nottinghamshire authorities, led by Nottinghamshire County Council. Under this, members makes levy payments, if applicable, into the Pool, rather than to the government. Pool funds are then distributed by the lead authority in accordance with a Memorandum of Understanding. This ensures that no member is worse off by being in the Pool by offering a safety net mechanism equivalent to that offered by central government, and then shares any remaining surplus.

### **REVENUE OUTTURN**

The Council's 2015/16 revenue outturn position is shown in the table below. The original General Fund Revenue Budget (including agreed amounts brought forward from 2014/15) was approved at £12.976m. During the financial year Cabinet received the usual budget monitoring reports and approved a £0.471m reduction in the budget to give a current approved budget of £12.505m. The final budget outturn position is underspent by £0.729m against the original estimate, or £0.258m against the current estimate and the saving has been allocated to the General Fund Balance to support expenditure in future years. This represents a robust outturn position for the Council and increases balances above the estimated position in the face of continuing uncertainty about future funding levels.

Revenue Outturn	Current Estimate 2015/16 £000	Actual 2015/16 £000	Variance 2015/16 £000
Community Development	1,429	1,388	(41)
Health & Housing	2,238	2,153	(85)
Public Protection	1,507	1,409	(98)
Environment	4,472	4,379	(93)
Growth & Regeneration	1,175	1,091	(84)
Resources & Reputation	1,684	1,827	143
Total Net Expenditure	12,505	12,247	(258)
Financed by			
Council Tax Payers	(5,451)	(5,451)	0
Revenue Support Grant & Other	(2,146)	(2,158)	(12)
New Homes Bonus	(2,032)	(2,032)	0
Council Tax Freeze Grant	(61)	(61)	0
Retained Business Rates	(2,325)	(2,548)	(223)
Council Tax Collection Fund surplus	(81)	(81)	0
Contribution to / (from) General Fund	(409)	84	493
Total Financing	(12,505)	(12,247)	258

### NARRATIVE REPORT

The main variances relate to:

- Expenditure savings include £29,000 of employee expenses through positive vacancy management and £42,000 on utilities at leisure centres through reduced consumption and prices
- Additional income includes £57,000 of trade waste and garden waste income due to additional services supplied to existing customers and new customer growth, an additional £44,000m of DNA income due to new members and additional income of £70,000 due to New Burdens Grant for land charges litigation.

### **USE OF BALANCES**

The following table shows the estimated and actual position on the General Fund and Earmarked Reserves at 31 March 2016.

Balances	Current Estimate 31 March 2016 £000	Actual Balance 31 March 2016 £000	Variance £000
General Fund	5,666	6,159	493
Earmarked Reserves	3,978	4,911	933
Total Reserves	9,644	11,070	1,426

When the budget for 2015/16 was set in March 2015 the assumption was for a contribution from balances of £409k to be required. As reported above the outturn position allowed a contribution to balances of £84k to be made, a variance of £493k. After accounting for revenue carry forwards to 2016/17 and the requirement to fund the business rate deficit this leaves an additional £195k in balances which can be used to support the future budget and medium term plan.

Significant movements on earmarked reserves include:

- Leisure Strategy Reserve £500,000 transferred from the General Fund Balance as approved by Budget Council.
- Economic Development Fund contribution of £273,800 from underspends in economic development in 2015/16 giving a total of £548,200 earmarked for committed and future projects:
- The Earmarked Grants reserve contains grants which are received for specific purposes to fund qualifying expenditure in future financial years. Notable grants added during 2015/16 include £24,400 New Burdens Localising Council Tax grant, £150,000 HCA Housing Zone grant and £30,000 Tram and Mineral Line grant.
- Asset Management Reserve additional contributions of: £56,000 for car park maintenance funded by the County parking partnership income; £30,000 for the set up costs of the delayed Carlton Hub project; £25,000 from underspends on asset related revenue budgets; partly offset by contributions to approved projects of £47,000 leaves a balance for future asset management requirements of £208,600.
- Planning and Local Development Framework Reserve additional contributions of £75,000 from related underspends to set aside resources for the inspection process in respect of the local planning document.

### **CAPITAL OUTTURN**

The Council spent £1.951m on its Capital Programme in 2015/16 compared to an approved current estimate of £2.815m, an underspend of £864k which is represented by £695k for schemes carried forward for delivery in 2016/17 and savings on projects of £169k.

### NARRATIVE REPORT

Capital Outturn	Current Estimate 2015/16	Actual 2015/16	Variance
Capital Expenditure	£000	£000	£000
		_	(1.7)
Community Development	18	0	(18)
Health & Housing	429	169	(260)
Public Protection	704	577	(127)
Environment	1,457	1,011	(446)
Resources & Reputation	207	194	(13)
Total Capital Expenditure	2,815	1,951	(864)
Resources			
Capital Receipts	(663)	(369)	294
Capital Grants and Contributions	(1,384)	(1,010)	374
General Fund Revenue Contribution	(542)	(572)	(30)
Borrowing	(226)	0	226
Total Resources	(2,815)	(1,951)	864

### **REVENUE TAX COLLECTION OUTTURN**

During 2015/16, 98.4% of the Council Tax due was collected and 98.9.0% of the National Non Domestic Rate.

The implementation of the Business Rates Retention Scheme on 1 April 2013 introduced a requirement to maintain separate Collection Fund Revenue Accounts for Council Tax and NNDR.

The Council Tax account shows a deficit of £0.751m, and this has been disaggregated on the balance sheet in accordance with accounting requirements. Gedling Borough Council acts as an agent in respect of Council Tax, and only the proportion of the deficit calculated as attributable to Gedling Borough Council is shown on the Council Tax Collection Fund Adjustment Account, amounting to £72,000. The proportions attributable to Nottinghamshire County Council, Nottinghamshire Police and Crime Commissioner and the Combined Fire Authority are included in the overall Council Tax Collection Fund debtors with these parties, together with appropriate shares of arrears, bad debt provisions and prepayments.

The NNDR account shows a deficit of £0.738m, and again this has been disaggregated in accordance with accounting requirements. Only the proportion of the deficit calculated as attributable to Gedling Borough Council is shown on the NNDR Collection Fund Adjustment Account, amounting to £295,000, but this is partially offset by income of £80k in respect of renewable energy schemes that is 100% retained by Gedling Borough Council but due to specific Collection Fund accounting arrangements is yet to be recognised in the General Fund Balance. The proportions attributable to Central Government, Nottinghamshire County Council, and the Combined Fire Authority are included in the overall NNDR Collection Fund debtors with these parties, together with appropriate shares of arrears, bad debt provisions and prepayments.

### **BALANCE SHEET**

Net Worth on the balance sheet moved by £5.498m in the year, from negative £12.340m at 1 April 2015 to negative £6.842m at 31 March 2016. The negative net worth position is largely due to the technical actuarial valuation requirements of the Pension Fund under IAS19 – Employment Benefits.

The decrease in the Pension Deficit of £2.962m is due to the specific technical calculations required under IAS19 which measure the net present value of future assets and liabilities based on actuarial assumptions. This technical valuation bears no resemblance to the cash position on the fund which remains healthy. Full details of the pension valuations and assumptions are included in note 31 to the

### NARRATIVE REPORT

financial statements, on pages 70 to 76. The total pension liability of £40.668m reflects the Authority's underlying commitment to pay retirement benefits. Whilst this has a substantial impact on the net worth of the Authority, the deficit will be made good by increasing contributions over the remaining working life of employees, as assessed by the scheme actuary.

During 2015/16 there were no significant revaluation losses due to falls in market value. However, the value of some of the Council's non-current assets reflected an improvement in market conditions, with net revaluation gains of £0.61m being recognised.

Changes in pension fund and asset valuations do not have an immediate impact at taxpayer level.

### THE NON-FINANCIAL PERFORMANCE OF THE COUNCIL 2015/16

### **ACHIEVEMENTS**

Although times are challenging for Gedling Borough Council and the Local Government sector as a whole, it is important to consider significant positive outcomes in the Borough, and the Council's key achievements in 2015/16. These include:

### People:

### 1. Reduce anti-social behaviour, crime and the fear of crime

- Gedling Youth Council Tackle Bullying At the Council meeting on 18th November the Gedling Youth Council presented their Anti-bullying Pack to Members. The pack is being rolled by the young people across Gedling schools and is being seen a model of excellent practice with interest to roll this out further afield.
- Improved Taxi Services The Taxi Improvement Plan was fully implemented. This has resulted in a safer and better service for taxi users in the borough. The measures that have been brought in include changes to the taxi vehicle specification to have more environmentally friendly vehicles, the introduction of front plates to the vehicles, the introduction of mandatory display of the taxi drivers licence on the dash of the car and also the introduction of safeguarding training for all drivers with a mandatory test that all drivers have to pass to continue as a Gedling driver.
- Falling Crime Crime has reduced more in Gedling than any other area in Nottinghamshire due to continued close working in partnership between the police and Gedling Borough Council. This builds on long-term interventions particularly in the areas with the highest levels of crime.

### 2. Improve health and wellbeing

- New Gedling Country Park "Parkrun" funded by the Council and has attracted 1,184 runners since it began in 2015.
- Launch of a Super Kitchen in Newstead to provide cheap hot meals at the Newstead Centre using supermarket surplus food for local residents.
- Summer Dance Programme ran for local young people, resulting in performances at the Gedling Show in September 2015.

### 3. Promote and encourage pride, good citizenship and participation in the local area

The Newstead Dragon sculpture was created using recycled materials, including CDs, plastic bottles, drinks lids, soda cans, and phone top up cards. The dragon was funded by an Arts Council England grant to the Future Newstead group, who worked with City arts to produce the sculpture for the Newstead Bonfire Event in November 2015. Since then the Newstead Dragon has been to several exhibitions, including at the Civic Centre in Arnold and at Nottingham Light Night and has in fact been seen by an estimated 4,700 people across all the events.

### NARRATIVE REPORT

• In 2015/16 the Council allocated £74,000 of community grants to local organisations through its Borough wide grant and local Members pots. In total 157 local groups benefited from the grant aid, including local scouts and guides, neighbourhood watch, schools, sports clubs, older persons groups, community groups, parish councils arts groups and churches.

### Performance:

### 1. Improve the customer experience of dealing with the Council

- The percentage of customers that are satisfied with the overall customer service has increased to 93.54% in 2015/16 from 90.64% in 2014/15.
- Improved facilities for taxi drivers were completed in 2015 and include a separate waiting area and toilet facilities for taxi drivers bringing their taxis in for inspection and a new reception area within the Civic Centre to deliver a face to face service for drivers.

### 2. Give tax payers value for money

As part of the programme to explore community asset transfer of its community centres, the
Council facilitated the formation of a partnership of local groups with an interest in asset transfer.
The groups agreed a programme of training workshops for the partnership to benefit from
covering business planning, funding, legal agreements, facility management and governance
arrangements. The Gedling COMA programme has been selected as a national Case Study by
the Cabinet Office.

### 3. Maintain a positive and productive working environment and strong staff morale

 Sickness absence amongst Council employees has fallen to 7.24 days per Full Time Equivalent employee against the corporate target of 9 days. This is the second consecutive year that we have done better than target.

### Place:

### 1. Ensure local people are well prepared and able to compete for jobs

- Netherfield's Get Ready for School resource was produced this summer with families from the Netherfield area. The resource includes a promotional video, leaflet and webpage. This project, funded by the Gedling Borough Council, Gedling Homes and Nottinghamshire County Council, provides a tool for local organisations to use when promoting the early years' services available for local families.
- Members of the Gedling Youth Council have been liaising with the Rushcliffe Borough Council YouNG project, which provides a web based facility run by young people providing links to jobs, work placements, career development, activities and events, including Youth markets for young entrepreneurs. This has resulted in Gedling Borough Council funding a Gedling Intern post to be based at Rushcliffe to extend the benefits of the project to Gedling Young People
- The official launch of the IT Suite at the Newstead Centre took place in June 2015 and the Council has been working with New College Nottingham to provide courses at the Centre.
- Following a successful joint fund application with the Council, the Gedling Sports Partnership received £120,000 from Sport England to deliver the Girls Make It Happen programme over two years. So far new targeted sessions for females have started in the Borough including Women's and Girls Basketball, Women's Social Cycle, Women's Social Walking, Zumba, Clubbercise, Yoga, Mother and Daughter Archery After School Clubs and activity sessions at Newstead Youth Club. The new programme aims to provide a lasting legacy in the Borough of sporting opportunities for females.

### NARRATIVE REPORT

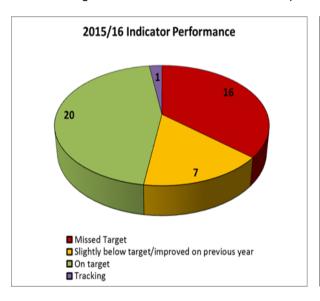
### 2. Provide an attractive and sustainable local environment that local people can enjoy and appreciate

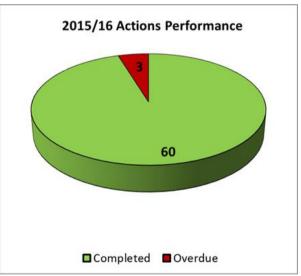
- The Councils has continued to procure vehicles that meet the latest European Engine Standards to improve air quality and pollution to help reduce fuel usage, contributing to a saving in fuel costs in 2015/16.
- Gedling Borough Council has funded a project to create a new mural for Arnot Hill Park, involving
  a number of local community groups working with artist Jess Kemp. The mural has been painted
  by children from Arno Vale Junior School, Gedling Homes' tenants and members of the
  Debz4coffee group who support families with children with special educational needs and
  disabilities. The mural is the latest piece of art work to be included in the arts trail for Arnot Hill
  Park.

### PERFORMANCE AGAINST CORPORATE OBJECTIVES

The Council's main strategy document The Gedling Plan plays a key role in shaping the Performance Management framework and is monitored quarterly by Cabinet.

The following charts show the Council's overall performance against the 2015/16 Gedling Plan.





Indicator performance refers to measurement against the Council's agreed targets, ie. its Key Performance Indicators (KPIs).

Actions performance relates to plans and reviews achieved within the agreed timescales.

### Indicators:

Particularly strong performance has been achieved in the following areas:

- A reduction in working days lost to sickness absence from 9 to 7 days per employee
- An increase in satisfaction with overall customer service from 91% to 93%
- Improvements in the processing of housing benefit claims, with new claims processed within 11 days against a target of 14 days, and claims changed due to claimants' circumstances processed within 3 days against a target of 5 days
- 100% of major planning applications being processed within the national target of 13 weeks
- A continued reduction in the level of anti-social behaviour

A number of indicators have however been highlighted as areas of concern and requiring focussed attention in 2016/17. These include:

### NARRATIVE REPORT

- Processing of minor planning applications
- Housing delivery
- Fly tipping
- Visits to leisure centres

### Actions:

The chart shows that performance against actions has been strong with 60 out of 63 actions (95%) completed.

### **FUTURE CHALLENGES AND RISKS**

The Council faces further significant challenges to its funding in the years ahead and the overall message is one of continuing financial restraint, which itself creates inherent risks. To date, significant budget reductions have been achieved through efficiency savings and new income generation. Plans are already in place for further savings, together with targets for future reductions.

Specific risks that have been identified include:

- Business rates retention the Government has announced that by 2020 100% of business rates will be retained locally and Revenue Support Grant will be phased out. With the need to support upper tier authorities in respect of their funding for social care there is a risk that district councils could lose further under any new allocation process.
- New Homes Bonus potential changes to this funding stream could have a negative financial impact on the Council.
- Council Tax Government assumptions at the last spending review may be optimistic, and in any case leave little room for local discretion.
- Economic growth future Government spending decisions are based on estimates of growth that in the current economic climate may be optimistic.
- Brexit on 23 June when the people of the UK voted in an EU referendum to leave the European Union. The Government will now begin exit negotiations and the outcome of these negotiations will determine what arrangements will apply with regard to EU legislation and funding once the UK has left the EU.

### **CORPORATE RISK**

The Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for. In discharging this responsibility the Council is responsible for putting in place proper governance arrangements, facilitating the effective exercise of its functions including arrangements for the management of risk. For this purpose, the Council has approved and adopted a Governance Framework and the corporate risk scorecard and action plan are incorporated within this framework.

The Council's auditors noted in their 2015/16 Audit Plan that whilst the Council remained under financial pressure it had in place a savings plan to help deliver efficiencies and resulting savings. It also noted that the Council has a good track record in the delivery of such plans.

No significant issues were identified within the 2015/16 governance process.

### **EXPLANATION OF THE FINANCIAL STATEMENTS**

The Accounts and Audit Regulations 2015 require the Council to produce a Statement of Accounts for each financial year. These statements contain a number of different elements.

### **Statements to the Accounts**

• The Statement of Responsibilities for the Statement of Accounts sets out the respective responsibilities of the Authority and of the Chief Financial Officer.

### NARRATIVE REPORT

 The Auditors Report gives the auditor's opinion of the financial statements and of the authority's arrangements for securing economy, efficiency and effectiveness in the use of resources.

### **Core Financial Statements**

- The Movement in Reserves Statement shows the movement in the year on the different reserves held by the authority, analysed into "usable" reserves (those that can be applied to fund expenditure or reduce local taxation) and other "unusable" reserves. The surplus or deficit on the provision of services shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The net increase/decrease before transfers to earmarked reserves shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves have been undertaken by the Council.
- The Comprehensive Income and Expenditure Statement shows the accounting cost in the year
  of providing services in accordance with International Financial Reporting Standards, rather than
  the amounts to be funded from taxation. Authorities raise taxation to cover expenditure in
  accordance with regulations, which may be different from the accounting cost. The taxation
  position is shown in the Movement in Reserves Statement.
- The Balance Sheet shows the value, as at the balance sheet date, of the assets and liabilities
  recognised by the authority. The net liabilities are matched by the reserves held by the authority,
  reported as usable reserves (those that may be used to provide services subject to the need to
  keep a prudent level of reserves) and unusable reserves (those holding amount unrealised
  gains and losses and therefore not available to use in the provision of services).
- The Cashflow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cashflows as operating, investing and financing activities. The amount of cashflows arising from operating activities is a key indicator of the extent to which operations are funded by way of taxation and grant income, or from the recipients of services provided by the authority. Investing activities represent the extent to which the cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cashflows from financing activities are useful when predicting claims on future cashflows to the Council by providers of capital, ie. borrowing.

### **Supplementary Statements**

• The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from the taxpayer, and distribution to local authorities and the Government, of council tax and non-domestic rates.

### **SUMMARY**

The Council's financial and non-financial position in 2015/16 continues to be robust. The revenue outturn represents a small underspend that is broadly in line with expectations and the capital programme has been actively managed. The Council continues to maintain a level of reserves and balances that will provide financial resilience for 2016/17 and future years.

In 2015/16 the Council has faced and dealt with significant challenges and this trend will continue, however it is well placed to adapt to these challenges and to take advantage of the opportunities offered.

### STATEMENT OF ACCOUNTING POLICIES

### FOR GEDLING BOROUGH COUNCIL

### **ACCOUNTING POLICIES**

### 1. General Principles

The Statement of Accounts summarises the Authority's transactions for the 2015/16 financial year and its position at the year end of 31 March 2016. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit (England) Regulations 2015, which those Regulations require to be prepared in accordance with the proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2015/16 (the 2015/16 Code) and the Service Reporting Code of Practice 2015/16, supported by International Financial Reporting Standards (IFRS).

The Accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non current assets and financial instruments.

### 2. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received.

Where income and expenditure has been recognised but cash has not been paid or received, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where it is doubtful that debts will be settled, the balance is written down and a charge made to revenue for the income that might not be settled.

An exception to this principle relates to electricity and similar quarterly payments, which are charged at the date of meter readings rather than being apportioned between financial years. This policy is consistently applied each year and is unlikely to have a material effect on the year's accounts.

### 3. Cash and Cash Equivalents

Cash is represented by cash in hand at the bank, cash in transit and imprest amounts. Cash equivalents are represented by deposits held in Business Reserve accounts that are repayable at call without penalty. They are readily convertible to known amounts of cash with insignificant risk of change in value. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

All deposits held for fixed periods, however short, are classed as short-term investments, since they are not readily convertible to cash as they cannot be broken without the payment of penalties.

### 4. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, ie in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

### STATEMENT OF ACCOUNTING POLICIES

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

### 5. Charges to Revenue for Non Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- Amortisation of intangible fixed assets attributable to the service

The Authority is not required to raise Council Tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisation are therefore replaced by the contribution in the General Fund Balance by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### 6. Employee Benefits

### Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non monetary benefits for current employees and are recognised as an expense for services in the year which employees render service to the authority. An accrual is made for the cost of holiday entitlements (or any form of leave, eg time off in lieu) earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday entitlements are charged to revenue in the financial year in which the holiday absence occurs.

### **Termination Benefits**

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the appropriate service or, where applicable, to the Non Distributed Costs line in the Comprehensive Income and Expenditure Statement at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the authority recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserve Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.

### STATEMENT OF ACCOUNTING POLICIES

### Post Employment Benefits

Employees of the Authority are members of The Local Government Pensions Scheme, administered by Nottinghamshire County Council.

The scheme provides defined benefits to members (retirement lump sums and pensions) earned as employees worked for the Authority.

### The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Nottinghamshire County Council pension fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method ie an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate that reflects the time value of money and the characteristics of the liability.
- The assets of Nottinghamshire County Council pension fund attributable to the Authority are included in the Balance Sheet at their fair value:
  - quoted securities current bid price
  - unquoted securities professional estimate
  - unitised securities current bid price
  - property market value

The change in net pensions liability is analysed into the following components:

- Service cost comprising:
  - current service cost the increase in liabilities as a result of years of service earned this
    year allocated in the Comprehensive Income and Expenditure Statement to the
    services for which the employees worked;
  - past service cost the increase in liabilities as a result of scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs;
  - Net interest on the net defined benefit liability (asset), ie. net interest expense for the authority the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period taking into account any changes in the net defined benefit liability (asset) during the period as a result of the contribution and benefit payments.
- Re-measurements comprising:
  - The return on plan assets excluding amounts included in net interest on the net defined benefit liability (asset) - charged to the Pensions Reserve as Other Comprehensive Income and Expenditure;
  - Actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- Contributions paid to the Nottinghamshire County Council pension fund cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

### STATEMENT OF ACCOUNTING POLICIES

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact on the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

### **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

### 7. Events After the Reporting Period

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events.
- Those that are indicative of conditions that arose after the reporting period the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

### 8. Financial Instruments

### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For all the Authority's borrowings, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

### STATEMENT OF ACCOUNTING POLICIES

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has not undertaken any repurchase of early settlement of borrowing during 2015/16.

### **Financial Assets**

Financial assets are classified in two types:

- Loans and receivables assets that have fixed or determinable payments but are not quoted in an active market.
- Available for sale financial assets assets that have a quoted market price and/or do not have fixed or determinable payments. There were no available for sale financial assets held during 2015/16.

### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For all the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

However, the Council has provided car loans to employees at less than market rates (soft loans). In normal circumstances soft loans would be recognised and measured in the accounts at fair value, in accordance with the Code as disclosed in notes 11 to 12 to the financial statements on pages 46 to 50. However, car loans to employees have been considered at length and it has been concluded that the sum outstanding of £34,719 is not material. Accordingly, no additional calculations for fair value have been undertaken and car loans are recognised at the value of the sums loaned less repayments made.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective rate.

Any gains and losses that arise on the de-recognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

### 9. Foreign Currency Conversion

Where the Authority has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective. Where amounts in foreign currency are outstanding at the year-end, they are converted at the European Central Bank Reference Rate applicable at 31 March. Resulting gains or losses are recognised in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

### 10. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

• The Authority will comply with the conditions attached to the payments and;

### STATEMENT OF ACCOUNTING POLICIES

• The grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset in the form of a grant or contribution are required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non Specific Grant Income (non ring-fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

### 11. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the authority as a result of past events (eg software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resource being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised)

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible assets held by the Authority meets the criterion and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

### 12. Inventories

Inventories included in the Balance Sheet are valued at last price paid.

Stocks and stores held in the Authority's depot and leisure centres at the year end are valued at the latest price paid. This is a departure from the requirements of the Code which require stocks to be shown at actual cost or net realisable value, if lower. The effect of the different treatment is

### STATEMENT OF ACCOUNTING POLICIES

not considered to be material. Work in progress on uncompleted jobs is valued at the lower of cost or net realisable value.

### 13. Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use. Properties are not depreciated but values are revalued annually according to the market conditions at the year end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

### 14. **Leases**

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings element are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets. The Authority did not have any arrangements of this type during 2015/16.

### The Authority as Lessee:

### Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The Authority operates a de minimis level of £5,000 in recognising and valuing assets acquired under finance lease. The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment applied to write down the lease liability and,
- A finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

### STATEMENT OF ACCOUNTING POLICIES

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of any adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

The Authority does not currently have any finance leases as lessee in excess of the de-minimis level.

### **Operating Leases**

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease.

### The Authority as Lessor:

### Finance Leases

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal) matched by a lease (long term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the property applied to write down the lease debtor (together with any premiums received) and
- Finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

The Authority does not currently have any finance leases as lessor.

### **Operating Leases**

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the balance sheet. Rental income is credited to the appropriate service revenue account in the Net Cost of Services in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease.

### STATEMENT OF ACCOUNTING POLICIES

### 15. Overheads and Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2015/16 (SeRCOP). The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core costs relating to the Authority's status as a multi-functional, democratic organisation.
- Non Distributed costs the cost of discretionary benefits awarded to employees retiring early and impairment losses chargeable on Assets Held for Sale.

These two cost categories are defined in SeRCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on Continuing Services.

The basis of allocation used for the main categories of overhead and support services is outlined below:

Cost Head:	Basis of Charge:
Administrative Buildings	Area Occupied
Financial Services, Legal & Democratic Services etc.	Actual time spent by staff via usage statistics
Personnel and Payroll	Proportionate to number of payslips generated
Service Department Administration	Actual time spent by staff
Information Technology	Systems operated, equipment utilised and time spent on Programming and Development
Banking Services, Central Print Room, Central Postage, Customer Services.	Usage statistics

### 16. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment. The Authority operates a de minimis level of £5,000 in recognising and valuing assets.

### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (ie repairs and maintenance) is charged as an expense when it is incurred.

### Measurement

Assets are initially measured at cost, comprising:

the purchase price

### STATEMENT OF ACCOUNTING POLICIES

• any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management

The authority does not capitalise borrowing costs incurred whilst assets are under construction.

The costs of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (ie it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account.

Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction depreciated historical cost
- all other assets current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market based evidence of current value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of current value.

Where non property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year end but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. (Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service).

Where decreases in value are identified, they are accounted for as follows:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Impairment

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:

 Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against the balance (up to the amount of the accumulated gains).

### STATEMENT OF ACCOUNTING POLICIES

• Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (ie freehold land and certain Community Assets) and assets that are not yet available for use (ie assets under construction).

Depreciation is calculated on the following bases:

- Buildings straight line allocation over the useful life of the property as estimated by the valuer:
- Vehicles, plant, furniture and equipment straight-line allocation over useful life of the asset as advised by a suitably qualified officer;
- Infrastructure straight line allocation over estimated useful life.

Where an item of property, plant and equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the surplus or deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are classified back to Non-Current Assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have to be recognised had they not been classified as Assets Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant, and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. The balance of receipts is required to be credited to the Capital Receipts Reserve and can then only be used for new capital investment, or set aside to reduce the Authority's underlying need to

### STATEMENT OF ACCOUNTING POLICIES

borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in Movement in Reserve Statement.

The written-off value of disposals is not a charge against Council Tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### 16. Provisions, Contingent Liabilities and Contingent Assets and Reserves

### **Provisions**

Provisions are made where an event has taken place that gives the authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (eg from an insurance claim) this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the authority settles the obligation.

### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

### **Contingent Assets**

A contingent asset arises where an event has taken place that gives the authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

### Reserves

The authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

### STATEMENT OF ACCOUNTING POLICIES

Certain reserves are kept to manage the accounting processes for non-current assets, retirement and employee benefits and do not represent usable resources for the authority – these reserves are explained in the relevant policies.

### 17. Revenue Expenditure Funded from Capital Under Statute (REFCUS)

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

### 18. **VAT**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

### 19. Collection Fund

As a billing authority, Gedling Borough Council is required to maintain a separate fund for the collection and distribution of amounts due in respect of council tax and non-domestic rates. The Council acts as an agent, collecting and distributing council tax and non-domestic rates income on behalf of itself, and of the major precepting authorities and central government.

The transactions of the Collection Fund are wholly prescribed by legislation. Billing authorities have no discretion to determine which receipts and payments are accounted for within the fund and which outside it.

Gedling's share of non-domestic rating income and its own council tax demand are paid out of the Collection Fund and credited to the Comprehensive Income and Expenditure Statement (CIES). The transactions presented in the Collection Fund Statement are limited to the cash flows permitted by statute for the financial year, however each authority will recognise income on a full accruals basis, ie. sharing out in full the surplus or deficit on the Collection Fund at the end of the year, even though it will be distributed to, or recovered from, the relevant authorities in a subsequent financial year. The difference between the accrued income included in the CIES and the estimated income share or demand is reversed out via the Movement in Reserves Statement, and transferred to the Collection Fund Adjustment Account.

There is no requirement for a separate Collection Fund Balance Sheet. Instead Collection Fund balances are distributed across the balance sheets of the billing authority, central government, and precepting authorities. In Gedling's accounts this is represented by the establishment of a debtor or creditor position with each organisation for the difference between the preceptors' and central government's share of business rates income or council tax demand and the cash collected, and settlement of the surplus/deficit on the Collection Fund.

As the billing authority, Gedling Borough Council's Cash Flow Statement includes in 'operating activities' only its own share of the council tax and non-domestic rating income collected with movements in the debtor/creditor position with preceptors and central government being included in the Cash Flow Statement as 'financing activities'.

### STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

### THE AUTHORITY'S RESPONSIBILITIES

The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one
  of its officers has the responsibility for the administration of those affairs. In this Authority, that
  officer is the Chief Financial Officer.
- Manage its affairs to secure economic, efficient and effective use of resources, and to safeguard its assets.
- Approve the Statement of Accounts.

### THE RESPONSIBILITIES OF THE CHIEF FINANCIAL OFFICER

The Chief Financial Officer is responsible for the preparation of the Authority's Statement of Accounts, in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ("The Code").

In preparing this Statement of Accounts, the Chief Financial Officer has:

- Selected suitable accounting policies, and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Local Authority Code.

The Chief Financial Officer has also:

- Kept proper accounting records, which were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

### **CERTIFICATION**

I certify that this Statement of Accounts presents a True and Fair view of the financial position of the Authority as at 31 March 2016 and its income and expenditure for the year then ended.

### Signed:

M Hill CPFA Chief Financial Officer 20 September 2016

This Statement was approved by the Audit Committee at its meeting on 20 September 2016, in accordance with the authority given by the delegation arrangements under section 3 of the Council's Constitution.

### Signed:

Councillor P Feeney Chair of the Audit Committee 20 September 2016

This page is intentionally blank

### **Financial Statements**

## **MOVEMENT IN RESERVES STATEMENT**

The Movement in Reserves Statement (MiRS) shows the movement in-year on the different reserves held by the authority (see the Balance Sheet on pages 30 to 31), analysed on page 29. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves, undertaken by the into "Usable" Reserves (ie. those that can be applied to fund expenditure or reduce local taxation), and other "Unusable" Reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing an authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement (CIES) Council.

### **2015/16 Statement**

### Balance at 1 April 2015 per Balance Sheet

Surplus/(Deficit) on the Provision of Services (accounting basis) Other Comprehensive Income and Expenditure

## Total Comprehensive Income and Expenditure

(C) Adjs between accg. basis and funding basis under regulations (note 5)

One increase/(decrease) before transfers to Earmarked Reserves
One increase/(decrease) before transfers to Earmarked Reserves

Increase or (Decrease) in the year 2015/16

Balance at 31 March 2016 per Balance Sheet

### 2014/15 Comparatives

### Balance at 1 April 2014 per Balance Sheet

Surplus/(Deficit) on the Provision of Services (accounting basis) Other Comprehensive Income and Expenditure

### Total Comprehensive Income and Expenditure

Adjs between accg. basis and funding basis under regulations (note 5)

# Net increase/(decrease) before transfers to Earmarked Reserves

Transfers (to)/from Earmarked Reserves (note 6) Increase or (Decrease) in the year 2014/15

Balance at 31 March 2015 per Balance Sheet

(6,842)	(18,463)	11,621	338	213	4,911	6,159
5,498	4,544	954	29	152	1,189	(416)
0	0	0	0	0	1,189	(1,189)
5,498	4,544	954	29	152	0	773
D	(770,1)		87	<b>7</b> C1	0	840
•	(7 00 7)	1 027	20	152		2/0
5,498	5,571	(73)	0	0	0	(73)
5,571	5,571	0	0	0	0	0
(73)	0	(73)	0	0	0	(73)
(12,340)	(23,007)	10,667	309	61	3,722	6,575
\$0003	s0003	\$000 <del>3</del>	£0003	s000 <del>3</del>	s0003	£0003
	Reserves	Reserves	Unapplied	Reserve	Reserves	Balance
RESERVES	Unusable	Usable	Grants	Receipts	Gen. Fund	Fund
TOTAL	Total	Total	Capital	Capital	Earmarked	General

(12,340)	(23,007)	10,667	309	61	3,722	9/2/9
(9,423)	(9,954)	531	(542)	(314)	1,006	381
0	0	0	0	0	1,006	(1,006)
(9,423)	(9,954)	531	(542)	(314)	0	1,387
0	(3,199)	3,199	(542)	(314)	0	4,055
(9,423)	(6,755)	(2,668)	0	0	0	(2,668)
(2,668) (6,755)	0 (6,755)	(2,668) 0	0	0	0	(2,668) 0
(2,917)	(13,053)	10,136	851	375	2,716	6,194
s0003	s000 <del>3</del>	s0003	\$0003	s000 <del>3</del>	s0003	s000 <del>3</del>
	Reserves	Reserves	Unapplied	Reserve	Reserves	Balance
RESERVES	Unusable	Usable	Grants	Receipts	Gen. Fund	Fund
TOTAL	Total	Total	Capital	Capital	Earmarked	General

### **COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT**

The Comprehensive Income and Expenditure Statement (CIES) shows the accounting cost in the year of providing services in accordance with International Financial Reporting Standards (IFRS), rather than the amounts to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations, which may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement on page 28.

	2014/15				2015/16	
Gross Exp	Total Inc.	Net Exp.		Gross Exp	Total Inc.	Net Exp.
£000s	£000s	£000s		£000s	£000s	£000s
			Net Cost of Services:			
2,111	(1,110)	1,001	Central Services to the Public	2,248	(1,090)	1,158
7,025	(3,102)	3,923	Cultural & Related Services	7,197	(3,612)	3,585
6,110	(2,250)	3,860	Environmental & Regulatory Services	6,664	(2,363)	4,301
1,895	(673)	1,222	Planning Services	1,761	(831)	930
1,453	(312)	1,141	Highways & Transport Services	423	(331)	92
29,503	(28,498)	1,005	Housing Services (Incl Rent Allws)	29,172	(28,443)	729
1,726	(3)	1,723	Corporate & Democratic Core	1,927	(3)	1,924
76	0	76	Non Distributed Costs	0	0	0
49,899	(35,948)	13,951	Cost of Services	49,392	(36,673)	12,719
			Other Operating Expenditure:			
519	0	519	Payment of Precepts to Parishes	536	0	536
16	0	16	Drainage Board Levy	16	0	16
10	0	10	Pensions Administration Cost	1	0	1
			Payments of Housing capital receipts to			
1	0	1	Government Pool	0	0	0
305	(571)	(266)	(Gain)/Loss on disposal of PPE	3	(428)	(425)
851	(571)	280		556	(428)	128
			Financing and Investment I&E:			
393	0	393	Interest Payable on Debt	373	0	373
1,377	0	1,377	Net Pensions Interest Cost	1,413	0	1,413
0	(163)	(163)	Interest Receivable and similar income	0	(172)	(172)
	(		Income & Exp re. Investment properties		(= , , )	(
1,261	(113)	1,148	& changes in their fair value	15	(214)	(199)
0	0	0	(Gain)/Loss on disposal of Inv't Assets	85	(131)	(46)
3,031	(276)	2,755		1,886	(517)	1,369
			<b>Taxation and Non Specific Grants:</b>			
0	(5,926)	(5,926)	Council Tax Income	0	(6,051)	(6,051)
0	(2,954)	(2,954)	Non Domestic Rates	0	(3,319)	(3,319)
0	(4,730)	(4,730)	Non Ring-fenced Government Grants	0	(4,252)	(4,252)
0	(708)	(708)	Capital grants and contributions (note 7)	0	(402)	(402)
0		0	Donated Assets (note 7)	0	(119)	(119)
0	(14,318)	(14,318)		0	(14,143)	(14,143)
53,781	(51,113)	2,668	(Surpl)/Def on Provision of Services	51,834	(51,761)	73
		(3,212)	(Surplus) / Deficit on revaluation of non o	current accot	s (PPF)	(612)
		9,967	Actuarial re-measurements on Pension a		,	(4,959)
	ŀ	6,755	Other Comprehensive Income and Ex			(5,571)
		·	•	-		
		9,423	Total Comprehensive Income and Exp	enditure		(5,498)

### ANNUAL STATEMENT OF ACCOUNTS 2015/16 BALANCE SHEET

The Balance Sheet shows the value, as at the balance sheet date, of the assets and liabilities recognised by the authority. The net assets (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories. The first category of reserves includes Usable Reserves, ie. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves, and any statutory limitations on their use (for example, the Capital Receipts Reserve may only be used to fund capital expenditure or to repay debt). The second category of reserves includes those reserves that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses, for example the Revaluation Reserve, where amounts would only become available to provide services if assets were sold, and reserves that hold timing differences shown in the Movement in Reserves Statement line "adjustments between accounting basis and funding basis under regulations".

31 March 2015			31 Marc	ch 2016
£000s	£000s		£000s	£000s
		Property, Plant & Equipment (note 8)		
20,611		Land and Buildings	20,805	
2,666		Vehicles, Plant and Equipment	2,751	
381		Infrastructure	599	
2,813		Community Assets	2,636	
1		Assets Under Construction	9	
	26,472			26,800
	4,936	Investment Property (note 9)		4,994
	109	Intangible Assets (note 10)		179
	2,055	Long Term Debtors (note 13)		2,036
	33,572	LONG TERM ASSETS		34,009
7,532		Short Term Investments	7,528	
111		Inventories	126	
3,743		Short Term Debtors (note 14)	4,215	
610		Cash and Cash Equivalents (note 15)	902	
	11,996	CURRENT ASSETS		12,771
(2,001)		Short Term Borrowing (under 1year)	(1,001)	
(2,398)		Short Term Creditors (note 16)	(3,448)	
(66)		Provisions under 1 year (note 17)	0	
	(4,465)	CURRENT LIABILITIES		(4,449)
(811)		Provisions over 1 year (note 17)	(1,042)	
(7,812)		Long term Borrowing (PWLB)	(6,812)	
(43,630)		Net Pensions Liability (note 31)	(40,668)	
(177)		Deferred Liabilities	0	
(898)		Capital Grants & Contributions Received in	(608)	
(096)		Advance (note 27) Revenue Grants & Contributions Received in	(608)	
(115)		Advance (note 27)	(43)	
	(53,443)	LONG TERM LIABILITIES		(49,173)
	(12,340)	NET ASSETS / (LIABILITIES)		(6,842)

### ANNUAL STATEMENT OF ACCOUNTS 2015/16 BALANCE SHEET

31 Marc	ch 2015		31 Mar	ch 2016
£000s	£000s		£000s	£000s
	(12,340)	NET ASSETS / LIABILITIES FROM ABOVE		(6,842)
6,575		<b>Usable Reserves</b> (MiRS p 28) General Fund	6,159	
3,722		Earmarked Reserves (note 6)	4,911	
61		Capital Receipts Reserve	213	
309		Capital Grants and Contributions Unapplied	338	
	10,667			11,621
		Unusable Reserves (note 19)		
5,509		Revaluation Reserve	5,962	
(43,630)		Pensions Reserve	(40,668)	
16,177		Capital Adjustment Account	16,684	
1		Deferred Capital Receipts	0	
(55)		Collection Fund Adjustment Account - CTax	(72)	
(801)		Collection Fund Adjustment Account - NDR	(215)	
		Short-term Accumulating Compensated		
(208)		Absences Account	(154)	
	(23,007)			(18,463)
	(12,340)	TOTAL RESERVES		(6,842)

### ANNUAL STATEMENT OF ACCOUNTS 2015/16 CASH FLOW STATEMENT

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income, or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (ie. borrowing) to the authority.

2014/15		2015/16
£000s		£000s
(2,668)	Net Surplus / (Deficit) on the Provision of Services per the Comprehensive Income and Expenditure Statement	(73)
5,643	Total of adjustments to net Surplus/(Deficit) on Provision of Services for non-cash movements	3,091
(1,360)	Total of adjustments to the net Surplus/(Deficit) on Provision of Services for items that are investing and financing activities	(1,027)
1,615	Net cash flow from operating activities (see note 20)	1,991
(2,063)	Investing activities (see note 21)	(258)
(499)	Financing activities (see note 22)	(1,441)
(947)	Net Increase / (Decrease) in Cash & Cash Equivalents	292
1,557	Cash and Cash Equivalents at the beginning of the reporting period	610
610	Cash and Cash Equivalents at the End of the Reporting Period	902

Analysis of Cash and Cash Equivalents at Balance Sheet dates	Analys	sis of	Cash a	and Cash	Equivalents	at	Balance	Sheet	dates
--	--------	--------	--------	----------	-------------	----	---------	-------	-------

Bank Account balances and cash in transit Imprest accounts Cash equivalents

Total Cash and Cash Equivalents per Balance Sheet

31 March	31 March
2016	2015
£000s	£000s
(700)	(751)
12	11
1,590	1,350
902	610

### NOTES TO THE FINANCIAL STATEMENTS

### 1. ACCOUNTING POLICIES

Please refer to the full Statement of Accounting Polices, which can be found on pages 12 to 24.

### 2. ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT NOT YET ADOPTED

An authority must disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued, but not yet adopted by the Code for the relevant financial year.

The 2016/17 Code includes the adoption from 1 April 2016 of amendments to:

The format of the Comprehensive Income and Expenditure Statement (CIES), the Movement in Reserves Statement (MiRS), and the introduction of a new Expenditure and Funding Analysis.

IAS1 - Presentation of Financial Statements - disclosure initiative

**IAS16** - Property, Plant and Equipment and IAS38 Intangible Assets: clarification of acceptable methods of depreciation.

IAS19 - Employee Benefits (Defined Benefit Plans: Employee Contributions)

IFRS11 - Joint Arrangements - accounting for acquisition of interests in joint operations

Other changes include annual improvements to IFRS.

The Code does not anticipate that any of the above amendments will have a material effect on the information provided by the financial statements, ie. there is unlikely to be a change to the reported information in the net cost of services, or the surplus or deficit on the provision of services. However, in 2016/17 the comparator 2015/16 Comprehensive Income and Expenditure Statement (CIES) and the Movement in Reserves Statement (MiRS) must reflect the new formats, and the reporting requirements as a result of the "Telling the Story" review of the presentation of local authority financial statements.

### 3. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

In applying the accounting policies set out on pages 12 to 24, the authority may have to make certain judgements about complex transactions or those involving uncertainty about future events. The only critical judgement in 2015/16 is the ongoing uncertainty about future levels of funding for local government, however the authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the authority might be impaired as a result of a need to close facilities and reduce levels of service.

### 4. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. The estimates are reviewed on an ongoing basis. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The estimated items in the Authority's Balance Sheet at 31 March 2016 for which there is a significant risk of causing a material adjustment in the forthcoming financial year are as follows:

### NOTES TO THE FINANCIAL STATEMENTS

### 4. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY (Continued)

Item	Uncertainties	Effect if Actual Results Differ from
		Assumptions
Pensions Liability	Estimation of the net liability to pay pensions	
	depends on a number of complex judgements	
	in relation to the discount rate used, the rate	· · · · · · · · · · · · · · · · · · ·
	at which salaries are projected to increase,	
	changes in the retirement ages, mortality rates	
	and expected returns on pension fund assets.	
	A firm of consulting actuaries is engaged to	_
	provide the Council with expert advice about	
	the assumptions to be applied.	assumptions will be reflected in
		subsequent periods. See note 31 on
Dranarti Dlant and	Depresiation and amortisation is presided to	pages 70 to 76 for further details.
Property Plant and	Depreciation and amortisation is provided to	
Equipment	write down the assets to their residual values over their estimated useful lives. The selection	
	of these residual values and useful lives	, ,
		estimated the annual depreciation
	judgements considering anticipated usage	
	levels in service provision and levels of repairs	
	and maintenance. A review of balance sheet	
	values is undertaken each year end to assess	
	if any of the assets have not been used at the	
	estimated rates and if any impairment charges	
	are required.	
Provisions	The Authority has made provisions of £50,000	A change of 5% in the assumed
	each for Transferred Housing Stock Repairs	success rate for NDR appeals could
	and Transferred Housing Stock Environmental	•
	Warranty Excesses. These provide amounts	·
	to cover for an estimated number of future	
	claims. It is possible the actual number may	
	exceed the estimate. The Business Rate	
	Retention scheme introduced a requirement	
	to maintain a provision for rating appeals. The system is complex and neither the number of	
	successful appeals nor the percentage	
	reduction in rateable value achieved can be	
	pre-determined. The current provision totals	
	£2,355,900 of which the Council's share as	
	billing authority is £942,400.	
Arrears	An estimate of the impairment of sundry	If collection rates were to deteriorate, a
	debtors is based upon the age and type of	
	each debt. The percentages for impairment	
	applied reflect an assessment of the	
	recoverability of each debt based on past	
	experience and a view of the impact of the	
	prevailing economic climate. The provision	
	for impairment at 31 March 2016 is	
	£1,850,800.	

This list does not include assets and liabilities carried at Fair Value based on a recently observed market price.

### 5. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the authority in the year in accordance with proper accounting practice, to the resources that are specified by statutory provision as being available to the authority to meet future capital and revenue expenditure.

	Usa	able Reserv	Total	Mov't on	
<u>2015/16</u>	General	Capital	Capital	Mov't on	Unusable
	Fund	Receipts	Grants	Usable	Reserves
	Balance	Reserve	Unapplied	Reserves	
	£000s	£000s	£000s	£000s	£000s
Adjustments primarily involving the Capital Adjustment Account (note 19)					
Reversal of items debited or credited to the Comprehensive Income & Expenditure Statement					
Charges for depreciation & impairment of non- current assets	1,366	0	0	1,366	(1,366)
Revaluation losses/(reversals) on Property Plant and Equipment	0	0	0	0	0
Movement in fair value of investment properties	(94)	0	0	(94)	94
Amortisation of intangible assets	47	0	0	47	(47)
Capital grants & contributions applied	(293)	0	0	(293)	293
Revenue Expenditure Funded from Capital Under Statute	112	0	(2)	110	(110)
Carrying Amounts debited as part of the gain					
or loss on disposals of non-current assets	85	0	0	85	(85)
Income from Donated Assets	(119)	0	0	(119)	119
Insertion of items NOT debited or credited to the Comprehensive Income & Expenditure Statement					
Statutory provision for the financing of capital investment (Minimum Revenue Provision) Capital expenditure charged against General	(504)	0	0	(504)	504
Fund Balance	(500)	0	(72)	(572)	572
Adjustments primarily involving the Capital Grants Unapplied Account					
Capital grants and contributions unapplied, credited to the Comprehensive Income & Expenditure Statement	(108)	0	108	0	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	(5)	(5)	5
Sub-total of items adjusted	(8)	0	29	21	(21)

### 5. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

	lles	able Reserv	Total	Mov't on	
2015/16 (Continued)	General	Capital	Capital	Mov't on	Unusable
<u>== :0, :0 (==:::::::::::::::::::::::::::::::::</u>	Fund	Receipts	Grants		Reserves
	Balance	-	Unapplied		
	£000s	£000s	£000s	£000s	£000s
Sub-total of adjustments from prev. page	(8)	0	29	21	(21)
Adjustments primarily involving the Capital Receipts Reserve					
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure					
Statement	(520)	520	0	0	0
Transfer of capital grant repayments in excess of £10,000 credited to Income and Expenditure Statement	0	0	0	0	0
Use of Capital Receipts Reserve to finance new capital expenditure	0	(369)	0	(369)	369
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool.	0	0	0	0	0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash (note 19)	0	1	0	1	(1)
Adjustments primarily involving the					
Pensions Reserve (note 19)					
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income & Expenditure					
Statement	3,673	0	0	3,673	(3,673)
Employers pension contributions and direct payments to pensioners payable in the year	(1,676)	0	0	(1,676)	1,676
Adjustments primarily involving the Collection Fund Adjustment A/C (note 19)					
Amount by which council tax & NNDR income credited to the Comprehensive Income & Expenditure Statement differs to that income calculated for the year in accordance with	(7.20)			()	
statutory requirements	(569)	0	0	(569)	569
Adjustments primarily involving the Accumulated Absences Account (note 19) Amount by which officer remuneration credited to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory					
requirements	(54)	0	0	(54)	54
Total Net adjs between Accounting basis and Funding basis under regulation (per Movement in Reserves Statement on p28)	846	152	29	1,027	(1,027)

### NOTES TO THE FINANCIAL STATEMENTS

### 5. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the authority in the year in accordance with proper accounting practice, to the resources that are specified by statutory provision as being available to the authority to meet future capital and revenue expenditure.

	Usa	able Reserv	/es	Total	Mov't on
2014/15 Comparatives	General	Capital	Capital	Mov't on	Unusable
	Fund	Receipts	Grants	Usable	Reserves
	Balance	Reserve	Unapplied	Reserves	
	£000s	£000s	£000s	£000s	£000s
Adjustments primarily involving the Capital Adjustment Account (note 19)					
Reversal of items debited or credited to the Comprehensive Income & Expenditure Statement					
Charges for depreciation & impairment of non- current assets	1,331	0	0	1,331	(1,331)
Revaluation losses/(reversals) on Property Plant and Equipment Movement in fair value of investment	954	0	0	954	(954)
properties	1,256	0	0	1,256	(1,256)
Amortisation of intangible assets	49	0	0	49	(49)
Capital grants & contributions applied	(594)	0	0	(594)	594
Revenue Expenditure Funded from Capital Under Statute	119	0	0	119	(119)
Carrying Amounts debited as part of the gain or loss on disposals of non-current assets	299	0	0	299	(299)
Income from Donated Assets	0	0	0	0	0
Insertion of items NOT debited or credited to the Comprehensive Income & Expenditure Statement					
Statutory provision for the financing of capital investment (Minimum Revenue Provision) Capital expenditure charged against General	(533)	0	0	(533)	533
Fund Balance	(156)	0	38	(118)	118
Adjustments primarily involving the Capital Grants Unapplied Account					
Capital grants and contributions unapplied, credited to the Comprehensive Income & Expenditure Statement	(114)	0	114	0	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	(694)	(694)	694
Sub-total of items adjusted	2,611	0	(542)	2,069	(2,069)

### 5. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

	Usa	able Reserv	/es	Total	Mov't on
2014/15 Comparatives continued	General	Capital		Mov't on	Unusable
	Fund	Receipts	Grants	Usable	Reserves
	Balance	Reserve	Unapplied	Reserves	
	£000s	£000s	£000s	£000s	£000s
Sub-total of adjustments from prev. page	2,611	0	(542)	2,069	(2,069)
Adjustments primarily involving the Capital Receipts Reserve					
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure					
Statement	(510)	510	0	0	0
Transfer of capital grant repayments in excess of £10,000 credited to Income and Expenditure Statement	(33)	33	0	0	0
Use of Capital Receipts Reserve to finance new capital expenditure	0	(859)	0	(859)	859
Contribution from the Capital Receipts	o	(009)	O	(009)	009
Reserve to finance the payments to the Government capital receipts pool.	1	(1)	0	0	0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash (note 19)	0	3	0	3	(3)
Adjustments primarily involving the Pensions Reserve (note 19)					
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income & Expenditure					
Statement Employers pension contributions and direct	3,250	0	0	3,250	(3,250)
payments to pensioners payable in the year	(1,679)	0	0	(1,679)	1,679
Adjustments primarily involving the Collection Fund Adjustment A/C (note 19)					
Amount by which council tax income credited to the Comprehensive Income & Expenditure Statement differs to the council tax income calculated for the year in accordance with statutory requirements	410	0	0	410	(410)
Adjustments primarily involving the Accumulated Absences Account (note 19)					
Amount by which officer remuneration credited to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	5	0	0	5	(5)
Total Net adjs between Accounting basis and Funding basis under regulation (per Movement in Reserves Statement on p28)	4,055	(314)	(542)	3,199	(3,199)

### 6. TRANSFERS TO/FROM EARMARKED RESERVES

Contributions to Earmarked Reserves provide financing for future expenditure plans, and contributions posted back from such reserves helped to meet General Fund expenditure during 2014/15 and 2015/16.

ı		_			_	_	
	Balance		Transfers	Balance	Transfers	Transfers	Balance
	31 Mar	out during	in during	31 Mar	out during	in during	31 Mar
	2014	2014/15	2014/15	2015	2015/16	2015/16	2016
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
IT Equipment							
Replacement Reserve	352	(104)	169	417	(85)	102	434
Community and Crime	63	0	25	88	0	10	98
Disabled Adaptations	22	0	0	22	0	0	22
Risk Management	184	(30)	190	344	(3)	0	341
Housing and Housing							
Benefits Reserve	426	0	24	450	(13)	36	473
Insurance Fund	280	(21)	14	273	(10)	0	263
Efficiency & Innovation	194	(50)	0	144	(18)	0	126
Asset Management	79	(9)	75	145	(47)	111	209
Local Development							
Framework & Planning							
Reserve	148	(61)	31	118	(44)	75	149
S106 Revenue Reserve	111	(15)	0	96	(17)	16	95
Earmarked Grants	205	(4.40)	205	F 44	(4.00)	050	607
Reserve Joint Use Maintenance	385	(149)	305	541	(103)	259	697
Reserve	144	(144)	105	105	(172)	220	153
CCTV Reserve	122	0	92	214	0	28	242
Local Authority Mortgage	122	J	52	217	0	20	2-72
Scheme Reserve	43	0	23	66	0	22	88
Rural Broadband Resv.	90	0	0	90	(59)	0	31
Apprentice Resv.	48	0	6	54	0	7	61
Land Charges Resv.	25	0	0	25	0	0	25
NNDR Pool Reserve	0	0	67	67	(42)	74	99
Transformation Reserve	0	0	189	189	0	68	257
Economic Development							
Reserve	0	0	274	274	(81)	355	548
Leisure Strategy Res'v	0	0	0	0	0	500	500
Total Earmarked							
Reserves per Balance							
Sheet p30-31	2,716	(583)	1,589	3,722	(694)	1,883	4,911
Net Movement in Year							
per MiRS p28		1,0	06		1,1	89	
•		,-		!	,		

IT Replacement - to provide for the cost of replacing personal computing facilities based on a rolling programme.

Community and Crime Reserve - to fund future community and crime initiatives.

**Disabled Adaptations Reserve** - to provide resources to fund potential future requests for disabled access grants.

### NOTES TO THE FINANCIAL STATEMENTS

### 6. TRANSFERS TO/FROM EARMARKED RESERVES (Continued)

**Risk Management Fund** - monies set aside from savings in insurance premiums, to be used to reduce the risk of loss or injury in the provision of Council services, with the objective of reducing future insurance costs, and to provide for potential underachievement against the approved budget reduction programme.

**Housing and Housing Benefit Reserve** - to provide for future risk of rising caseload for homelessness, and to cover unpredictable increases in the volume or category of housing benefit claimants. The reserve is also to provide for costs which may arise from the planned transfer of Housing Benefit to DWP, to form part of Universal Credit.

**Insurance Fund** - provides cover for excess payments following changes in the insurance market, and the level of cover provided by the Council's insurers.

Efficiency and Innovation Reserve - to provide funding for future initiatives.

Asset Management Reserve - to provide for asset maintenance and replacement.

**Local Development Framework & Planning Reserve -** to cover the costs of any future inspection by the Planning Inspectorate and fluctuations in workload arising from the planning application process.

**Section 106 Reserve -** holds contributions from Developers, where conditions have been satisfied, but where appropriate projects have yet to be undertaken.

**Earmarked Grants Reserve -** holds various grants and contributions received, which may only be used for the specific purposes for which they were received.

**Joint Use Maintenance Reserve -** to fund maintenance falling within the Joint Use Agreement for leisure centres within the borough.

**Closed Circuit Television (CCTV) Reserve -** to provide for the cost of replacing CCTV equipment, based on a rolling replacement programme.

**Local Authority Mortgage Scheme Reserve** - to provide for potential defaults in connection with two LAMS schemes launched in April 2012 and June 2013, under which the Council indemnifies Lloyds for 20% of individual loans for 5 years (see note 13).

Rural Broadband Reserve - to provide for community benefit from the roll out of broadband services to rural areas

Apprentice Reserve - to provide for the employment of future apprentices in line with the Council's priorities.

**Land Charges Reserve -** to provide for future claims made by property search companies seeking refunds for fees paid to access land charge data. See note 17 (Provisions) for current land charge claims.

**NNDR Pool Reserve -** represents the Council's share of surpluses arising from its membership of the Nottinghamshire Business Rates Pool for Economic Development projects.

**Transformation Reserve -** to provide for the change management costs of implementing the budget reduction programme.

**Economic Development Reserve -** to provide for committed and future economic development projects.

Leisure Strategy Reserve - to provide for future investment in the Council's leisure facilities.

### NOTES TO THE FINANCIAL STATEMENTS

7. ANALYSIS OF CAPITAL GRANTS AND CONTRIBUTIONS AND DONATED ASSETS INCLUDED IN THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

	2014/15	2015/16
Capital Grants and Contributions	£000s	£000s
Department for Environment and Rural Affairs:		
WREN Grant (Waste Recycling Environmental)	(34)	0
Homes and Communities Agency:		
Provision of starter homes	0	(37)
Other Grants and Contributions:		
Developers' Section 106 Contributions	(570)	(296)
Sport England	(104)	(7)
Rushcliffe Borough Council	0	(39)
ANESCO - solar farm	0	(23)
Total Capital Grants & Contributions per CIES on page 29	(708)	(402)
Donated Assets		
Community Facilities	0	(119)
Total Donated Assets per CIES on page 29	0	(119)

### 8. PROPERTY, PLANT & EQUIPMENT

Movements in 2015/16	Land & Bldgs. £000s	Vehicles Plant & Equipm't £000s	Infra- Struct. Assets £000s	Comm'y Assets £000s	Assets Under Constrn. £000s	Total
Cost or Valuation:	20003	20003	20003	20003	20003	20003
As at 1 April 2015 Additions	21,182 72	8,815 620	779 247	6,956 65 119	1 9 0	37,733 1,013 119
Donations Revaln incr/(decr) recognised in the Revaluation Reserve Revaln incr/(decr) recognised in	0 403	0	0	0	0	403
the Surplus/Deficit on Provision of Services Derecognition-Disposals	0 0	0 (379)	0	0	0	0 (379)
Other movements in cost or valuation	(49)	0	0	1	(1)	(49)
As at 31 March 2016	21,608	9,056	1,026	7,141	9	38,840
Accumulated Depreciation and Impairment:						
As at 1 April 2015	(571)	(6,149)	(398)	(4,143)	0	(11,261)
Depreciation Charge Depreciation written out to the	(441)	(534)	(29)	(362)	0	(1,366)
Revaluation Reserve Depreciation written out to the Surplus/Deficit on Provision of	209	0	0	0	0	209
Services	0	0	0	0	0	0
Derecognition-Disposals	0	378	0	0	0	378
As at 31 March 2016	(803)	(6,305)	(427)	(4,505)	0	(12,040)
Net Book Value 31/3/15	20,611	2,666	381	2,813	1	26,472
Net Book Value 31/3/16	20,805	2,751	599	2,636	9	26,800

### 8. PROPERTY, PLANT & EQUIPMENT (Continued)

Comparative Movements in 2014/15	Other Land & Bldgs. £000s	Vehicles Plant & Equipm't £000s	Infra- Struct. Assets £000s	Comm'y Assets £000s	Assets Under Constrn. £000s	Total £000s
Cost or Valuation:	20003	20003	20003	20003	20003	20003
As at 1 April 2014 Additions Donations Revaln incr/(decr) recognised in the Revaluation Reserve	18,960 539 0 1,941	8,979 1,023 0	453 326 0	6,386 196 0	1,362 0 0	36,140 2,084 0 1,941
Revaln incr/(decr) recognised in the Surplus/Deficit on Provision of Services Derecognition-Disposals Other movements in cost or valuation	(954) (291) 987	0 (1,187) 0	0 0	0 0 374	0 0 (1,361)	(954) (1,478) 0
As at 31 March 2015	21,182	8,815	779	6,956	1	37,733
Accumulated Depreciation and Impairment:						
As at 1 April 2014 Depreciation Charge Depreciation written out to the	(1,424) (417)	(6,800) (528)	(391) (7)	(3,764) (379)	0	(12,379) (1,331)
Revaluation Reserve Depreciation written out to the Surplus/Deficit on Provision of Services Derecognition-Disposals	1,270 0	0	0	0	0	1,270
	0	1,179	0	0	0	1,179
As at 31 March 2015	(571)	(6,149)	(398)	(4,143)	0	(11,261)
Net Book Value 31/3/14	17,536	2,179	62	2,622	1,362	23,761
Net Book Value 31/3/15	20,611	2,666	381	2,813	1	26,472

### 8. PROPERTY, PLANT & EQUIPMENT (Continued)

### **Depreciation**

The following useful lives have been used in the calculation of depreciation on a straight line basis:

Land and Buildings 25 to 181 years
Vehicles, Plant and Equipment 5 to 25 years
Infrastructure 10 to 25 years

### Revaluation

The authority carries out a rolling programme which ensures that all Property, Plant and Equipment required to be measured at Current Value is revalued at least every five years. Items within a class of Property, Plant and Equipment are revalued simultaneously within that rolling programme. All valuations are completed by K. Walters MRICS, the Council's in-house valuer, who is a chartered surveyor.

Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Vehicles, Plant and Equipment are valued on a depreciated historic cost basis as a proxy for Current Value.

### Significant Capital Contracts

The following capital contracts had been entered into but not fully completed as at 31 March 2016. The figures represent the estimated value of works still to be completed in 2016/17, and not the full contract values.

 2015/16

 £000s

 Gedling Country Park
 37

 Total
 37

### 9. INVESTMENT PROPERTIES

The following items of income and expenditure have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

2014/15

2014/15

2015/16

2015/16

	£000s	£000s
Rental from Investment Property	(113)	(120)
Direct operating expenses arising from Investment Property	5	15
Net (Gain)/Loss	(108)	(105)

There are no restrictions on the authority's ability to realise the value inherent in its investment property, or on the authority's contractual obligations to purchase, construct or develop investment property, or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

	2014/13	2013/10
	£000s	£000s
Balance at the start of the year	6,192	4,936
Additions (purchase, construction & subsequent expenditure)	0	0
Disposals	0	(85)
Net gain/(loss) from fair value adjustments	(1,256)	94
Transfers (to)/from Property, Plant and Equipment	0	49
Balance at the end of the year per Balance Sheet	4,936	4,994

### 10. INTANGIBLE ASSETS

The authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment.

All software is given a finite life, based on assessments of the period that the software is expected to be of use to the authority.

The carrying amount of intangible assets is amortised on a straight line basis. Approximately half of the amortisation of £47,016 charged to revenue in 2015/16 was charged to IT, and then absorbed as an overhead across all the service headings in Cost of Services. Other charges were made directly to services.

In view of the above, it is not possible to quantify exactly how much of the amortisation of intangible assets has been attributed to each service heading.

has been attributed to each service heading.		
	2014/15	2015/16
	£000s	£000s
Gross carrying amount	745	807
Accumulated amortisation	(649)	(698)
Net carrying amount at start of year	96	109
Additions - purchases	62	117
Amortisation for the year	(49)	(47)
Net carrying amount at end of year per Balance Sheet	109	179
Represented by:		
Gross carrying amount	807	924
Accumulated amortisation	(698)	(745)
Total	109	179

### 11. FINANCIAL INSTRUMENTS

A financial instrument is any contract that gives rise to a financial asset in one entity, and a financial liability on another. Most straightforward financial assets (debtors, bank deposits, investments etc.) and liabilities (creditors, borrowings etc.) are covered, together with more complex ones not used by this authority (eg. debt instruments with embedded swaps, and options). The IFRS Code's accounting requirements derive from IAS39 (recognition and measurement, IAS32 (presentation), and IFRS7 (disclosure).

The 2015/16 Code introduces a requirement for authorities to measure their assets and liabilities and provide disclosures in accordance with IFRS13 - Fair Value Measurement. Therefore, wherever financial instruments are measured or disclosed at fair value, this is to be done in accordance with IFRS13. The Code defines fair value as "the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date". This emphasises that fair value is a market based measurement and not an authority specific measurement.

A key element of IFRS13 is the fair value hierarchy. Level 1 inputs use quoted prices in an active market for identical assets and liabilities, which an authority can access at the measurement date. Level 2 uses inputs other than quoted prices that are observable for the asset or liability. Level 3 uses unobservable inputs for the asset or liability.

### **Initial Recognition**

A financial asset or liability is recognised on the balance sheet when the holder becomes committed to the purchase, ie. the contract date. Trade receivables (debtors) are an exception, being recognised not when a contract to supply is made, but when the goods have been supplied or the service rendered by the Council. Similarly, trade payables (creditors) are recognised only when the goods or services have been received by the Council. In the case of a contract to borrow money, recognition is at the point at which the cash lent is received, not when the authority becomes committed to the loan agreement. In most cases relevant to Gedling Borough Council, the recognition point is obvious.

### **Initial Measurement**

Financial assets and liabilities are initially measured at fair value, less the transaction costs that are directly attributable to them. As above, fair value is defined as the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. In general, the fair value on initial recognition will be the transaction price. Transaction costs include fees paid to brokers, dealers and advisers, but do not include internal administrative costs.

The Code requires extensive disclosures in relation to financial instruments, the purpose being to enable users to evaluate the significance of financial instruments for the authority's financial position and performance, and to assess the nature and extent of the risks arising from financial instruments to which the authority was exposed and how the authority manages those risks.

The Code accepts however that the level of detail included in the disclosures will depend on the extent of the authority's involvement in financial instruments, both in terms of the amounts involved and the complexity of the instruments. Gedling Borough Council is party only to straightforward instruments and accordingly the majority of the disclosure is given as a narrative, as permitted by the Code. A table showing the summary position is also given for clarity.

### Soft Loans

Local Authorities often make "soft loans", ie. loans for policy reasons, rather than as financial instruments, and these loans may sometimes be interest free or at rates below those prevailing in the market, for example to voluntary bodies or to employees for the purchase of motor vehicles. The "fair value" of such loans may be held to be less than the amount of cash lent, and would accordingly be estimated as the present value of all the future cash receipts, discounted using the prevailing market rate of interest for a similar loan. Any sum by which the amount lent exceeds the fair value of the loan should be charged to the Comprehensive Income and Expenditure Statement.

### 11. FINANCIAL INSTRUMENTS (Continued)

Subsequent accounting would require the loan's "effective rate of interest" to be used, which will be higher than the contractual rate since the initial carrying amount of the loan is less than the principal sum required to repay the loan. This rate will be the same as the rate used to discount the loan to its initial fair value. Interest in excess of the contractual rate is then credited to the Comprehensive Income and Expenditure Statement over the term of the loan.

The only "soft loans" identified by the Council in 2015/16 were car loans to employees. It is the Council's view that the outstanding sum of £35k is not material, and accordingly, no calculation for fair value has been undertaken. Car loans are therefore recognised in the balance sheet at the value of the sums loaned, less repayments made.

### **Subsequent Measurement**

Although all financial instruments are initially measured on the basis of fair value, subsequent measurement depends on the classification of an instrument. IAS39 defines two classes of financial liabilities and four classes of financial assets, although in practice the vast majority of financial liabilities held by local authorities will be in the "amortised cost" category, and financial assets will be either "loans and receivables" or "available for sale". It will often not be necessary to undertake a formal effective interest rate (EIR) calculation, either because the instrument is a short duration receivable (debtor) or payable (creditor) which is required to be measured at the original invoice amount, or because it is clear that the nominal interest rate equals the EIR, as is the case with most fixed rate instruments.

Most loan debts and investments will feature transaction costs which should be applied to the initial carrying amount, however where these are judged not to be material, for example the 0.035% charge made by PWLB, the transaction costs may be charged immediately to the Comprehensive Income and Expenditure Statement (CIES). This is the treatment adopted by Gedling Borough Council.

### Premiums and Discounts

The accounting treatment for premiums and discounts arising on the early repayment of debt is largely dictated by the principle that financial instruments are derecognised when the contracts that establish them come to an end. Premiums and discounts may arise from the extinguishment of a financial liability. The amounts of such premiums payable or discounts receivable are thus required to be cleared to the Comprehensive Income and Expenditure Statement upon the extinguishment of the liability.

However, it has been recognised by the Government that this accounting treatment does not necessarily result in a charge which is equitable on Council Taxpayers in terms of gains and losses. Provisions have therefore been introduced to allow authorities to spread the impact of premiums and discounts on Council Tax over future financial years, and in England discounts, such spreading is a requirement for discounts.

No premiums or discounts were paid or received by the Council during 2015/16.

### **Gedling Borough Council's Financial Instruments:**

### (a) Category of Liabilities:

### **Amortised Costs:**

(i) Long and Short Term Borrowing - Total debt outstanding on the balance sheet on 31 March 2016 is £7.81m, split between long term debt (repayable within periods beyond one year) and short term (repayable within one year), which includes accrued interest. All the debt held is with the Public Works Loan Board (PWLB). PWLB loans have special characteristics in that the interest rates are based on the Government's cost of borrowing rather than on market rates, and a penalty charge is payable on early redemption that is over and above the cost to the lender.

### 11. FINANCIAL INSTRUMENTS (Continued)

The Council has a continuing ability to borrow at concessionary rates from the PWLB rather than from the markets, and these are termed the PWLB Certainty interest rates. As a result of its PWLB commitments for fixed rate loans, a comparison of the terms of these loans with the new borrowing rates available from PWLB has been used to calculate the fair value. If a value is calculated on this basis the carrying amount of the Councils outstanding loans of £7.81m would be valued at £9.31m. However, if the Council was to seek to avoid the projected loss by repaying the loans to PWLB, the PWLB would raise a penalty charge based on the premature redemption interest rates, totalling £3.23m. The exit price for the outstanding PWLB loans including the penalty charge would therefore be £11.04m. The valuation basis adopted uses level 2 inputs, ie. inputs other than quoted prices that are observable for the financial liability.

This redemption charge is a supplementary measure of the fair value of the outstanding PWLB loans of £7.81m. It measures the economic effect of the terms agreed by the Council with the PWLB, compared with estimates of the terms that would be offered for market transactions undertaken at the balance sheet date, which have been assumed to be the PWLB premature redemption interest rates. The difference between the carrying amount and the fair value measures the additional interest that the authority will pay over the remaining terms of the loans under the agreements with the PWLB against what would be paid if the loans were at prevailing market rates.

(ii) Long and Short Term Creditors - Operational creditors are financial instruments of short duration, with no formal effective interest rate, and are required to be valued at their original amounts, ie. the carrying amount is a reasonable approximation of fair value. Long term creditors are represented by grants received in advance of £0.65m. Short-term creditors outstanding at 31 March 2016, which are classed as financial instruments, totalled £1.90m.

### Fair Value through Profit and Loss:

No Liabilities Held for Trading are used by the Council.

### (b) Category of Assets:

### Loans and Receivables:

- (i) Long Term Debtors As discussed above, the only soft loans identified by Gedling Borough Council are car loans to employees. The sum outstanding at 31 March 2016 was £35k, which is not material. The Council has made two advances of £1m each to Lloyds Bank in respect of the Local Authority Mortgage Scheme and these are held on the balance sheet as long-term debtors. Interest is paid on these advances at rates that were fixed at inception, and no formal calculations of EIR are deemed necessary, the carrying amounts representing a reasonable approximation of fair value.
- (ii) **Long Term Investment** The Council held no investments with maturities of over 12 months at 31 March 2016.
- (iii) Short Term Investment Investments held at 31 March 2016 amounted to £7.53m, including accrued interest, and consisted of fixed term deposits with approved counterparties. All the rates were fixed at inception, with interest paid on maturity. No formal calculation of EIR is deemed necessary, and the carrying amount is a reasonable approximation of the fair value.
- (iv) **Short Term Debtors** Operational debtors are financial instruments of short duration, with no formal effective interest rate, and are required to be valued at their original amount, ie. the carrying amount is a reasonable approximation of fair value. Debtors outstanding at 31 March 2016, which are classed as financial instruments, totalled £2.26m net of impairment provisions for doubtful debts.
- (v) Cash and Cash Equivalents The fair value of cash balances in hand (or overdrawn) is deemed to be the carrying value. The Council's cash balances overdrawn at 31 March 2016 totalled £0.79m, however these are combined on the Balance Sheet as part of the overall Cash and Cash Equivalents balance of £0.90m in hand. As this overdrawn position is only a result of daily cashflow management, the net position continues to be shown with current assets (note 15).

### 11. FINANCIAL INSTRUMENTS (Continued)

### **Available-for-Sale:**

No equity shareholdings or quoted investments are held by the Council.

### Fair Value through Profit and Loss:

No assets are held for trading by the Council.

### **Held to Maturity:**

The Code prohibits the use of this category.

### Summary

In summary, no adjustments requiring neutralising entries have been identified, therefore no reconciling transactions are required on the Statement of Movement in Reserves, or accordingly in the Financial Instruments Adjustment Account. The table below summarises the Council's exposure to Financial Instruments:

Summary of Financial Instruments	Long Term		Short Term	
	2014/15	2015/16	2014/15	2015/16
	C000-	0000-	0000-	0000-
	£000s	£000s	£000s	£000s
<u>Liabilities at Amortised Cost:</u>				
Borrowing	(7,812)	(6,812)	(2,001)	(1,001)
Creditors and Receipts in Advance	(1,013)	(651)	(2,102)	(1,903)
Assets at Amortised Cost:				
Short Term Investments (up to 12 months)	0	0	7,532	7,528
Debtors	2,035	2,035	2,032	2,258
Cash and Cash Equivalents	0	0	610	902

### 12. THE NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

The Council is required to disclose information regarding the risk arising from financial instruments to which the authority is exposed.

Credit risk is the possibility that other parties might fail to pay amounts due to the authority. Liquidity risk is the possibility that the authority may not have funds available to meet its commitments to make payments. Market risk is the possibility that financial loss may arise as a result of changes in such measures as interest rates and stock market movements.

The Council's overall risk management programme focuses on the unpredictability of financial markets, and seeks to minimise potential adverse effects on the resources available to fund services.

### **Credit Risk:**

Credit risk arises from deposits with banks and financial institutions. The Council's Treasury Management Policy is to select counterparties by the use of a creditworthiness methodology provided by its treasury advisers. This is based on a sophisticated model that incorporates credit ratings from all three main rating agencies, supplemented by information relating to positive and negative outlooks and other technical market information. The result is a banding for the suggested duration of investments with any given counterparty, from "do not use" to 60 months. Any deviation from these suggested durations must be specifically approved by the Chief Financial Officer and reported to Full Council at the earliest opportunity. Full credit rating information is received from the treasury advisers on a weekly basis, with any changes in between being notified by ratings alerts. Accordingly, changes to the approved counterparty list can be made promptly in order to minimise the Council's exposure to risk.

### 12. THE NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS (Continued)

The Council also operates an investment limit of £5m per Counterparty. Any investment in excess of this limit is subject to the specific approval of the Chief Financial Officer. The Council did not experience any non-performance from any of its counterparties in respect of its temporary investments or cash equivalents during 2015/16.

### **Liquidity Risk:**

As the authority has access to borrowings from PWLB, there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the authority may have to replace significant proportions of its borrowings at unfavourable interest rates. The Prudential Code requires an indicator specifying the maximum proportions of debt maturing at different times, and performance in this respect is reported to the Chief Financial Officer on a daily basis. The PWLB maturity profile as at 31 March is as follows:

PWLB Maturity Analysis	2014/15	2015/16
	£000s	£000s
Short Term Borrowing		
Repayable within 1 year:		
Principal	(2,000)	(1,000)
Interest accruals	(1)	(1)
Short Term Borrowing per Balance Sheet	(2,001)	(1,001)
Long Term Borrowing		
Repayable in 1 to 2 years	(1,000)	0
Repayable in 2 to 5 years	0	0
Repayable in 5 to 10 years	0	0
Repayable in over 10 years	(6,812)	(6,812)
Long Term Borrowing per Balance Sheet	(7,812)	(6,812)

It is a requirement of the Code that the long-term and current parts of individual instruments be separated. Even when separated, the assets and liabilities remain financial instrument balances and should be carried in the Balance Sheet as investments or borrowings, rather than as debtors or creditors.

### Market Risk:

The authority is exposed to some degree of risk on its exposure to interest rate movements on its borrowings and investments, and movements in interest rates can have a complex impact. The Treasury Management Strategy set each year specifies the maximum proportions of variable rate borrowings and investments that may be outstanding at any one time, and performance in this respect is reported to the Chief Financial Officer daily. In addition, regular advice is taken from the Council's treasury advisers with regard to the timing of significant borrowings and investments.

### Price Risk:

The authority has no equity shareholdings and thus has no exposure to risk arising from movements in the price of shares.

### Foreign Exchange Risk:

The authority has no material financial assets denominated in foreign currencies and thus has no significant exposure to loss arising from movements in exchange rates.

### NOTES TO THE FINANCIAL STATEMENTS

### 13. LONG TERM DEBTORS

Car Loans Local Authority Mortgage Scheme Other

2015/16	2014/15
£000s	£000s
35	35
2,000	2,000
1	20
2,036	2,055

### **Total Long Term Debtors per Balance Sheet**

The Council's Local Authority Mortgage Schemes (LAMS) were launched in April 2012 and June 2013, each with the objective of stimulating the local economy and housing market by supporting first-time buyers. This is achieved by the Council providing indemnities to its partner, Lloyds TSB, to enable the bank to offer suitable applicants a 95% mortgage on terms normally applicable to a 75% loan. The two advances of £1m each represent Housing service-based capital expenditure, and will be in place for 5 years, creating long term debtors on the Council's balance sheet.

### 14. SHORT TERM DEBTORS

Central Government Departments Other Local Authorities Other Entities and Individuals

2015/16	2014/15
£000s	£000s
446	188
1,143	780
2,626	2,775
4,215	3,743

### **Net Short Term Debtors per Balance Sheet**

Debtors in the table above are shown net of impairment provisions for doubtful debts.

### 15. CASH AND CASH EQUIVALENTS

Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

Cash equivalents are held for the purpose of meeting short-term cash commitments, rather than for investment or other purposes. There are no strict criteria relating to the nature and maturity of cash equivalents, but at Gedling all bank call accounts are deemed to be such instruments, given that they are repayable at call without penalty. All the Council's fixed term deposits, however short, are classed as shortterm investments, since significant penalties will be incurred if they are broken.

The balance of cash and cash equivalents is made up as follows:

Cash balance at bank and cash in transit Imprest Accounts

Call Accounts

31/03/16	31/03/15
£000s	£000s
(700)	(751)
12	11
(688)	(740)
1,590	1,350
902	610

**Total Cash and Cash Equivalents per Balance Sheet** 

### NOTES TO THE FINANCIAL STATEMENTS

### 16. SHORT TERM CREDITORS AND RECEIPTS IN ADVANCE

Creditors are defined as liabilities arising from the contractual obligation to pay cash in the future for goods or services or other benefits that have been received or supplied, and have been invoiced or formally agreed with the supplier.

If the Council receives consideration that does not yet meet the required conditions for revenue recognition, ie. goods have not been received, or a service has not been undertaken, a receipt in advance must be recognised.

Central Government Departments Other Local Authorities Other Entities and Individuals

**Total Short Term Creditors per Balance Sheet** 

2015/16	2014/15
£000s	£000s
(910)	(109)
(963)	(666)
(1,575)	(1,623)
(3 448)	(2.398)

204E/4C

204 4 /4 E

### 17. PROVISIONS

### Over one year: Balance at 1 April 2015 Additional Provisions made in 2015/16 Used in 2015/16 Reversed in 2015/16 Balance at 31 March 2016 Under one year: Balance at 1 April 2015 Additional Provisions made in 2015/16 Used in 2015/16 Reversed in 2015/16

Balance at 31	March 2016

Transf'd Stock Env.	Transf'd Stock	Land Charges	NNDR Appeals	Total Provisions
Warranties £000s	Repairs £000s	£000s	£000s	£000s
(50)	(50)	0	(711)	(811)
0	0	0	(231)	(231)
0	0	0	0	0
0	0	0	0	0
(50)	(50)	0	(942)	(1,042)
(30)	(30)	U	(342)	(1,042)
o	0	(66)	0	(66)
0	0	0	0	0
0	0	59	0	59
0	0	7	0	7
0	0	0	0	0

**Transferred Stock Environmental Warranties -** to provide for the payment of excesses under the Environmental Warranty provided to Gedling Homes under the Large Scale Voluntary Transfer (LSVT) arrangement. An excess of £25,000 makes it likely that the Council will be required to meet certain expenses over the life of the policy.

**Transferred Stock Repairs -** to provide for work required under warranties on the transferred properties referred to above.

**Land Charges** - A group of property search companies sought to claim refunds of fees paid to the Council to access land charges data. The outstanding claim was settled during the year and associated costs are currently being negotiated, but are not estimated to be material in value. It is still possible that additional claimants may come forward and accordingly a reserve of £25,000 has been earmarked for any such future claims, see note 6.

**NNDR Appeals** - The Business Rate Retention regime places a liability on the Council to refund ratepayers who successfully appeal against the rateable value of their properties on the rating list. A provision of £942,400 has been made, representing the Council's estimated share of such liabilities at 31 March 2016.

### 18. USABLE RESERVES

Movements in the authority's Usable Reserves are detailed in the Movement in Reserves Statement on page 28, and in note 5 on pages 35 to 38.

19.	UNUSABLE RESERVES	31/03/14	31/03/15
		£000s	£000s
	Revaluation Reserve	5,509	5,962
	Capital Adjustment Account	16,177	16,684
	Deferred Capital Receipts Reserve	1	0
	Pensions Reserve	(43,630)	(40,668)
	Collection Fund Adjustment Account - Council Tax	(55)	(72)
	Collection Fund Adjustment Account - Non Domestic Rates	(801)	(215)
	Accumulated Absences Account	(208)	(154)
	Total Unusable Reserves	(23,007)	(18,463)

### **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are revalued downwards or impaired and the gains are lost, used in the provision of services and the gains are consumed through depreciation, or disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date at which the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

	2014/15	2015/16
	£000s	£000s
Balance at 1st April	2,407	5,509
Upward revaluation of assets	3,278	612
Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	(66)	0
Surplus or deficit on revaluation of non current assets not posted to the Surplus or Deficit on the Provision of Services	3,212	612
Difference between fair value depreciation and historic cost depreciation Accumulated gains on assets sold or scrapped	(110) 0	(159) 0
Amount written off to the Capital Adjustment Account	(110)	(159)
Balance at 31st March	5,509	5,962

### 19. UNUSABLE RESERVES (Continued)

### **Capital Adjustment Account**

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets, and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement, as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the authority as finance for the costs of acquisition, construction or enhancement.

The Capital Adjustment Account contains accumulated gains and losses on Investment Properties, and if relevant, gains recognised on donated assets that have yet to be consumed by the authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. Note 5 on pages 35 to 38 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

	2014/15	2015/16
	£000s	£000s
Balance at 1st April	17,277	16,177
Reversal of items relating to capital expenditure debited or credited to the		
Comprehensive Income and Expenditure Statement:		
Charges for depreciation and impairment of non-current assets	(1,331)	(1,366)
Revaluation (losses)/reversals on Property, Plant and Equipment	(954)	0
Amortisation of Intangible Assets	(49)	(47)
Revenue Expenditure funded from Capital under Statute (REFCUS)	(119)	(110)
Amounts of non-current assets written off on disposal or sale as part of the	(222)	(a=)
gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(299)	(85)
	(2,752)	(1,608)
Adjusting amount written out of the Revaluation Reserve	110	159
Net written out amount of non-current assets consumed in the year	(2,642)	(1,449)
Capital financing applied in the year:		
Use of Capital Receipts Reserve to finance new capital expenditure	859	369
Capital grants and contributions credited to the Comprehensive Income and		
Expenditure Statement that have been applied to capital financing	594	293
Applications of grants to capital financing from the Capital Grants Unapplied		_
Account Statutory provision for the financing of capital investment charged against the	694	5
General Fund	533	504
Capital expenditure charged against the General Fund	118	572
	2,798	1,743
Movements in the market value of Investment Properties debited or credited to the		
Comprehensive Income and Expenditure Statement	(1,256)	94
Donated Assets credited to the Comprehensive Income and Expenditure Statement	0	119
Balance at 31st March	16,177	16,684

### NOTES TO THE FINANCIAL STATEMENTS

### 19. UNUSABLE RESERVES (Continued)

### **Pensions Reserve**

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits, and for funding benefits, in accordance with statutory provisions. The authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the authority makes employer's contributions to the pension fund, or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in benefits earned by past and current employees and the resources the authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

Actuarial gains or losses on pensions assets and liabilities

Reversal of items relating to benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement

Employer's pension contributions and direct payments to pensioners payable in the year

_0.0	_0
£000s	£000s
(43,630)	(32,092)
4,959	(9,967)
(3,673)	(3,250)
1,676	1,679
(40,668)	(43,630)

2015/16

2014/15

### **Balance at 31 March**

### **Deferred Capital Receipts Reserve**

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets, but for which cash settlement has yet to take place (mortgages). Under statutory arrangements, the authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

### **Balance at 1 April**

Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement

Transfer to the Capital Receipts Reserve on the receipt of cash

### **Balance at 31 March**

2015/16	2014/15
£000s	£000s
1	4
0	0
(1)	(3)
0	1

### NOTES TO THE FINANCIAL STATEMENTS

### 19. UNUSABLE RESERVES (Continued)

### **Collection Fund Adjustment Accounts**

The Collection Fund Adjustment Accounts manage the differences arising from the recognition of council tax and non domestic rate income in the Comprehensive Income and Expenditure Statement as it falls due from council taxpayers and ratepayers, compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

		ax:

### **Balance at 1 April**

Amount by which council tax income credited to the Comprehensive Income and Expenditure Account is different from council tax income calculated for the year in accordance with statutory arrangements

### **Balance at 31 March**

2015/16	2014/15
£000s	£000s
(55)	(62)
(17)	7
(72)	(55)

2015/16

£000s

(801)

586

(215)

2014/15

£000s

(384)

### **Non Domestic Rates:**

### Balance at 1 April

Amount by which non domestic rate income credited to the Comprehensive Inco yea

### **Accumulated Absences Account**

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned, but not taken in the year, for example annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the account.

### **Balance at 1 April**

Settlement or cancellation of accrual made at the end of the preceding year Amounts accrued at the end of the current year

Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements

### **Balance at 31 March**

	2014/15	2015/16
	£000s	£000s
	(203)	(208)
	203	208
	(208)	(154)
ļ	(===)	(10.1)
	(5)	54
	(208)	(154)

CASH FLOW STATEMENT - OPERATING ACTIVITIES	2014/15	2015/16
	£000s	£000s
Net Surplus / (Deficit) on the Provision of Services per CIES on p29	(2,668)	(73)
Adjustments to the net surplus / (deficit) on the Provision of Services for		
non-cash movements:		
Depreciation	1,331	1,366
Impairment and downward revaluations/(reversals)	954	0
Amortisation	49	47
Increase / (Decrease) in revenue creditors	(55)	136
(Increase) / Decrease in revenue debtors	(188)	(479)
(Increase) / Decrease in stocks and works in progress	18	(14)
Pension liability	1,571	1,997
Carrying amount of non current assets sold	299	85
Other non-cash items charged to net surplus/(deficit) on provision of services	1,664	(47)
	5,643	3,091
Adjustments to the net surplus / (deficit) on the Provision of Services for items that are investing and financing activities:	,	,
Proceeds from sales of property, plant and equipment, and other investment property receipts and payments	(1,360)	(1,027)
property receipts and payments	(1,300)	(1,021)
Net cash flow from Operating Activities per Cash Flow Statement on p32	1,615	1,991

Cash flows for operating activities include the following items:	2014/15	2015/16
	£000s	£000s
Interest Received	(163)	(176)
Interest Paid	393	385

21. CASH FLOW STATEMENT - INVESTING ACTIVITIES	2014/15	2015/16
	£000s	£000s
Purchase of property, plant and equipment, investment property and intangible assets	(2,121)	(1,272)
Purchase of short term and long term investments	(1,000)	0
Other payments for investing activities	(5)	(15)
Proceeds from sale of property, plant and equipment, investment property and		
intangible assets	265	733
Proceeds from short-term and long term investments	0	0
Other receipts from investing activities	113	120
Capital grants	282	176
Capital contributions	403	0
Net cash flows from Investing Activities per Cash Flow Statement on p32	(2,063)	(258)

2. CASH FLOW STATEMENT - FINANCING ACTIVITIES	2014/15	2015/16
	£000s	£000s
Cash receipts of short-term and long-term borrowing	0	0
Other receipts from financing activities	52	62
Repayment of short-term and long-term borrowing	(1,000)	(2,000)
Movement on NDR debtor with preceptors and CLG	236	1,142
Movement on Council Tax debtors with Preceptors	95	(283)
Domestic Violence Partnership grant held for Principal	181	(181)
Erasmus grant held for Principal	0	39
Other payments for financing activities	(63)	(220)
Net cash flows from Financing Activities per Cash Flow Statement on p32	(499)	(1,441)

### NOTES TO THE FINANCIAL STATEMENTS

## 23. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS

segments reported to Management. These reports are prepared on a different basis to the accounting policies used in the financial statements - in particular, costs as well as amortisation, are not recognised within the Portfolio analysis. Conversely, contributions to, and funding from, Earmarked Reserves are included in the Portfolio The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting Code of Practice. However, decisions about resource allocation are taken by Cabinet on the basis of budget reports analysed across Portfolios, which represent the relating to employee benefits such as outstanding leave and post-employment benefits, which are based on payments of employee pension contributions rather than the current cost of benefits accrued in the year. Furthermore, technical capital charges relating to impairment losses in excess of the balance on the Revaluation Reserve, analysis, but are not recognised in the Comprehensive Income and Expenditure Statement. The income and expenditure of the authority's Portfolios are shown in the table below. The 2014/15 comparatives have been re-analysed following changes to the portfolio reporting structure during 2015/16.

2015/16 Statement	Community Housing,	Housing, Health	Public	Environment	Growth &	Resources &	Total
	Development £000s	& Well-being £000s	Protection £000s	£000s	Regeneration £000s	Reputation £000s	£000s
Fees, charges and other service income	(310)	(4,012) (27,255)	(842)	(2,433)	(918) (276)	(2,028)	(10,543) (28,300)
55 Total Income	(310)	(31,267)	(1,311)	(2,597)	(1,194)	(2,164)	(38,843)
<b>O</b> Employee expenses	480	3,083	606	3,279	974	3,783	12,508
Other service expenses	845	29,280	1,042	3,159	882	3,374	38,582
Support service recharges	373	1,057	692	538	429	(3,166)	0
Total Expenditure	1,698	33,420	2,720	6,976	2,285	3,991	51,090
Net Expenditure	1,388	2,153	1,409	4,379	1,091	1,827	12,247

### NOTES TO THE FINANCIAL STATEMENTS

# 23. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS (Continued)

2014/15 Statement (Re-analysed)	Community Housing, Development & Well £000s	Housing, Health & Well-being £000s	Public Protection £000s	Environment £000s	Growth & Regeneration £000s	Resources & Reputation £000s	Total £000s
Fees, charges and other service income Government grants	(272) 0	(3,932)	(696)	(2,287)	0 (697)	(2,093)	(9,977) (28,055)
Total Income	(272)	(31,346)	(1,067)	(2,373)	(269)	(2,277)	(38,032)
Employee expenses Other service expenses Support service recharges	474 842 506	3,148 29,599 958	892 919 717	3,213 3,145 541	879 784 430	3,656 3,386 (3,152)	12,262 38,675 0
Total Expenditure	1,822	33,705	2,528	6,899	2,093	3,890	50,937
Net Expenditure	1,550	2,359	1,461	4,526	1,396	1,613	12,905
<b>je</b>							

# Reconciliation of Portfolio Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of Portfolio income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.

	2014/15	2015/16
	£0003	£000s
Net Expenditure in the Portfolio Analysis	12,905	12,247
Amounts in the Comprehensive Income and Expenditure Statement but <u>not</u> reported to Management in the Portfolio Analysis:	1,142	530
Amounts included in the Portfolio Analysis but <u>not</u> included in the Comprehensive Income and Expenditure Statement:	(96)	(58)

12,719

13,951

Cost of Services in the Comprehensive Income and Expenditure Statement (see page 29)

### NOTES TO THE FINANCIAL STATEMENTS

# 23. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS (Continued)

### Reconciliation to Subjective Analysis

This reconciliation shows how the figures in the analysis of portfolio income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement.

2015/16 Statement	Service Analysis	Amounts not reported to Mgt.	Amounts in Analysis but not incl. in CIES to COS	Net Cost of Services	Corporate Amounts	Total
	\$000 <del>3</del>	s000 <del>3</del>	s000 <del>3</del>	£000s	s0003	\$0003
Fees, charges & other service income	(10,543)	0	678	(9,865)	0	(9,865)
Interest & other Investment Income	0	0	172	172	(172)	0
Income from Council Tax	0	0	0	0	(6,051)	(6,051)
Income from Non Domestic Rates	0	0	111	111	(3,319)	(3,208)
Government Grants & Contributions	(28,300)	0	0	(28,300)	(4,654)	(32,954)
Donated Assets	0	0	0	0	(119)	(119)
Investment Property income and gains on fair value	0	0	120	120	(214)	(94)
Total Income	(38,843)	0	1,081	(37,762)	(14,529)	(52,291)
Employee expenses	12,508	530		13,038	0	13,038
Other service expenses	38,582	0	(2,297)	36,285	0	36,285
Depreciation, amortisation and impairment	0	0	1,526	1,526	0	1,526
Interest payments	0	0	(373)	(373)	373	0
Pensions Interest & Administration Costs (IAS19)	0	0	0	0	1,414	1,414
Precepts and Levies	0	0	(16)	(16)	225	536
Payments to Housing Capital Receipts Pool	0	0	0	0	0	0
Net (Gain)/Loss on disposal of non current assets	0	0	36	36	(471)	(435)
Investments Property expenditure and losses on fair value	0	0	(15)	(12)	15	0
Total Expenditure	51,090	930	(1,139)	50,481	1,883	52,364

(12,646)

(58)

530

12,247

(Surplus) or Deficit on the Provision of Services (page 29)

### NOTES TO THE FINANCIAL STATEMENTS

# 23. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS (Continued)

### Reconciliation to Subjective Analysis

### Total Income Employee expenses

Other service expenses

Depreciation, amortisation and impairment Interest payments
Pensions Interest & Administration Costs (IAS19)
Precepts and Levies

Payments to Housing Capital Receipts Pool
Net (Gain)/Loss on disposal of fixed assets
Investments Property expenditure and losses on fair value

### Total Expenditure

(Surplus) or Deficit on the Provision of Services (page 29)

2,668	(11,283)	13,951	(96)	1,142	12,905
54,352	3,311	51,041	(1,038)	1,142	50,937
1,257	1,261	(4)	(4)	0	0
(211)	(366)		55	0	0
0	_	(1)	(1)	0	0
519	535	(16)	(16)	0	0
1,387	1,387	0	0	0	0
0	393	(393)	(393)	0	0
2,453	0	2,453	1,499	954	0
36,497	0	36,497	(2,178)	0	38,675
12,450	0	12,450	0	188	12,262
(51,684)	(14,594)	(37,090)	942	0	(38,032)
0	(113)	113	113	0	0
0	0	0	0	0	0
(33,493)	(5,438)	(28,055)	0	0	(28,055)
(2,838)	(2,954)	116	116	0	0
(5,926)	(5,926)	0	0	0	0
0	(163)	163	163	0	0
(9,427)	0	(9,427)	550	0	(9,977)
\$000 <del>3</del>	s0003	s0003	s000 <del>3</del>	s000 <del>3</del>	s000 <del>3</del>
			CIES to COS		
		500	not incl. in	to Mgt.	Sileny Sile
lotal	Corporate	Net Cost	Amounts In	Amounts	Service

### NOTES TO THE FINANCIAL STATEMENTS

### 24. MEMBERS' ALLOWANCES

Payments to members are made under the Local Authorities (Members Allowances) (England) Regulations 2003, which provide for the circumstances in which allowances are payable to members, and to the maximum amounts payable in respect of certain allowances. The regulations include a requirement for authorities to make public their scheme for members' allowances, and to disclose annually the amounts paid under such a scheme. The Council fulfils this requirement by the placement of a notice on its website. Under the Council's scheme, a Basic allowance is paid to each member, together with relevant Special Responsibility allowances. There is also provision for the payment of car allowances, plus public transport, conference and subsistence expenses.

The authority paid the following amounts to members of the Council during the year.

	2014/15	2015/16
	£000s	£000s
Allowances:		
Basic	185	158
Special Responsibility	86	91
Expenses:		
Car mileage and public transport	7	6
Conferences and subsistence	6	4
	284	259

2014/15

2014/15

204 E I4 C

2015/16

### 25. EXTERNAL AUDIT COSTS

The authority is required to disclose amounts paid to its appointed auditors, KPMG, for work carried out in performing statutory functions and in providing additional services such as tax advice. The purpose of this is to demonstrate that the objectivity of the auditor is not compromised by fees for other work being significant in relation to audit costs. Amounts paid are split between audit and inspection work, and the certification of grant claims.

	(Restated)	
	£	£
Audit services carried out by the appointed auditor	56,760	42,570
Grant certification	13,750	10,562
Total fees for statutory audit services in the year	70,510	53,132
Fees for tax advisory services	0	33,000
Total fees paid to the appointed auditor	70,510	86,132

The comparative figures for 2014/15 differ to the published accounts for that year. In accordance with the Code, the revised note discloses only payments made to the Appointed Auditor, KPMG, and excludes minor fees payable to other bodies, for example those in respect of the National Fraud Initiative.

Following changes to the UK APB ethical standards, audit firms engaged by UK clients are not permitted to provide certain tax services where there is a contingent fee arrangement. The Council entered in to such an arrangement with KPMG in 2011 and accordingly was required to revise its engagement to a fixed fee basis. KPMG received authorisation from Public Sector Audit Appointments in January 2016 to continue on this basis and during 2015/16 billed fees totalling £33,000. Of this, £30,000 was in respect of work carried out up to 31 March 2015, and £3,000 to that undertaken during 2015/16. The Council made provision for £30,000 in its accounts for 2014/15, however the full amount of £33,000 was paid to KPMG in 2015/16, following the PSAA approval.

### 26. OFFICERS' REMUNERATION

The Accounts and Audit Regulations 2015 require certain disclosures in respect of the remuneration of senior staff in Local Authorities, in order to provide greater transparency and accountability to local taxpayers in respect of the total remuneration package for the senior team charged with the stewardship of the Council.

Remuneration is defined as amounts payable to or receivable by a person, and includes salary, expenses, and the estimated monetary value of non-cash benefits, ie. "benefits in kind". Remuneration <u>excludes</u> employer's pension contributions. Salary represents the amount received under a contract of employment for services rendered. Senior staff are defined as those in receipt of a salary of £50,000 or more.

The authority's employees receiving more than £50,000 "remuneration" for the year (excluding employer's pension contributions) are analysed, by band, below:

Number of Employees in each Remuneration Band: (excluding employer pension contributions)	2014/15 Number	2015/16 Number
£50,000 to £54,999	1	2
£55,000 to £59,999	'1	0
£65,000 to £69,999	0	1
£75,000 to £79,999	3	1
£95,000 to 99,999	2	0
£110,000 to £114,999	0	1
£150,000 to £154,999	0	1
£170,000 to 174,999	0	1
Total number of employees whose remuneration exceeds £50,000	7	7

There is also a requirement to disclose by job title the individual remuneration for senior employees whose <u>basic</u> salary is £50,000 or more, but less than £150,000. Any staff in receipt of salaries of £150,000 or more are required to be identified by name, however this does not apply at Gedling Borough Council as no employee is paid a salary at this level. For these officers it is also a requirement that employer pension contributions be disclosed.

The remuneration paid to the Authority's senior employees in 2015/16 and 2014/15 is detailed in the table below.

### 26. OFFICERS' REMUNERATION (Continued)

Individual Posts in	Salary,	Exps	Benefits	Comp'n	Total exc	Employer	Total
receipt of a basic salary	Fees &	All'wces	in Kind	•	Pension		
exceeding £50,000:	All'wces			of Office	Contribs	Contribs	
•	£	£	£	£	£	£	£
<u>2015/16</u>							
Chief Executive	109,677	747	120	0	110,544	13,399	123,943
<b>Corporate Director</b>	143,986	112	18	30,000	174,116	9,211	183,327
<b>Corporate Director</b>	121,443	609	97	30,000	152,149	7,361	159,510
<b>Corporate Director</b>	76,500	345	55	0	76,900	0	76,900
<b>Corporate Director</b>	65,412	59	9	0	65,480	7,795	73,275
<u>2014/15</u>							
Chief Executive	98,334	649	104	0	99,087	12,095	111,182
<b>Corporate Director</b>	76,000	360	58	0	76,418	9,385	85,803
<b>Corporate Director</b>	75,375	17	3	0	75,395	9,271	84,666
<b>Corporate Director</b>	74,810	369	59	0	75,238	0	75,238
<b>Corporate Director</b>	66,652	0	0	30,000	96,652	7,798	104,450
Council Solicitor &							
Monitoring Officer	55,585	144	23	0	55,752	6,837	62,589
Service Mgr-Planning &							
<b>Economic Development</b>	54,439	51	8	0	54,498	6,569	61,067

### 27. GRANTS, CONTRIBUTIONS AND DONATED ASSETS

The authority credited the following grants and contributions to the Comprehensive Income and Expenditure Statement (CIES):

Experiordie oracement (OLO).		
	2014/15	2015/16
	£000s	£000s
Credited to Taxation and Non-Specific Grant Income:		
Revenue Support Grant (including redistributed sums)	(3,073)	(2,155)
New Homes Bonus	(1,564)	(2,032)
Council Tax Freeze Grant	(61)	(61)
New Burden Grants	(32)	(4)
Non Ring-fenced Grants shown on CIES p29	(4,730)	(4,252)
Capital Grants and Contributions shown on CIES p29	(708)	(402)
Donated Assets shown on CIES p29	0	(119)
Total Non Ring-fenced Grants included in CIES	(5,438)	(4,773)
Credited to Services:		
Housing Benefits	(27,414)	(27,251)
Grants for Revenue Expenditure funded from Capital	(371)	(709)
Other Grants & Contributions	(297)	(714)
Total grants & contributions credited to Services	(28,082)	(28,674)
	(00.563)	(00.44=)
Total Grants, Contributions and Donated Assets	(33,520)	(33,447)

The authority has also received a number of grants and contributions that have yet to be recognised as income, since they have conditions attached to them that will require the monies or property to be returned to the giver. The balances at year-end for capital and revenue are as follows:

	2014/15	2015/16
<u>Capital</u>	£000s	£000s
Developers' Section 106 Contributions	(898)	(608)
	(898)	(608)
Revenue		
Developers' Section 106 Contributions	(115)	(43)
	(115)	(43)

### 28. RELATED PARTIES

In accordance with IAS24, the Council is required to disclose material transactions with related parties, ie. bodies or individuals that have the potential to control or influence the Council, or be influenced by the Council. Disclosure of these transactions allows readers of the accounts to assess the extent to which the Council might have been constrained in its ability to operate independently, or might have secured the means to limit another party's ability to bargain freely with the Council.

### **Central Government**

The UK Central Government has significant influence over the Council's general operations, being responsible for providing the statutory framework within which the Council operates, providing the majority of its funding in the form of grants, and prescribing the terms of many of the transactions that the Council has with other parties (eg. council tax bills, housing benefits etc). Grants received from government departments are included in note 27 on page 66.

### **Members**

Elected members of the council, and potentially close members of their families, exert direct control over the Council's financial and operating policies and as such must be identified as related parties. The statutory disclosure requirements in respect of members allowances are satisfied by note 24 on page 63. The aggregation option for individual transactions has been taken on the basis that the council is satisfied that all the transactions entered into have been concluded in accordance with its procedures for preventing undue influence.

### **Officers**

Officers on the Council's Senior Leadership Team (SLT), and the closest members of their families, have the potential to significantly influence the policies of the Council, however this is limited by the Scheme of Delegation. During 2015/16 no interests were declared by members of SLT and the statutory disclosure requirements in respect of officer remuneration are satisfied by note 26 on pages 64 to 65.

### **Other Public Bodies**

The council has pooled budget arrangements with Rushcliffe and Broxtowe Borough Councils but these are not material.

### The Council's procedure for obtaining information in respect of related parties

Letters were sent to all elected members, members of the Senior Leadership Team and to the deputy S151 and Monitoring Officers, explaining the requirements of IAS24, and seeking declarations to assist the demonstration of compliance with the standard. The information provided has been used in the preparation of the disclosures below. Details of outstanding debtors and creditors in respect of related parties are included within notes 14 and 16 on pages 51 and 52 respectively. The Council also maintains a register of members' interests, together with a record of interests declared at Cabinet and Council meetings.

Most transactions with related parties are disclosed elsewhere in the Statement of Accounts, as indicated above, however material transactions not otherwise disclosed are set out in the table below. Material transactions are generally defined as those over £10,000, however, consideration is also given to "the surrounding circumstances", ie. a transaction that is not material to the Council may well be material to the related party.

### 28. RELATED PARTIES (Continued)

Organisation/Body	Nature of relationship	Receipts £000s	Payments £000s
Citizens' Advice Bureau	Elected members are trustees and/or representatives	0	40
Derwent Living	Elected member is a director	0	14
East Midlands Council	Elected member is a representative	(13)	6
Equation Nottingham	Elected Member is on the Management Committee	0	26
Gedling Conservation Trust	Elected member is a trustee and/or representative	0	20
Gedling Homes	Elected member is a director and/or representative	(186)	1
Local Government Association	Elected members are board members and/or representatives	0	19
Mapperley Golf Club	Elected members are representatives and/or have a management interest	(65)	0
Nottinghamshire Police & Crime Commissioner's Office	Elected member is a member of the Crime Panel	(22)	2
Rural Community Action Nottingham (RCAN)	Elected member is a representative	0	10
Other local authorities	Material employee relationships	(461)	956
Parish Council grant aid	GBC elected members on parish councils	0	47

### 29. CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets used by the authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the authority that has yet to be financed. The CFR is analysed in the second part of this note.

	2014/15	2015/16
	£000s	£000s
Opening Capital Financing Requirement (CFR)	12,384	11,850
Additions:		
Property, Plant & Equipment (note 8)	2,084	1,013
Intangible assets (note 10)	62	117
Revenue expenditure funded from capital under statute (REFCUS)	490	821
Total Capital Investment	2,636	1,951
Financing:		
Capital receipts	(860)	(369)
Government Grants	(371)	(464)
Other Grants and Contributions	(1,405)	(1,118)
Minimum Revenue Provision (MRP)	(534)	(523)
Total Sources of Finance	(3,170)	(2,474)
Closing Capital Financing Requirement (CFR)	11,850	11,327
Explanation of movements in the year:		
Increase/(Decrease) in underlying need to borrow - supported by		
Government financial assistance	0	0
Increase/(Decrease) in underlying need to borrow - not supported by Government financial assistance	(534)	(523)
Increase/(Decrease) in Capital Financing Requirement (CFR)	(534)	(523)

### 30. TERMINATION BENEFITS

Termination benefits are payable as a result of either the Council's decision to terminate an employee's employment before the normal retirement age, or an employee's decision to accept voluntary redundancy in exchange for those benefits. Voluntary early retirement does not represent a termination benefit, being instead a "post employment benefit".

Two compulsory redundancies were made during 2015/16, incurring liabilities of £20,478. There were also two voluntary redundancies, incurring total liabilities of £188,925. These amounts have been charged to the Comprehensive Income and Expenditure Statement in the year.

### **Exit Packages per Cost-Band**

£0 to £20,000 £20,000 to £40,000 £40,000 to 60,000 £80,000 to £100,000

Number of		Number of		Total number of		Total cost of	
Compulsory		other departures		exit packages		exit packages	
Redundancies		agreed in year		by cost-band		in each band £	
2014/15	2015/16	2014/15	2015/16	2014/15	2015/16	2014/15	2015/16
4	2	2	0	6	2	46,128	20,478
1	0	1	0	2	0	45,560	0
0	0	1	0	1	0	54,702	0
0	0	0	2	0	2	0	188,925
5	2	4	2	9	4	146,390	209,403

### 31. POST-EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME

### (i) Participation in the Pension Scheme:

As part of the terms and conditions of employment for its officers, the Council makes contributions towards the cost of post employment (retirement) benefits. Although these benefits will not actually be payable until employees retire, the authority has a commitment to make the payments for those benefits, and to disclose them at the time that employees earn their future entitlement.

The Council participates in the Local Government Pension Scheme (LGPS) administered locally by Nottinghamshire County Council. This is a funded defined benefit scheme with index linked benefits, meaning that that the authority and employees both pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets. The scheme is contracted out of the State Second Pension and until 31 March 2014, benefits were based on final salary and length of service. Changes to the LGPS came into effect on 1 April 2014 and all benefits accrued from this date are now based on a career average revalued salary and length of service on retirement.

In addition, the Council has made arrangements for the payment of added years benefits to certain retired employees, outside the provisions of the scheme. This is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made, however there are no investment assets built up to meet these pension liabilities. Cash therefore has to be generated to meet actual pensions payments as they eventually fall due.

The actuary, Barnett Waddingham, is instructed by Nottinghamshire County Council to undertake pension expense calculations, and has prepared its figures in accordance with its understanding of IAS19. The principal risks to Gedling Borough Council are the longevity assumptions, statutory changes to the scheme, changes to inflation and bond yields, and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirement to charge to the General Fund the amount required by statute, as described in the accounting policies note.

Further information can be found in the annual report of the Nottinghamshire County Council Pension Fund, which is available upon request from Nottinghamshire County Council, County Hall, West Bridgford, Nottingham NG2 7QP.

#### 31. POST-EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

#### (ii) Explanation of terms:

**Liabilities (obligations)** - the post employment benefits that have been promised under the formal terms of the pension scheme. Liabilities are measured on an actuarial basis, estimating the future cashflows that will arise from them based on such things as mortality rates, employee turnover, salary growth and expected early retirements under the scheme rules, discounted to present values.

**Assets** - the Council's attributable share of the investments held in the pension scheme to cover the liabilities, measured at fair value at the balance sheet date.

#### Movements on pensions assets and liabilities are analysed into the following constituents:

#### **Service cost - comprising:**

Current service cost - the increase in the present value of a defined benefit scheme's liabilities (defined benefit obligation) resulting from employee service in the current period.

Past service cost - the change in the present value of a scheme's liabilities for employee service in prior periods, resulting from a plan amendment (the introduction or withdrawal of a change to a defined benefit scheme) or a curtailment (a significant reduction in the number of employees covered by a scheme).

Gains or losses on settlements - arising when an authority enters into at transaction that eliminates all further legal or constructive obligations for part or all of the benefits provided under a defined benefit scheme.

**Net interest cost** - the change during the period in the net defined benefit liability/asset that arises from the passage of time. It comprises interest costs on the liabilities and the interest income on plan assets.

#### Re-measurement of the net defined liability/(asset) comprising:

Actuarial gains and losses - changes in the present value of the defined benefit obligation resulting from (a) experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred), and (b) the effects of changes in the actuarial assumptions.

Return on plan assets - excluding amounts included in net interest on the net defined benefit liability/(asset).

**Contributions by scheme participants** - the increase in scheme liabilities and assets due to payments into the scheme by employees.

**Contributions by employer** - the increase in scheme assets due to payments into the scheme by the employer.

Benefits paid - payments to discharge liabilities directly to pensioners.

#### (iii) Transactions relating to post-employment benefits:

Pensions are accounted for in accordance with IAS19. The cost of retirement benefits are recognised in the Cost of Services in the Comprehensive Income and Expenditure Statement (page 29) when they are earned by employees, rather than when they are eventually paid as pensions. However, the charge the Council is required to make against Council Tax is based on the cash payable in the year, therefore the real cost of post employment (retirement) benefits is reversed out of the General Fund via the Movement in Reserves Statement (page 28). Transactions affecting the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement are shown below.

# 31. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

	2014/15	2015/16
Community Income and Every distance Statement (CIES).	£000s	£000s
Comprehensive Income and Expenditure Statement (CIES):		
Cost of Services:		
a) Service cost comprising:	4 707	0.050
Current service cost Past service cost	1,787 76	2,259 0
b) Other Operating Expenditure:		
Administration Cost	10	1
c) Financing & Investment Income & Expenditure:		-
Net Interest Cost	1,377	1,413
Total Post Employment benefits charged to the Surplus or	.,011	1,110
Deficit on the Provision of Services	3,250	3,673
Re-measurement of the net defined liability comprising:	(2,000)	2.455
Return on plan assets in excess of interest (gain) Other actuarial (gains) and losses on assets	(3,682)	2,455 0
Actuarial (gains) and losses on changes in financial assumptions	13,649	(7,411)
Actuarial (gains) and losses on changes in demographic assumptions	0	0
Experience (gains) and losses on defined benefit obligation	0	(3)
Total Re-measurements (See Comprehensive Income and		
Expenditure Statement on page 29)	9,967	(4,959)
Total Post Employment benefits charged to the Comprehensive	40.047	(4.000)
Income and Expenditure Statement	13,217	(1,286)
Movement in Reserves Statement:		
Reversal of net charges made to the Surplus or Deficit on the		
Provision of Services for post-employment benefits in accordance with the Code (see note 5)	(3,250)	(3,673)
	,	
Actual amount charged against the General Fund Balance	2014/15	2015/16
for pensions in the year	£000s	£000s
Employer's contributions payable to the scheme	1,523	1,546
Discretionary payments (added years, pension strain etc)	156	130
Total	1,679	1,676

# 31. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

### (iv) Pensions Liabilities and Assets recognised in the Balance Sheet:

The amounts included in the balance sheet arising from the Council's obligation in respect of its defined benefit scheme is as follows:

	2011/12	2012/13	2013/14	2014/15	2015/16
	£000s	£000s	£000s	£000s	£000s
Present value of the funded defined benefit obligation	74,351	81,735	85,195	102,219	98,144
Fair value of assets	(47,208)	(54,160)	(55,010)	,	(59,327)
Net liability arising from the funded defined benefit obligation (LGPS)	27,143	27,575	30,185	41,638	38,817
Present value of the unfunded obligation (Discretionary Benefits)	1,792	1,853	1,907	1,992	1,851
Net Pension Liability on the Balance Sheet	28,935	29,428	32,092	43,630	40,668

The liabilities show the underlying commitments that the authority has in the long run to pay post-employment (retirement) benefits. These total £99.995m, including funded and unfunded obligations.

The net pension liability of £40.668m has a substantial impact on the net worth of the authority, as recorded in the Balance Sheet, reducing it by 120.2%. However, statutory arrangements for funding the deficit means that the financial position of the authority remains healthy. The deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees (ie. before payments fall due), as assessed by the actuary, therefore finance is only required to be raised to cover discretionary benefits when the pensions are actually paid.

Reconciliation of the movements in the fair value of	2014/15	2015/16
scheme liabilities:	£000s	£000s
Opening defined benefit obligation	87,102	104,211
Current service cost	1,787	2,259
Interest Cost	3,786	3,399
Change in financial assumptions	13,649	(7,411)
Change in demographic assumptions	0	0
Experience loss/(gain) on defined benefit obligation	0	(3)
Estimated Benefits Paid (net of transfers in)	(2,555)	(2,831)
Past Service Cost including curtailments	76	0
Contributions by Scheme Participants	496	501
Unfunded Pension Payments	(130)	(130)
Closing defined benefit obligation	104,211	99,995

## 31. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

Reconciliation of the movements in the fair value of scheme	2014/15	2015/16
assets:	£000s	£000s
Opening fair value of scheme assets	55,010	60,581
Interest on assets	2,409	1,986
Return on plan assets in excess of interest	3,682	(2,455)
Other actuarial gains/(losses)	0	0
Administration expenses	(10)	(1)
Contributions by Employer including Unfunded Benefits	1,679	1,676
Contributions by Scheme Participants	496	501
Estimated Benefits paid including Unfunded Benefits	(2,685)	(2,961)
Closing fair value of scheme assets	60,581	59,327

LGPS assets allocated to Gedling Borough Council	2013/14	2014/15	201	5/16
by asset class:	£000s	£000s	£000s	%
Equities	40,157	42,705	41,304	69
Gilts	4,401	1,893	1,846	3
Other Bonds	2,751	4,276	4,058	7
Property	6,051	7,071	7,494	13
Cash	1,650	2,946	2,405	4
Inflation-linked Pooled Fund	n/a	1,690	1,670	3
Infrastructure	n/a	n/a	550	1
Total assets allocated to Gedling Borough Council	55,010	60,581	59,327	100

It is estimated that Gedling Borough Council's share of the total assets in the fund is approximately 1%.

Information regarding the detail of the total assets held in the Fund at 31 December 2015 is summarised in the table below. This represents the percentages of the total Fund held in each asset class, split by those that have a quoted market price in an active market, and those that do not. Further information regarding the Fund's precise asset allocations is available from Nottinghamshire County Council Pension Fund as administering authority.

Asset Class		Quoted	Unquoted	Total
		%	%	%
Fixed Interest Gov't Securities	UK	3.1	0.0	3.1
	Overseas	0.0	0.0	0.0
Corporate Bonds	UK	6.6	0.0	6.6
	Overseas	0.3	0.0	0.3
Equities	UK	32.3	0.1	32.4
	Overseas	35.3	0.0	35.3
Property	All	0.0	12.6	12.6
Others:	Private equities	0.0	1.9	1.9
	Infrastructure	0.0	0.9	0.9
	Inflation-linked pooled fund	0.0	2.8	2.8
	Cash/temporary investments	0.0	4.1	4.1
Total		77.6	22.4	100.0

#### 31. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

#### (v) Basis for estimating Liabilities and Assets:

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. Both the LGPS and the Discretionary Benefit liabilities have been assessed by Barnett Waddingham Ltd. Actuaries, an independent firm of actuaries. No differentiation has been made between the two schemes in terms of assumptions. Estimates for the Nottinghamshire County Council Pension Fund are based on the latest full valuation of the scheme at 31 March 2013. The actuary's estimate for the duration of Gedling Borough Council's liabilities is 18 years.

Significant assumptions used by the actuary as at 31 March 2016 are as follows:

#### **Expected return on assets:**

The discount rate is the annualised yield at the 18-year point on the Merill Lynch AA rated corporate bond yield curve which has been chosen to meet the requirements of IAS19 and with the consideration of the Council's liabilities. This is consistent with the approach used at the last accounting date.

#### **Mortality assumptions:**

Assumed life expectations from the age of 65 are as follows:

Retiring today- Male Female

Retiring in 20 years- Male

Female

31 Mar 14	31 Mar 15	31 Mar 16
Years	Years	Years
22.0	22.1	22.1
25.1	25.2	25.3
24.1	24.2	24.4
27.4	27.6	27.7

# **Financial Assumptions**

The financial assumptions used for IAS19 purposes are as follows, and were set with reference to market conditions at 31 March 2016.

Retail Price Index increase Consumer Price Index increase Salary Increase Pension Increase Discount rate for liabilities

31 Mar	ch 2014	31 Mar	ch 2015	31 Marc	ch 2016
% pa	Real %	% pa	Real %	% pa	Real %
3.5	-	3.2	-	3.2	-
2.7	-0.8	2.4	-0.8	2.3	-0.9
4.5	1.0	4.2	1.0	4.1	0.9
2.7	-0.8	2.4	-0.8	2.3	-0.9
4.4	0.9	3.3	0.1	3.6	0.4

The RPI increase assumption is set based on the difference between conventional gilt yields and index-linked gilt yields at the accounting date using data published by the Bank of England (BOE), specifically the 18-year point on the BOE market implied inflation curve. The RPI assumption is therefore 3.2% per annum. This is consistent with the approach used at the last accounting date.

As future pension increases are expected to be based on CPI rather than RPI, the actuary has made a further assumption that CPI will be 0.9% below RPI, ie. 2.3%. This is a slightly higher differential than in 2014/15 and is considered to be a reasonable estimate for the future differences in the indices, based on the different calculation methods and recent independent forecasts.

Salaries are assumed to increase at 1.8% above CPI in addition to a promotional scale.

#### 31. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out above. The sensitivity analysis below has been determined based on reasonably possible changes of the assumptions, occurring at the end of the reporting period, and assume for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes to some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, ie. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

Sensitivity analysis:	£000s	£000s	£000s
Adjustment to discount rate:	+0.1%	0%	-0.1%
Present value of total obligation Projected service cost	98,268 1,969	99,995 2,016	,
Adjustment to long term salary increase:	+0.1%	0%	-0.1%
Present value of total obligation Projected service cost	100,250 2,017	99,995 2,016	,
Adjustment to pension increase and deferred revaluation	+0.1%	0%	-0.1%
Present value of total obligation Projected service cost	101,520 2,063	99,995 2,016	,
Adjustment to mortality age rating assumption	+ 1 Year	None	- 1 Year
Present value of total obligation Projected service cost	103,022 2,067	99,995 2,016	,

# Asset and liability matching strategy

The LGPS administered by Nottinghamshire County Council does not operate an asset and liability matching strategy. The Pension Fund accounts include a section on the nature and extent of risks arising from financial instruments, and directs readers to the Fund's Risk Management Strategy and Risk Register. This information is available in the Pension Fund Annual Report via the fund's website, www.nottspf.org.uk.

# Impact on the Council's cash flows

The objectives of the pension scheme are to keep employers' contributions at as constant a rate as possible. Contributions are set every three years as a result of the actuarial valuation of the fund, as required by the regulations. The next triennial valuation will be carried out as at 31 March 2016 and will take account of the national changes to public sector pensions, which established new career average revalued earnings schemes from 1 April 2014. There are no minimum funding levels in the LGPS, however contributions are generally set to target a funding level of 100% using the actuarial valuation assumptions.

The actuary's estimate of the total pension expense for the year to 31 March 2017 is £3,453,000. Service cost is estimated to be £2,016,000, net interest on the defined liability £1,436,000, and administration expenses £1,000. Expected contributions for discretionary benefits are £130,000, as per the Council's own budget for 2016/17.

#### 32. CONTINGENT LIABILITIES

No significant contingent liabilities have been identified at the Balance Sheet date.

#### 33. CONTINGENT ASSETS

#### **VAT - Fleming Claims and Compound Interest**

In conjunction with its advisors, the Council submitted three claims for the refund of VAT and appropriate interest following the House of Lords decision in the Fleming case. After deduction of professional fees, these claims benefited the General Fund balance by £840,000 in 2010/11.

To date, HMRC have rejected claims for compound interest, and have only paid simple interest on the sums refunded. The Appeal Court supported the taxpayer's right to compound interest, however HMRC and the taxpayer have now received permission to appeal to the Supreme Court. Should the ongoing legal action be ultimately successful, the Council may benefit from a significant additional sum of interest, however the Government has introduced a corporation tax charge of 45% on any compound interest awarded, and this would potentially be withheld from any payment to the Council. The Council's advisers are exploring all options for challenging the lawfulness of the proposed legislation.

#### VAT - Sporting and Leisure Services - Non-Business claim

In conjunction with its advisers, the Council has submitted claims for the reimbursement of output tax accounted for on the supply of sporting services, on the basis that it is not a taxable person in providing them and the services are therefore outside the scope of VAT. Should these claims be successful the General Fund may potentially benefit from over £1m, however HMRC have as yet not accepted the non-business principle and indeed has put forward an argument for sporting services to be classed as exempt.

#### **Preserved Right to Buy Receipts**

As a result of the Large Scale Voluntary Transfer of its housing stock in November 2008, the Council has an agreement with Gedling Homes relating to future sales under Preserved Right to Buy regulations. The Council will receive the net proceeds from sales to existing tenants, after an agreed deduction for conveyancing and valuation costs, and for rent foregone by Gedling Homes, adjusted by the January retail price index, until November 2018.

#### 34. EVENTS AFTER THE BALANCE SHEET DATE

The Statement of Accounts was authorised and issued by Alison Ball CPFA, Chief Financial Officer, on 30 June 2016. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2016, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

On 23 June 2016 an EU referendum took place and the people of the United Kingdom voted to leave the European Union. Until exit negotiations are concluded, the UK remains a full member of the EU and all the rights and obligations of EU membership remain in force. During this period the Government will continue to negotiate, implement and apply EU legislation and it will be for the Government, under the new Prime Minister, to begin negotiations to exit the EU. The outcome of these negotiations will determine what arrangements apply in relation to EU legislation and funding once the UK has left the EU. This is therefore a non-adjusting event for which no estimate of its financial effect on the reporting entity can be made.

There are no other events after the balance sheet date to report.

# ANNUAL STATEMENT OF ACCOUNTS 2015/16 COLLECTION FUND STATEMENT

The Collection Fund Statement is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from the taxpayers, and distribution to local authorities and the Government, of Council Tax and Non Domestic Rates.

	2014/15				2015/16	
Council	NNDR	Total		Council	NNDR	Total
Tax				Tax		
£000s	£000s	£000s		£000s	£000s	£000s
			INCOME:			
(57,872)	0	(57,872)	Council Tax Receivable	(59,860)	0	(59,860)
0	(20,878)	(20,878)	Business Rates Receivable	0	(21,647)	(21,647)
(57,872)	(20,878)	(78,750)		(59,860)	(21,647)	(81,507)
			Apportionment of previous year			
			<u>deficits</u>			
0	(329)	(329)	Central Government	0	(1,070)	(1,070)
0	(59)	(59)	Nottinghamshire County Council	0	(192)	(192)
0	0	0	Notts. Police and Crime Commissioner	0	0	0
0	(6)	(6)	Combined Fire Authority	0	(21)	(21)
0	(263)	(263)	Gedling Borough Council	0	(856)	(856)
0	(657)	(657)		0	(2,139)	(2,139)
			EXPENDITURE:			
			Apportionment of previous year			
	0	0	surpluses			
0	0	0	Central Government	0	0	0
416	0	416	Nottinghamshire County Council	586	0	586
58 24	0	58	Notts. Police and Crime Commissioner	83	0	83
56	0	24 56	Combined Fire Authority Gedling Borough Council	34 81	0	34 81
	, ,					
554	0	554		784	0	784
			Precepts, Demands and Shares			
0	10,530	10,530	Central Government	0	10,782	10,782
42,486	1,895	44,381	Nottinghamshire County Council	44,197	1,941	46,138
6,039	0	6,039	Notts. Police and Crime Commissioner	6,282	0	6,282
2,481	211	2,692	Combined Fire Authority	2,579	216	2,795
5,344	8,424	13,768	Gedling Borough Council	5,451	8,625	14,076
519	0	519	Parish Councils	536	0	536
56,869	21,060	77,929		59,045	21,564	80,609

# ANNUAL STATEMENT OF ACCOUNTS 2015/16 COLLECTION FUND STATEMENT (Continued)

	2014/15				2015/16	
Council	NNDR	Total		Council	NNDR	Total
Tax				Tax		
£000s	£000s	£000s		£000s	£000s	£000s
			Other Charges to Collection Fund			
157	184	341	Sums written off	155	82	237
155	(80)	75	Incr/(Decr) in Bad Debt Provisions	68	49	117
0	1,221	1,221	Incr/(Decr) in Provision for Appeals	0	579	579
0	89	89	Transitional Protection Payments due	0	67	67
0	0	0	Renewables retained by GBC	0	80	80
0	102	102	Costs of Collection	0	101	101
0	2	2	Interest	0	0	0
312	1,518	1,830		223	958	1,181
(137)	1,043	906	Net Deficit/(Surplus) for Current Yr.	192	(1,264)	(1,072)
696	959	1,655	Add Balance BFwd from Previous Yr.	559	2,002	2,561
559	2,002	2,561	Balance CFwd (Surplus) / Deficit (notes 2 and 4 to the Collection Fund Accounts)	751	738	1,489

# ANNUAL STATEMENT OF ACCOUNTS 2015/16 NOTES TO THE COLLECTION FUND ACCOUNTS

COUNCIL TAX BASE		2014/15	2015/16
		Number	Number
Chargeable Dwellings in each Band at Band D equivalent	Band A*	14	15
and after allowing for discounts, disregards, exemptions	Band A	5,798	5,995
etc.	Band B	8,712	8,938
	Band C	7,327	7,464
Note: Disability Reduction reduces the Council Tax	Band D	5,812	5,839
charge to a lower Band. In the case of Band A, this	Band E	4,102	4,145
results in the creation of a Band A*.	Band F	1,762	1,815
	Band G	1,242	1,263
	Band H	143	136
Council Tax Base		34,912	35,610

#### 2. ACCOUNTING FOR THE COLLECTION FUND BALANCE - COUNCIL TAX

A billing authority acts as an agent, collecting Council Tax on behalf of the major preceptors, as well as itself. Council Tax transactions and balances therefore need to be allocated between the billing authority and the major preceptors.

In accordance with the Code, only the share of the Council Tax Collection Fund deficit attributable to Gedling Borough Council is shown in its own Balance Sheet. The shares attributable to the major preceptors are included in Other Local Authority debtors in respect of Nottinghamshire County Council, and in General Debtors in respect of the Police and Fire Authorities.

The opening balance on the Council Tax Collection Fund was a deficit of £0.559m. By 31 March 2016, this deficit had increased to £0.751m.

#### **Balance Sheet Debtors:**

Nottinghamshire County Council (Local Authority Debtors)
Nottinghamshire Police & Crime Commissioner (General Debtors)
Combined Fire Authority (General Debtors)

# Council Tax Deficit attributable to Gedling BC

**TOTAL** 

1.

2015/16	2014/15
£000s	£000s
570	420
77	60
32	24
679	504
72	55
751	559

## 3. NATIONAL NON DOMESTIC RATES (NNDR)

- (a) Non Domestic Rateable Value at 31 March
- (b) Multiplier for General Businesses
- (c) Multiplier for Small Businesses

2015/16	2014/15
£53,215,084	£52,643,168
49.3p	48.2p
48.0p	47.1p

# **NOTES TO THE COLLECTION FUND ACCOUNTS (Continued)**

#### 4. ACCOUNTING FOR THE COLLECTION FUND BALANCE - NNDR

Following the introduction of the Business Rates Retention Scheme on 1 April 2013, billing authorities act as agents, collecting non domestic rates on behalf of the major preceptors and central government and, as principals, collecting rates for themselves. NNDR transactions and balances therefore need to be allocated between the billing authority, the major preceptors and central government. The applicable proportions are 50% for central government, 40% for Gedling Borough Council as the billing authority, 9% for Nottinghamshire County Council and 1% for the Fire Authority.

In accordance with the Code, only the share of the NNDR Collection Fund deficit attributable to Gedling Borough Council is shown in its own Balance Sheet. The shares attributable to the major preceptors are included in Other Local Authority debtors in respect of Nottinghamshire County Council, and in General Debtors in respect of the Fire Authority. The share attributable to central government is included in government debtors.

The opening balance on the NNDR Collection Fund was a deficit of £2.002m. By 31 March 2016, this deficit had fallen to £0.738m.

<b>Balance</b>	<b>Sheet</b>	<b>Debtors:</b>
----------------	--------------	-----------------

Central Government

Nottinghamshire County Council (Local Authority Debtors)

Combined Fire Authority (General Debtors)

NNDR	Deficit	attributable	to	Gedling	BC
ININDIZ	Delicit	attributable	w	Geuiiiiq	$\mathbf{D}$

**TOTAL** 

2014/15	2015/16
£000s	£000s
1,001	369
180	67
20	7
1,201	443
801	295
2,002	738

# 5. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY WITH REGARD TO THE COLLECTION FUND

#### (i) Arrears:

## **Uncertainties**

An estimate of the impairment of NNDR and Council Tax debtors is based upon the age and type of each debt. The percentages for impairment applied reflect an assessment of the recoverability of each debt based on past experience and a view of the impact of the prevailing economic climate. The total Collection Fund provision for impairment at 31 March 2016 is £1,321,800, of which £70,700 and £113,100 represent Gedling's shares of NNDR and Council Tax respectively.

#### Effect if actual results differ from assumptions

If collection rates were to deteriorate, a 10% increase on the impairment percentage would require an additional total of £306,800 to be set aside as an allowance. However, collection rates have not varied by more than 0.6% in any of the past five years.

## (ii) Appeals:

#### **Uncertainties**

The Business Rates Retention scheme introduced a requirement to maintain a provision for rating appeals. The system is complex and neither the number of successful appeals nor the percentage reduction in rateable value achieved can be pre-determined. The current provision totals £2,355,900 of which the Council's share as billing authority is £942,400.

#### Effect if actual results differ from assumptions

A change of 5% in the assumed success rate could increase or decrease the provision required by around £277,000. Of this, the Council's share as billing authority would be 40%, ie. £111,000.

This page is intentionally blank

# **Audit Statements**

#### Independent auditor's report to the members of Gedling Borough Council

We have audited the financial statements of Gedling Borough Council for the year ended 31 March 2016 on pages 28 to 81. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16.

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014. Our audit work has been undertaken so that we might state to the members of the Authority, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Chief Financial Officer and auditor

As explained more fully in the Statement of the Chief Financial Officer's Responsibilities, the Chief Financial Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that the financial statements give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Chief Financial Officer; and the overall presentation of the financial statements.

In addition, we read all the financial and non-financial information in the Narrative Statement to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2016 and of the Authority's and the Group's expenditure and income for the year then ended;
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16.

#### Matters on which we are required to report by exception

The Code of Audit Practice requires us to report to you if:

- the Annual Governance Statement set out on pages 88 to 92 does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or
- the information given in the Narrative Statement for the financial year for which the financial statements are prepared is not consistent with the financial statements; or
- any matters have been reported in the public interest under Section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of, the audit; or
- any recommendations have been made under Section 24 of the Local Audit and Accountability Act 2014; or
- any other special powers of the auditor have been exercised under the Local Audit and Accountability Act 2014.

We have nothing to report in respect of these matters.

# Conclusion on Gedling Borough Council's arrangements for securing economy, efficiency and effectiveness in the use of resources

#### Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

#### Auditor's responsibilities

We are required under Section 20(1) (c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Comptroller and Auditor General (C&AG) requires us to report to you our conclusion relating to proper arrangements.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

# Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion issued by C&AG in November 2015, as to whether Gedling Borough Council had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The C&AG determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether Gedling Borough Council put in place proper arrangements

for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2016.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, Gedling Borough Council had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### Conclusion

On the basis of our work, having regard to the guidance issued by the C&AG in November 2015, we are satisfied that, in all significant respects, Gedling Borough Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2016.

# Certificate

We certify that we have completed the audit of the financial statements of Gedling Borough Council in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice.

#### **Andrew Bush**

For and on behalf of KPMG LLP, Statutory Auditor

**Chartered Accountants** 

St Nicholas House 31 Park Row Nottingham NG1 6FQ

Date:

# **Accompanying Statements**

#### ANNUAL GOVERNANCE STATEMENT

**SCOPE OF RESPONSIBILITY** - Gedling Borough Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. Gedling Borough Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, Gedling Borough Council is also responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, including arrangements for the management of risk.

Gedling Borough Council has approved and adopted a code of corporate governance, which is consistent with the principles of the CIPFA/SOLACE Framework Delivering Good Governance in Local Government. A copy of the code can be obtained by contacting the Service Manager - Audit & Asset Management at Gedling Borough Council, Arnot Hill Park, Arnold, Nottingham NG5 6LU (vince.rimmington@gedling.gov.uk). This statement explains how Gedling Borough Council has complied with the code and also meets the requirements of the Accounts and Audit Regulations 2015, regulation 6(1)(b), which requires all relevant bodies to prepare an annual governance statement.

**THE PURPOSE OF THE GOVERNANCE FRAMEWORK** - The governance framework comprises the systems and processes, and culture and values, by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads its communities. It enables the authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of Gedling Borough Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The governance framework has been in place at Gedling Borough Council for the year ended 31 March 2016 and up to the date of approval of the annual report and statement of accounts.

**THE GOVERNANCE FRAMEWORK** - The governance framework supports the Authority in establishing, implementing and monitoring policies and objectives. The following documents establish these policies, aims and objectives at a strategic level:

- The Corporate Plan (The Gedling Plan)
- The Development Plan
- The Treasury Strategy
- The Capital Strategy

These high level plans are further supported by departmental service plans and operational plans. The Authority's Constitution provides clear guidance on how the Authority operates, how decisions are made and the procedures and protocols to ensure that decisions and activities are efficient, transparent and accountable to local citizens. Some of these processes are required by law, whilst others are determined by the Council for itself. All of these documents are within the Council's Publication Scheme and available on the Council's website at <a href="https://www.gedling.gov.uk">www.gedling.gov.uk</a> or can be inspected at the Council's Civic Centre, Arnot Hill Park, Arnold, Nottinghamshire.

The Authority's Corporate Governance Framework defines the roles and responsibilities of the executive, non-executive, scrutiny and officer functions, and demonstrates how the Authority meets

#### ANNUAL GOVERNANCE STATEMENT

defined standards of governance in relation to its policies and aims and objectives. The Authority's Corporate Risk Scorecard and Action Plan are incorporated within the Corporate Governance Framework. This records the process and results for identifying, assessing, managing and monitoring strategic risks. These documents are updated and reviewed by senior management regularly. Control issues identified within Internal Audit reviews are integrated within the Risk Management process, providing an holistic and integrated source of assurance.

The Council Plan lays out the Authority's vision, priorities and values. The plan affirms its commitment to continuous service improvement. The Authority recognises the increasing importance of working in partnership with other agencies and is committed to partnership working in order to deliver its priorities and wider themes.

The Authority acknowledges its responsibility to ensure that it operates an effective system of internal control to maintain and operate controls over its resources. This system of internal control can only provide reasonable (not absolute) assurance that assets are safeguarded, transactions authorised and properly recorded, and that material errors or irregularities are prevented or would be detected within a reasonable period. The internal control system includes:

- Annual review of the effectiveness of the Authority's Corporate Governance Framework, including signed Assurance Statements from Corporate Directors and Service Managers,
- An established anti-fraud strategy, including whistle-blowing procedures, communicated to members, officers and the public and available on the Council's website,
- Audit Committee established to undertake the core functions as identified in CIPFA guidance.
- The Terms of Reference for the Audit Committee have been reviewed and previously updated to include specific responsibility for reviewing risk management procedures, including the reporting arrangements on strategic risks via a corporate risk scorecard.
- The development of a risk register to include the identification of both strategic and operational risks, and the formulation of a Corporate Risk Scorecard for reporting purposes,
- Performance Plan monitoring, review and reporting,
- Facilitation of policy and decision making through the constitution, codes of conduct and the decision-making process, forward plan and role of the scrutiny committees,
- The statutory roles of the Council's Monitoring Officer and Chief Finance Officer place a duty on these post holders to ensure compliance with established policies, procedures, laws and regulations,
- Compliance with established policies, procedures, laws and regulations are monitored through the work of the Finance and Legal staff that are adequately trained and experienced,
- Internal audit reviews are carried out using a risk based audit approach with the emphasis on key financial systems. This work is undertaken in co-operation with the Council's External Auditor ensuring maximum use of Audit resources and ensure that professional standards are maintained,
- A Risk Management Strategy that is led by Senior Management for the identification and evaluation of Corporate Risks, and integrated with the work of Internal Audit to provide an holistic source of assurance aligned to corporate objectives,
- Departmental operational risk registers, subject to regular departmental review,

#### ANNUAL GOVERNANCE STATEMENT

- The financial management of the authority and the reporting of financial management through Standing Orders, Financial Regulations, a scheme of delegation and supporting procedure notes and manuals including a comprehensive budgeting and budget monitoring system, and a robust medium term financial planning process which are all subject to internal audit review,
- Budgetary and performance management and reporting to Management, Cabinet and Council,
- · Formal project management guidelines,
- Adherence to good employment practices.

**REVIEW OF EFFECTIVENESS** - Gedling Borough Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of the effectiveness of the system of internal control is informed by the work of the executive managers within the authority who have responsibility for the development and maintenance of the governance environment, the Head of Internal Audit's annual report, and also by comments made by the external auditors and other review agencies and inspectorates.

The Council's approach includes an annual review of the Council's Corporate Governance process by the Senior Leadership Team, which includes signed assurance statements.

All Chief Officers of the Council are required to keep under review and comply with the elements of internal control that apply to each of them individually and collectively. Annual statements are made by the Chief Officers confirming compliance within their respective areas of responsibility and highlighting areas of concern if appropriate.

The constitution sets out the responsibility of members and senior managers, in particular the posts of the Chief Executive, Monitoring Officer and Section 151 Officer.

The Cabinet members have both collective and individual responsibility for ensuring that decisions of the Council delegated to them are in compliance with the Authority's overall governance arrangements, including the review of financial management reports. For non-executive functions, this responsibility rests with the Audit Committee. This committee meets on a regular basis, generally at least four times a year, and reviews the outcomes of individual audit reviews, helps plan overall internal audit activity and receives both interim and annual reports from the Internal and External Auditor.

Covalent, an electronic performance management system, has been implemented which has achieved improvements in the performance data gathering process and enhanced the Council's performance reporting. The Council's Cabinet and Senior Leadership Team receive quarterly reports detailing both financial and operational performance throughout the financial year. These reports have resulted in changes to budgets and performance plans and this process forms the basis of operational management at the corporate level.

The Council also operates scrutiny arrangements. The Council's Overview and Scrutiny Committee review decisions of the executive and contributes to policy development.

The Council continues to operate a robust standards function through an established Standards Committee, with defined roles and responsibilities for promoting and maintaining high standards of conduct by the Council's members and co-opted members.

Internal Audit undertakes reviews of the Authority's system of internal control. These reviews together with the assurance statements from the Chief Executive, Chief Financial Officer, Monitoring Officer and Corporate Director's support the assurance statement and findings given by the Service Manager - Audit & Asset Management, the Council's Chief Internal Auditor. This Assurance Statement concluded that systems of internal control were adequate and operating effectively.

#### ANNUAL GOVERNANCE STATEMENT

The internal audit statement and senior management assurance statements were further evidenced by external evaluators such as the External Auditor's annual audit and inspection letter and governance report and other inspectorate reports.

The Council is required to identify and explain whether financial management arrangements conform to the governance requirements set out in the CIPFA Statement on the role of the Chief Financial Officer in Local Government (2010). The Statement requires that the Chief Financial Officer (CFO) reports directly to the Chief Executive and is a member of the Leadership Team with a status at least equivalent to other members.

The CFO reports directly to the Chief Executive and is a member of the Council's Senior Leadership Team. These arrangements are in full compliance with the criteria outlined in the statement.

**SIGNIFICANT GOVERNANCE ISSUES:** There were no significant issues identified within the Governance process to warrant inclusion in the 2015-16 Annual Governance Statement. The Council's external auditors did not identify any significant risks for consideration within their 2015-16 audit plan.

**EMERGING GOVERNANCE ISSUES:** The following issues are not highlighted as current control or risk concerns, but are included to highlight the Council's awareness of emerging issues through its proactive and holistic approach to governance:

<u>External Economy</u> – the Council remains susceptible to, but vigilant for, the external risks posed by the uncertain economic and political climate. Despite ongoing pressures and squeezes on costs, income streams and funding, effective planning has resulted in the Council's 2016-17 budget having no significant reductions in service.

The Council has a strong track record in maintaining a sound financial position through effective Medium Term Financial Planning. The Council is well placed to deal with the ongoing pressure on income and funding streams.

Nevertheless, the Council faces a significantly challenging period to maintain its historic solid financial and governance position. Plans have been developed outlining the Council's priorities, however, the challenge remains to deliver the action required to maintain its financial standing.

• **Employee Pay & Rewards** – as a consequence of an increasingly buoyant labour market, employees are becoming increasingly confident to change employers.

This presented a specific issue for the Council in remaining competitive with respect to pay and benefits, particularly where recruitment competes with the private sector, posing a specific problem with respect to recruiting and retaining experienced technically qualified professional staff.

The Council has responded to this risk by undertaking an independent review to consider the competitiveness of its pay and rewards policy. As a consequence of the review the Council took a bold step in providing a pay increase to the majority of staff in excess of nationally agreed rates.

In addition, market supplements have been developed and implemented where the recruitment of experienced and technically qualified professional staff has been a fundamental problem.

It is anticipated that these actions will sufficiently mitigate the risks identified, however, the impact of implementation will be kept under review.

# **ANNUAL GOVERNANCE STATEMENT**

The above risk and internal control issues have been reported specifically to the Authority's Senior Leadership Team and action plans to ensure that all issues are addressed within 2016-17 have been developed.

We have been advised of the implications of the result of the review and of the effectiveness of the system of internal control. We will monitor the implementation of our action plans to address identified issues and ensure improvements are effectively implemented.

John Clarke	31 May 2016
Signature of Leading Member:	Date:
John Robinson	31 May 2016
Signature of the Chief Executive:	Date:

This is the Unaudited Version, published on 30 June 2016 by the Financial Services Team.

Having trouble reading this?

Please call the Council's Communications Team on 0115 901 3801 if you need it in large print, audio or another format.



# **Finance**

Civic Centre, Arnot Hill Park Arnold, Nottingham NG5 6LU

(0115) 9013990 Direct Line: Switchboard: (0115) 901 3901 Extension: 3990 (0115) 901 3861 Fax. (0115) 901 3935 Minicom: mike.hill@gedling.gov.uk MH/SMH

Email: Our Ref:

Please ask for:

Mike Hill

Date: 20 September 2016

Mr Andrew Bush **KPMG LLP** St Nicholas House 31 Park Row Nottingham NG1 6FQ

Dear Sir.

This representation letter is provided in connection with your audit of the financial statements of Gedling Borough Council ("the Authority"), for the year ended 31 March 2016, for the purpose of expressing an opinion:

- as to whether these financial statements give a true and fair view of the financial position of the Authority as at 31 March 2016 and of the Authority's expenditure and income for the year then ended;
- whether the financial statements have been prepared properly in accordance with the ii. CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16.

These financial statements comprise the Authority Movement in Reserves Statements, the Authority Comprehensive Income and Expenditure Statements, the Authority Balance Sheets, the Authority Cash Flow Statements and the Collection Fund and the related notes.

The Authority confirms that the representations it makes in this letter are in accordance with the definitions set out in the Appendix to this letter.

The Authority confirms that, to the best of its knowledge and belief, having made such inquiries as it considered necessary for the purpose of appropriately informing itself:

#### **Financial statements**

- 1. The Authority has fulfilled its responsibilities, as set out in the Accounts and Audit Regulations 2015, for the preparation of financial statements that:
  - give a true and fair view of the financial position of the Authority as at 31 March 2016 and of the Authority's expenditure and income for the year then ended;
  - ii. have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16.

The financial statements have been prepared on a going concern basis.

- 2. Measurement methods and significant assumptions used by the Authority in making accounting estimates, including those measured at fair value, are reasonable.
- 3. All events subsequent to the date of the financial statements and for which IAS 10 *Events after the reporting period* requires adjustment or disclosure have been adjusted or disclosed.
- 4. The effects of uncorrected misstatements are immaterial, both individually and in aggregate, to the financial statements as a whole.

# Information provided

- 5. The Authority has provided you with:
  - access to all information of which it is aware, that is relevant to the preparation of the financial statements, such as records, documentation and other matters;
  - additional information that you have requested from the Authority for the purpose of the audit; and
  - unrestricted access to persons within the Authority from whom you determined it necessary to obtain audit evidence.
- 6. All transactions have been recorded in the accounting records and are reflected in the financial statements.
- 7. The Authority confirms the following:
  - i) The Authority has disclosed to you the results of its assessment of the risk that the financial statements may be materially misstated as a result of fraud.

Included in the Appendix to this letter are the definitions of fraud, including misstatements arising from fraudulent financial reporting and from misappropriation of assets.

- ii) The Authority has disclosed to you all information in relation to:
  - a) Fraud or suspected fraud that it is aware of and that affects the Authority and involves:
    - management;
    - · employees who have significant roles in internal control; or
    - others where the fraud could have a material effect on the financial statements; and
  - b) allegations of fraud, or suspected fraud, affecting the Authority's financial statements communicated by employees, former employees, analysts, regulators or others.

In respect of the above, the Authority acknowledges its responsibility for such internal control as it determines necessary for the preparation of financial statements that are free from material misstatement, whether due to fraud or error. In particular, the Authority acknowledges its responsibility for the design, implementation and maintenance of internal control to prevent and detect fraud and error.

- 8. The Authority has disclosed to you all known instances of non-compliance or suspected non-compliance with laws and regulations whose effects should be considered when preparing the financial statements.
- 9. The Authority has disclosed to you and has appropriately accounted for and/or disclosed in the financial statements, in accordance with IAS 37 *Provisions, Contingent Liabilities and Contingent Assets*, all known actual or possible litigation and claims whose effects should be considered when preparing the financial statements.
- 10. The Authority has disclosed to you the identity of the Authority's related parties and all the related party relationships and transactions of which it is aware. All related party relationships and transactions have been appropriately accounted for and disclosed in accordance with IAS 24 *Related Party Disclosures*.

# 11. The Authority confirms that:

- a) The financial statements disclose all of the key risk factors, assumptions made and uncertainties surrounding the Authority's ability to continue as a going concern as required to provide a true and fair view.
- b) Any uncertainties disclosed are not considered to be material and therefore do not cast significant doubt on the ability of the Authority to continue as a going concern.
- 12. On the basis of the process established by the Authority and having made appropriate enquiries, the Authority is satisfied that the actuarial assumptions underlying the valuation of defined benefit obligations are consistent with its knowledge of the business and are in accordance with the requirements of IAS 19 (revised) Employee Benefits.

The Authority further confirms that:

- a) all significant retirement benefits, including any arrangements that are:
  - statutory, contractual or implicit in the employer's actions;
  - arise in the UK and the Republic of Ireland or overseas:
  - funded or unfunded; and
  - approved or unapproved,

have been identified and properly accounted for; and

b) all plan amendments, curtailments and settlements have been identified and properly accounted for.

This letter was tabled and agreed at the meeting of the Audit Committee on 20 September 2016.

Yours faithfully,

### **Chair of the Audit Committee**

Councillor Paul Feeney

# **Deputy Chief Executive and Chief Financial Officer**

Mike Hill

cc. Audit Committee

# Appendix to the Authority Representation Letter of Gedling Borough Council:

## **Definitions**

#### **Financial Statements**

A complete set of financial statements comprises:

- A Comprehensive Income and Expenditure Statement for the period;
- A Balance Sheet as at the end of the period;
- A Movement in Reserves Statement for the period;
- A Cash Flow Statement for the period; and
- Notes, comprising a summary of significant accounting policies and other explanatory information.

•

A local authority is required to present group accounts in addition to its single entity accounts where required by chapter nine of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16.

A housing authority must present:

- a HRA Income and Expenditure Statement; and
- a Movement on the Housing Revenue Account Statement.

A billing authority must present a Collection Fund Statement for the period showing amounts required by statute to be debited and credited to the Collection Fund.

A pension fund administering authority must prepare Pension Fund accounts in accordance with Chapter 6.5 of the Code of Practice.

An entity may use titles for the statements other than those used in IAS 1. For example, an entity may use the title 'statement of comprehensive income' instead of 'statement of profit or loss and other comprehensive income'.

## **Material Matters**

Certain representations in this letter are described as being limited to matters that are material.

## IAS 1.7 and IAS 8.5 state that:

"Material omissions or misstatements of items are material if they could, individually or collectively, influence the economic decisions that users make on the basis of the financial statements. Materiality depends on the size and nature of the omission or misstatement judged in the surrounding circumstances. The size or nature of the item, or a combination of both, could be the determining factor."

#### Fraud

Fraudulent financial reporting involves intentional misstatements including omissions of amounts or disclosures in financial statements to deceive financial statement users.

Misappropriation of assets involves the theft of an entity's assets. It is often accompanied by false or misleading records or documents in order to conceal the fact that the assets are missing or have been pledged without proper authorisation.

#### **Error**

An error is an unintentional misstatement in financial statements, including the omission of an amount or a disclosure.

Prior period errors are omissions from, and misstatements in, the entity's financial statements for one or more prior periods arising from a failure to use, or misuse of, reliable information that:

- a) was available when financial statements for those periods were authorised for issue; and
- b) could reasonably be expected to have been obtained and taken into account in the preparation and presentation of those financial statements.

Such errors include the effects of mathematical mistakes, mistakes in applying accounting policies, oversights or misinterpretations of facts, and fraud.

# Management

For the purposes of this letter, references to "management" should be read as "management and, where appropriate, those charged with governance".

# **Related Party and Related Party Transaction**

### Related party:

A related party is a person or entity that is related to the entity that is preparing its financial statements (referred to in IAS 24 *Related Party Disclosures* as the "reporting entity").

- a) A person or a close member of that person's family is related to a reporting entity if that person:
  - i. has control or joint control over the reporting entity;
  - ii. has significant influence over the reporting entity; or
  - iii. is a member of the key management personnel of the reporting entity or of a parent of the reporting entity.
- b) An entity is related to a reporting entity if any of the following conditions applies:
  - i. The entity and the reporting entity are members of the same group (which means that each parent, subsidiary and fellow subsidiary is related to the others).
  - ii. One entity is an associate or joint venture of the other entity (or an associate or joint venture of a member of a group of which the other entity is a member).
  - iii. Both entities are joint ventures of the same third party.
  - iv. One entity is a joint venture of a third entity and the other entity is an associate of the third entity.
  - v. The entity is a post-employment benefit plan for the benefit of employees of either the reporting entity or an entity related to the reporting entity. If the reporting entity is itself such a plan, the sponsoring employers are also related to the reporting entity.
  - vi. The entity is controlled, or jointly controlled by a person identified in (a).

vii. A person identified in (a)(i) has significant influence over the entity or is a member of the key management personnel of the entity (or of a parent of the entity).

Key management personnel in a local authority context are all chief officers (or equivalent), elected members, the chief executive of the authority and other persons having the authority and responsibility for planning, directing and controlling the activities of the authority, including the oversight of these activities.

A reporting entity is exempt from the disclosure requirements of IAS 24.18 in relation to related party transactions and outstanding balances, including commitments, with:

- a) a government that has control, joint control or significant influence over the reporting entity; and
- b) another entity that is a related party because the same government has control, joint control or significant influence over both the reporting entity and the other entity.

# Related party transaction:

A transfer of resources, services or obligations between a reporting entity and a related party, regardless of whether a price is charged.



# **Report to: Audit Committee**

**Subject: Payment of Compensation** 

Date: 2 September 2016

Author: Service Manager – Revenues and Benefits

# 1. PURPOSE OF REPORT

This report is to notify the Committee of an offer of payment of compensation to a complainant as part of the settlement of their complaint.

# 2. BACKGROUND

The Council have agreed to make an offer of payment of compensation to a complainant as part of the settlement of their complaint, where the complainant's bank details were entered onto a third party's Council Tax account, and the Council claimed a number of direct debit payments from the complainant's bank account in payment of the third party's Council Tax.

## 3. SUMMARY OF CASE

Mr D contacted the Council's Contact Centre to provide us with new bank details for the payment of his Council Tax by direct debit.

The information provided by the Contact Centre to the Council's Revenues Office contained an incorrect Council Tax account number, but Mr D's correct address, including house number.

As the Council Tax account number was incorrect, the information was indexed to a Council Tax account record by the address. However, the house number was misread and the information was indexed to a third party's Council Tax account record, rather than Mr D's account record.

When the third party's Council Tax account was updated with this information, the discrepancies between the house number on the account record, and the house number on the information was not identified.

Due to the third party continuing to make his own Council Tax payments promptly, it was some months before the Council began to claim payments from Mr D's bank account in payment of the third party's Council Tax account.

Payments were claimed for 11 months without either Mr D, or the third party, contacting us to query the situation. In fact, it was the third party, who then brought this situation to our attention, when he could not find any evidence of making payments of his Council Tax and believed that he may be in arrears with his payments.

In correcting this situation for Mr D, we promptly processed a refund of the direct debit payments claimed in error directly to his bank account, and issued a BACS Remittance Advice for this refund. However, we did not write to Mr D, either as an accompaniment to this Remittance Advice, or separately, or telephone Mr D, to explain what had happened, and to apologise for what had happened.

On receipt of the BACS Remittance Advice, Mr D telephoned the Council to ask why he had received this. He was initially unsure as to whether the Council were asking him to pay the sum on the Remittance Advice. Mr D was then made aware of what had occurred and a verbal apology was given to him.

Mr D expressed a wish to speak to an Officer of the Council face-to face about what had occurred.

A meeting was arranged with the Council's Client Officer, who recorded this matter as an Official Complaint, and during this meeting Mr D raised the subject of compensation, as had the monies the Council claimed remained in his bank account, they would have earned him some interest. Mr D also pointed out that the way this situation had been brought to his attention had caused some upset to him and his wife.

Mr D's complaint was responded to with both a written explanation of what had occurred and a written apology.

Mr A was offered £100.00 as compensation, which he accepted.

### 4. APPROVAL OF PAYMENTS

The Corporate Director has approved the above offer of payment and the Monitoring Officer has been consulted on this payment.

# 5. ACTIONS TAKEN

A payment of £100.00 has been made to Mr D.

Revenues Office staff have been advised that if they should become aware of any similar occurrences (where a taxpayer's Council Tax payments have been claimed from an unconnected third party's bank account) in future, they must immediately bring this to the attention of the Council's Revenues Manager. The Revenues Manager is then to ensure that contact is made by telephone, email, or letter to the third party to provide an apology and an explanation for what has occurred, and arrange for the relevant sums of money to be promptly refunded to them.

# 6. RECOMMENDATION

The Committee are asked to note this Report.

